

# PUBLIC SAFETY COMMITTEE Tuesday, May 21, 2013 4:00 PM City Council Chambers 200 Lincoln Avenue, Santa Fe, NM 87501

- 1. Roll Call
- 2. Approval of agenda
- 3. Approval of Tuesday, April 16, 2013 minutes
- 4. Old business:
  - A. NONE
- 5. New business:
  - A. Information on Exercise Plan: Chemical Romance (Andrew Phelps, Emergency Manager)
  - B. Memorandum of Agreement-Receipt and Processing of Bonds; Santa Fe County and City of Santa Fe (Deputy Police Chief William Johnson)
  - C. Memorandum of Agreement-Region III Drug Task Force; Santa Fe County Sheriff's Office and City of Santa Fe Police Department, Espanola Police Department, Tesuque Tribal Police Department, Probation/Parole Division, & New Mexico State Police (Deputy Police Chief William Johnson
  - D. Proposed ordinance relating to large capacity ammunition feeding devices; creating a new article 20-6 SFCC 1987 to prohibit the transfer, possession or sale of large capacity ammunition feeding devices in the City of Santa Fe (Mayor Coss, Councilor Patti Bushee, Councilor Ronald Trujillo) (Police Chief Raymond Rael)
- 6. Matters from Municipal Court-Monthly Reports
- 7. Matters from Police Chief Raymond Rael
- Matters from Fire Chief
- 9. Matters from Committee Members
- 10. Communications from the Floor
- 11. Adjournment

For information regarding the agenda, you can call Shannon Cantu at 955-5074. Persons with disabilities in need of accommodations, contact the City Clerk's office at 955-6520, five (5) working days prior to meeting date.

# Index Summary of Minutes Public Safety Committee May 21, 2013

INDEX	ACTION TAKEN	PAGE(S)
Cover Sheet		1
Call to Order	Call to Order by Chairperson Ronald Trujillo at 4:00 pm. Meeting held in the City Council Chambers.	2
Roll Call	A quorum was declared by roll call, 2 absences.	2
Approval of Agenda No changes from Staff or the Committee Members	Mr. Mizrahi moved to approve the agenda as presented, second by Councilor Rivera, motion carried by unanimous voice vote.	2
Approval of Minutes – April 16, 2013	Councilor Rivera moved to approve the minutes of April 16, 2013 as presented, second by Dr. Owen Lewis, motion carried by unanimous voice vote.	2
Old Business	None	3
<ul> <li>New Business</li> <li>A. Information on Exercise Plan:         Chemical Romance (Andrew Phelps,         Emergency Manager)</li> <li>B. Memorandum of Agreement-Receipt         and processing of bonds, Santa Fe         County and City of Santa Fe (Deputy         Police Chief William Johnson)</li> <li>C. Memorandum of Agreement-Region         III Drug Task Force, Santa Fe County         Sheriff's Office and City of Santa Fe         Police Department, Espanola Police         Department, Tesuque Tribal Police         Department, Probation/Parole         Division and NM State Police (Deputy         Police Chief William Johnson)</li> <li>D. Proposed ordinance relating to large         capacity ammunition feeding devices;         creating a new article 20-6 SFCC         1987 to prohibit the transfer,         possession or sale of large capacity</li> </ul>	A. Exhibit A B. Councilor Rivera moved for approval, second by Dr. Lewis, motion carried by unanimous voice vote. C. Dr. Mier moved to approve Memorandum of Agreement-Region III Drug Task Force; Santa Fe County Sheriff's Office and City of Santa Fe Police Department, Espanola Police	3-13

# Index Summary of Minutes Public Safety Committee May 21, 2013

C'A CC A E O	T	
City of Santa Fe (Mayor Coss,	Tesuque Tribal	
Councilor Patti Bushee, Councilor	Police Department,	
Ronald Trujillo) (Police Chief	Probation/Parole	
Raymond Rael)	Division, & New	
	Mexico State	
(Includes Public Comment)	Police, second by	
	Dr. Owen-Lewis,	
	motion carried by	
	unanimous voice	
	vote.	
	D. Dr. Lewis moved to	
	approve the	
	proposed ordinance	
	relating to large	
	capacity	
	ammunition feeding	
	devices; creating a	
	new article 20-6	
	SFCC 1987 to	
	prohibit the	
	transfer, possession	
	or sale of large	
	capacity	
	ammunition feeding	
	devices in the City	
	of Santa Fe, second	
	by Councilor	
	Rivera. Vote	
	indicates 4 in favor,	
	1 in opposition,	
	motion carried by	
	the majority vote.	
	ine majority vote.	
	1 - No	
	4 - Yes	
Matters from Municipal Court	Report included in packet,	13
	informational.	
Matters from Police Chief Raymond Rael	Informational	13
Matters from Fire Chief Litzenberg	Informational	13
Matters from Committee Members	None	13
Communication from the Floor	None	13
Adjourn and Signature Page	Chair called for adjournment	13-14
	at 5:15 pm	

#### **PUBLIC SAFETY COMMITTEE**

#### Tuesday, May 21, 2013 4:00 PM – 5:15 PM City Council Chambers 200 Lincoln Avenue, Santa Fe, NM 87501

1. The meeting was called to order by Chairperson Ronald Trujillo at 4:00 pm.

Roll Call

A quorum was declared by roll call.

Present:

Chairperson Ron Trujillo Dr. Nancy Owen Lewis Mr. Peter Mizrahi Councilor Chris Rivera Mr. Herbert Harris Dr. Mike Mier

Not Present:

Mr. Mike Bowen

Douglas Nava, Excused

Staff in Attendance:

Chief Ray Rael, Santa Fe City Police Chief Erik Litzenberg, Santa Fe Fire Department

Others Present:

Mayor David Coss Councilor Patti Bushee

Members of the Audience identified in their testimony.

Fran Lucero, Stenographer

2. Approval of Agenda No changes from staff.

Mr. Mizrahi moved to approve the agenda as presented, second by Councilor Rivera, motion carried by unanimous voice vote.

3. Approval of Tuesday, April 16, 2013 minutes No changes from staff.

Councilor Rivera moved to approve the minutes of April 16, 2013 as presented, second by Dr. Owen-Lewis, motion carried by unanimous voice vote.

- 4. Old business:
  - A. NONE
- 5. New business:
  - A. Information on Exercise Plan: Chemical Romance (Andrew Phelps, Emergency Manager)

Update on full scale exercise. The Chemical Romance Full Scale Exercise is sponsored by City of Santa Fe Office of Emergency Management. This Exercise Plan (ExPlan) was produced with input, advice, and assistance from the Chemical Romance Full Scale Exercise Planning Team, which followed guidance set forth in the US Department of Homeland Security Exercise and Evaluation Program (HSEEP). The exercise is funded in part by the Federal Department of Homeland Security Emergency Management Performance Grant and Homeland Security Grant Program, with funds provided through the New Mexico Department of Homeland Security and Emergency Management.

The Exercise will commence on June 6, 2013 at 8:30 am and will take 4 hours. It will include the City Police Disposal Detection Team, SWAT Team as well as the Fire Hazard Team. This will be the first time that these three law enforcement entities collaborate. The committee members were invited and additional information will follow with an e-mail from Mr. Phelps. It will be held at the Santa Fe Public Schools GSD office on Yucca Road. A copy of the exercise plan is included and will be given to participants on the exercise. (Exhibit A)

B. Memorandum of Agreement-Receipt and Processing of Bonds; Santa Fe County and City of Santa Fe (Deputy Police Chief William Johnson)

Chief Johnson spoke to the committee regarding an initiative regarding an MOU with Santa Fe County to take over bonds for incarcerated persons from the city. The county would take over after the court is closed. The Police Department will no longer accept bonds. If they want to get someone out of jail they will need to go to the Municipal Court during normal business hours or after hours to the Adult Detention Center and post the bond there. What this does for the Police Department is free up our supervisors in the field. Presently a patrol sergeant or Lt., take the bond, issue a receipt and then go back out in the field. Often times the supervisors might be on a high priority call and cannot break off of what they are doing which could be for hours to come in and issue the bond. This also takes the money out of the hands of Supervisors and better accounting. It removes this liability. Right now it is estimated that they handle \$30,000 + a month. This way it goes straight to the detention center and the court makes arrangements to have someone pick it up.

Chairperson Trujillo asked if this MOU had already gone to the County. Chief Johnson confirmed that this MOU has already been approved and signed by the County.

Councilor Rivera asked about the \$10 processing fee which is paid by the incarcerated person.

Chief Johnson said that this fee would be paid by the person who is posting the bond. It is assumed the person coming to post the bond or the bondsman would pay the bond.

Judge Yalman: Either the bondsman or the person posting the bond would pay the \$10 fee, so it is more expensive. The City and/or the courts are not paying the county to do this service. Judge Yalman also clarified that this fee is to be collected by the bondsman. She did state that she does not know how the bondsmen collect their money but it would be up to them to collect this fee.

The Chair asked if there were any bondsman in the audience.

#### Mr. Gerald Madrid, Bondsman (Albuquerque with an office in Santa Fe)

Our rates are strictly regulated by the Department of Insurance. We have a minimum fee of \$50 we can charge. If we charge \$10 fee out of the \$50 we can charge that is now at 20% penalty fee. We are not allowed to charge the minimum of 10%, if the person comes up with the \$1,000, to charge another \$10 which we cannot pass on to the client, we would be penalized. We are allowed to charge \$50; \$500 is probably a surety bond. If we have to take that \$10 out of the \$50 now we are down to \$40 as our fee. We are all in favor of being able to post bonds at municipal court but it is to our disadvantage because we cannot charge this fee of \$10. We are pleased to be able to post bond at the municipal court as in the past it has always been cash.

Councilor Rivera asked what is the \$10 fee going to be used for that the county is going to charge?

Judge Yalman said that this is a nominal administrative fee as they will be doing the work for the city as it takes staff time. I don't know the Bond Statute but a fee is different from a bond and I would expect that the Bondsman could go to the State Department of Insurance and explain that this is a fee. The county will have the paperwork from the bondsman and the \$10 check would be made out to the County, it is a processing fee, it is not part of the bond.

Judge Yalman said the county is doing the work of the city. When this was first discussed the county wanted some money for their work. We have a lot of bench warrants out. If you post the bond and he doesn't show up, the money is held by the city in Escrow. If it is authorized to be used to pay fines or fees, if the

defendant shows up and wants his money they are entitled to it, but if they don't show up they forfeit the bond money.

Dr. Lewis: What was the opinion of the City Attorney in adding this fee?

Legal Counsel: City of Santa Fe

The city has the authority to add a processing fee for this additional service that we are providing.

Councilor Rivera: Can we find out if the bond companies can charge a separate \$10 fee above the bond? I believe that this is a great idea but would like clarity on this fee.

Chief Johnson will work with legal to get an opinion and will provide information at the City Council meeting.

The Chair asked if this has been to Finance. Chief Johnson confirmed that it has been to Finance.

Councilor Rivera moved for approval, second by Dr. Lewis, motion carried by unanimous voice vote.

C. Memorandum of Agreement-Region III Drug Task Force; Santa Fe County Sheriff's Office and City of Santa Fe Police Department, Espanola Police Department, Tesuque Tribal Police Department, Probation/Parole Division, & New Mexico State Police (Deputy Police Chief William Johnson)

This is a renewal of a current long standing MOU between the agencies that participate and the Narcotics Task Force. There is nothing new in the agreement; it reiterates the commitment on the number of resources that would be supplied to a region. This has been going since the mid 1980's. As a matter of procedure we are before you today.

Dr. Lewis: Question on the budget and grant funds, are the grant funds available currently?

Chief Johnson: Yes they are available on the federal fiscal year; balances are not available at this meeting.

Dr. Mier moved to approve Memorandum of Agreement-Region III Drug Task Force; Santa Fe County Sheriff's Office and City of Santa Fe Police Department, Espanola Police Department, Tesuque Tribal Police Department, Probation/Parole Division, & New Mexico State Police, second by Dr. Owen-Lewis, motion carried by unanimous voice vote.

D. Proposed ordinance relating to large capacity ammunition feeding devices; creating a new article 20-6 SFCC 1987 to prohibit the transfer, possession or sale of large capacity ammunition feeding devices in the City of Santa Fe (Mayor Coss, Councilor Patti Bushee, Councilor Ronald Trujillo) (Police Chief Raymond Rael)

The ordinance is to prevent the sale of large capacity ammunition magazines which would be 10 rounds of more in the city limits. It would ban these magazines as of the effective date of the ordinance. The exception is included in the ordinance are magazines purchased prior to the passage of the ordinance or possession by an individual who is retired from service with a law enforcement agency and is not otherwise prohibited from receiving ammunition, of a large ammunition feeding device transferred to the individual by the agency upon retirement.

Dr. Mier: Specifically on page 3, item 4, who does that pertain to? Is it being directed to one person?

Chief Rael deferred to the City Attorney.

Marcos Martinez, City Attorney's Office

City Attorney's Office did not draft this ordinance but it is my understanding that it was modeled after the Federal Assault Weapons Act and so that exception probably follows from the Federal Assault Weapons Act. I think the purpose of it was to allow retired law enforcement officers to retain their high capacity magazines if they had them in their service.

Deputy Chief John Scheaerfl: There is a federal law, HR218 which has a provision for retired law enforcement officers that was enacted in to law about 3 years ago which gives officers retired from state, local, municipal or Federal to carry a concealed weapon and not be bound by any magazine restrictions and they could qualify with the weapon under federal authority within the United States.

Dr. Mier: This would allow any law enforcement from any law enforcement jurisdiction in our country would be allowed to carry 10 more rounds in magazine.

Deputy Chief John Scheaerfl: If they meet the parameters of the Federal Law, they have to be honorably retired not separated for any other reason. There are many specifics to make sure it is an honorable fully retired. Once those provisions are met they are protected by Federal Law.

Dr. Mier stated his understanding that the City cannot override the federal law but asked why this paragraph specifically says on line 9 - page 3, transferred to the individual by the agency upon that retirement, or; what is that all about?

Deputy Chief John Scheaerfl: It may or may not be a gift, we do not do that here in Santa Fe. In the past the retired officers were able to purchase retired arms according to purchasing policy. I don't think there is any other authority to gift as that is not part of the policy in Santa Fe.

Chief Rael said that there are departments throughout the country that will set up programs for officers to purchase additional magazines upon their retirement.

Dr. Mier asked if these are high capacity magazines.

Chief Rael responded, yes.

Mr. Harris: When you retire and you have a 30 round clip, why can you have it and I can't. Who do you need a 30 round clip.

SFPD – Chief Rael: Under HB 218, the thinking was that upon retirement the officer could carry the weapon for self defense. The officer has to qualify under certain requirements, they need to qualify with the weapon annually and they could not have been incarcerated.

Deputy Chief John Schearfl: Excerpt from the Federal Law: The Act contains exemptions for active and retired law enforcement officers; for certain federal and state departments and agencies and allows manufacture or transfer of large capacity magazine for authorized testing or experimentation.

#### Comments from the Public:

# New Mexico State Representative Steven Easley, House District 50, Santa Fe County, 10 Alcalde Road, Santa Fe, NM

In support of Councilor Bushee's ordinance on limiting magazine sizes. I introduced a bill during the session that would have done the same as in your ordinance. I think it is important for the safety and security of our children to adopt this ordinance. I was disappointed that my piece of legislation did not pass through the legislature this year but we fully intend to bring it up again and again until we are able to be successful. It was defeated by a broader array of forces including the NRA during the last sessions, they came out in force against my bill. I also dropped a bill that would prevent carrying arms in the round house. I don't know if you have a rule in City Hall on carrying arms in city hall. There is no good purpose for these magazines in the real world other than killing people, I would urge that you support this ordinance and move it forward to the full council.

#### Miranda Biscolli, 3689 Old Santa Fe Trail, Santa Fe, New Mexico

The mass shootings of Tucson, Virginia Tech, Aurora, Ft. Hood and Sandy Hook all have the common threat; the use of high capacity magazines with 10 rounds. The combined impact of these 5 shootings was 619 bullets, 29 minutes, 90 people dead and 60 wounded. 26 of those killed were children under the age of 10. Why would anyone want high capacity magazines whose sole purpose is to kill as many people as possible as quickly as possible in the streets of Santa Fe. I am yet to hear a reasonable argument in terms of defending these high capacity magazines. In terms of 2<sup>nd</sup> amendment rights it doesn't hold water. We already limit excessive ammunition in NM and throughout the country when we limit black powder. No household can hold more than 50 lbs. of black powder, more is considered excessive and dangerous to our community. So a line or restriction in terms of excessive ammunition has already been drawn. It would be the same for magazines with over 10 rounds as they would be deemed excessive. It is also important to note that here in New Mexico with the weakest gun laws in the county, ammunition purchases are not subject to background checks, sellers are not required to be licensed or keep a record of ammunition purchases, or ask a purchaser to show proof of age. Today as a city we can either do nothing or allow these high capacity magazines to be on our street and they are on our streets or we can start the process to eliminate them from our city. As a third generation native of this city, a mother of 2 and a member of the NM Gun Safety, I ask that you vote in favor of this ordinance.

#### **Zander Bennett Strong – Graduated from Wood Gormley**

My main question is, does owning a gun of any kind with a high capacity magazine more important than a child's life? It takes one person a second to fire a bullet from a gun and kill someone or it takes one person 5 minutes to fire 156 bullets and kill many people with a high capacity magazine. I am not the only person worried about safety of kids and those around me. If everyone in my class was shot including the teacher and I survived, how do you think I would feel? I can tell you, I would live with sadness and fear all of my life. In relation to those families who would lose their loved ones, and this is just related to myself. Some people play shooting video games and they think it is real life, if you die you come back to life, in real life if someone uses a high capacity magazine and you are shot, there is no coming back to life, you are dead. Is owning a gun with a high capacity magazine more important than a child's life? If you had a child and that child was shot would you be in favor of high capacity magazine.

#### Matthew Higginbotham – 5 Carlita Rd., Santa Fe, NM

I support the ban on high capacity magazines. I don't know of any one example of where a citizen used a high capacity magazine for constructive purpose. The only civilian use for them has been in mass shootings. High capacity magazines define our nation's mass shootings. Newtown – 150 bullets, 27 killed, Aurora – 70 bullets 12 killed, 58 wounded, Tucson – 33 bullets, 6 killed, 13 wounded, Ft. Hood, 214 bullets, 13 killed, 30 wounded. Let's prevent Santa Fe from becoming

one of those sad stories. Our city can do this. We can pave the way to carve better legislation. We can prohibit the use of high capacity magazines so we do not become a statistic in the book of data of mass shootings. It isn't about taking away 2<sup>nd</sup> amendment rights this is about saving lives.

#### Paul Schmidt, 818 Allendale St., Member of New Mexicans for Gun Safety

When you look at how many bullets can be fired from a gun so fast with a high capacity magazine and you look at what we might be able to do to limit that by this simple act, at least this is the beginning of this simple act; I can't see why there would be opposition to this. We are all human beings living in this place right now, some of us have guns and some of us don't. This is something that is common sense, I am asking you please to consider this and pass this ordinance.

#### David Peas, 2503 Calle de Rincón Bonito, Santa Fe, NM

I support this motion. I get so sick of those people that say they have the right to bear arms. They can't read. There is nothing in that constitution that says we have the right to bear arms. The Second Amendment is one short sentence says, "A well regulated militia being necessary to the security of a free state, the right of the people to keep and bear arms shall not be infringed. Where is the militia and more importantly where are the regulations for the militia. If the NRA wants guns then they should form a militia and have gunman regulations which the constitution says they should. I fully support the banning of high capacity full magazines. When the constitution was written, they never envisioned semi-automatics with high powered rifles and large magazines. This is not what the constitution intended. What we have today are murder machines, they are murder machines. By saying that we have the right to bear arms, and ignoring the first part of the sentence, talking about a well regulated militia, is like saying money is that we trust.

#### Jim Jaffee, 612 Calle de Valdez, Santa Fe, New Mexico

I am against this ordinance and anything like it. I personally I don't like alcohol and I believe it should be outlawed but history has shown that the Homestead Act was unenforceable. Of course today with the legal tools of warrant lists, e-mail search, selective phone and tapping and legal tools of searches and warrant searches, national prohibition might be more possible today. People don't obey the law, and this is one law that the people in the City of Santa Fe won't obey. Last winter I was in Colorado with my teenage niece and I took her target shooting with those recreational firearms. As of the 1st of July, most of those firearms will be illegal in Colorado because of the magazine capacity some of those are 22 caliber rifles that were patented over 100 years ago. The proposed ordinance on magazine capacity will not have any effect on crime and will make criminals out of the honest citizens in this city. It will also subject people to warrantless searches, wire taps, e-mails scans and whatever other tools law enforcement will have to determine who has these magazines and basically determine who is a good citizen and who isn't. I grew up in New Jersey and came to New Mexico because New Jersey has too many laws. If this ordinance passes I

would seriously consider moving and taking my business elsewhere. When you pass this law you don't pass the ban of the capacity magazines you are outlawing a class of firearms that are capable of taking this type of magazine. If you want to take away my constitutional right to have fire arms what are you going to give me in return. If you want to take my firearms I will gladly surrender them to you, but if you want to put a good health care system in tomorrow, that isn't going to happen.

#### Bruce Merchant, 106 Camino Encantado, Santa Fe, New Mexico

I am a retired public health service commission officer and I take public safety and public health quite seriously. There is an organization in this country that has employed approximately \$16,000,000 to affect the vote that was taken in the US Senate about one month ago. I think there were 5 senators that received about \$1 million dollars a piece. It is worrying to a person who believes in public safety. I have son who is an exceedingly, enthusiastic NRA member. He owns property in another state and is an avid hunter and has always used his gun safely and reasonably. He complained to me bitterly about finding someone hunting on his property that had a block and was hunting on his property in what he considered a very unsafe and un-sportsman like manner. None the less we seem to be concerned about the difficulties that will arise if assault type weapons with very large magazines are restricted in their movement and in their flow thru our communities; this all on the face of the many, many massacres that have occurred where the majority of the killings have taken place because of the automatic weapons. I strongly support this ordinance, I think it makes excellent sense. I would think that organizations would recommend that we have armed guards in schools but in really dangerous places like in kindergartens and maternity wards. Let's get things turned around and be sensible and get this ordinance passed.

#### Micth (last name in audible). 662 Alta Vista, Santa Fe, NM

I served as an officer in the US Navy, we had weapons training, we had what I will call the unfortunate experience of have gun salesman come to us who would explain the benefits of having basically weapons with the big ammo clips. We all probably have a basic understanding of what happens in a war zone, but to be face to face with a demonstration of this weapon that could fire 100, 200 or 300 rounds a minute. This is in a realm where there is a purpose for this weapon. I don't see a purpose in a civilized society and a non-warfare environment. We have seen too much abuse of this technology and I urge you to support this ordinance. We had the good fortune a week ago to have the school board support this ordinance 5-0, they unanimously supported. In my opinion, the fundamental matter is how we can enhance the safety of our children. Given the history that has been given by some of our previous speakers, it is these high ammo clips that have led to the carnage we have seen in schools which we would think would not happen. There are things that you should know about these high capacity ammo clips; if you have an ammo clip maximum size of 10 that limits how many shots per second or per minute, what you have to do when you have used those 10 is stop and reload. What that does, is it gives the other people in the immediate environment an opportunity to jump the person and disarm them. There is a major piece that we need to pay attention to; it gives us the civilian an opportunity to stop this cycle. Thank you for your time and I would appreciate your support and vote for this ordinance.

#### **City Councilor Patti Bushee**

Thank you for allowing our constituents an opportunity to speak on this issue. I contemplated this after the Aurora, Colorado event and I waited to see what was going to be introduced in Congress, so this ordinance is based directly on a Federal Act that has been introduced and continues to make its way through the system in Washington. It is called the Large Capacity Ammunition Feeding Device Act. I would like to read a couple of statements from the Brady Campaign - large capacity ammunition magazines are designed to enable shooting mass numbers of people quickly and efficiently without reloading. Such devices have been used in numerous mass shootings, including Tucson, Virginia Tech, Ft. Hood and Columbine, but they are not useful for hunting or self defense. According to law enforcement there is no doubt that the magazines increased the lethality and body count of the Tucson attack. In 15 seconds the shooter was able to fire more than 30 shots from one magazine hitting 19 people including Representative Gifford's; killing 6 including a 9 year old girl and a Federal Judge. The damage was limited to the fire power of this magazine. When it was empty and he was stopped when attempting to reload. Unfortunately a large capacity magazine enabled him to fire three times more than a standard high capacity magazine. Magazines containing more than 10 rounds were banned under the Federal Assault Weapons Act, but Congress did not renew the law in 2004 despite the widespread support of 70% Americans. I think that number has increased since this was written and we are up to 8 states, including Washington, D.C. and Connecticut. I think it is imperative that we take a leadership role on this issue; our Constitution is silent on the issue of ammunition. I hope you will consider voting in a positive manner and moving this forward to city council. Thank You.

#### Mayor David Coss signed on as a co-sponsor.

As Mayor I get a lot of e-mail and I got one after Aurora asking; why aren't you speaking out about this, than Newtown happened and we all started to talk about it. It is very important that we have citizens here and that we talk about these issues. United States needs some reasonable, rationale common sense solutions related to gun violence. I have been to funerals and memorials for those who got killed "just because he got mad at her" and he might have beat her up pretty bad, than he had a gun and killed her and then he killed her dad. I did the condolences on that. I have heard the example of Tucson Gabby Gifford's and heard where a middle age women was able to stop him when he had to reload. This country needs background checks; we need to ban this type of assault weapons. We need to make gun trafficking a crime throughout our country. But Congress has done nothing; the New Mexico legislature has done nothing. As hard as it is Santa Fe can do something to keep this discussion moving and make ourselves that much safer. If you can buy a big clip in Espanola or Rio Rancho; I can see a bigger

problem when the citizens speak and their elected officials do nothing. This magazine ban can do something, it can advance the discussion and make this safer and more rationale about guns in this community. I am pleased that Councilor Bushee brought this forward and I support as co-sponsor.

Councilor Rivera: This question is for the Chief, "if someone purchased a fire arm for safety and protection purposes and it had a 15 clip, can they keep it if they can show proof of purchase before the ordinance is passed?"

Chief Rael: As I understand the ordinance, yes, if it is purchased pre-passage of the ordinance they can keep it. The ordinance restricts the purchase of any sale of high capacity magazine with the passage of the ordinance.

Councilor Rivera: If that individual would want to sell, would he have to purchase a smaller clip? How would he sell?

Chief Rael: He would have to sell it without the actual magazine. There are some questions in terms of how those transactions would occur; they would need to be resolved as part of the evolution of the bill passage.

Dr. Lewis – I totally support the ordinance but the information in the packet, but given there is no federal or state legislation, it doesn't give any information if this were to be challenged. I would like to know more about this and how we would address that.

Chief Rael: In all probability, any ordinance moving forward restricting magazine or fire arms will be challenged. It will probably be challenged at the federal level and the state level. I believe the intent was to create the discussion and to be a leader in this field to continue the discussion moving forward.

Mr. Mizrahi: Same concerns, would the city be liable? Personally I support this ordinance.

Councilor Bushee: We are not trying to eliminate the ammunition; we are trying to eliminate the feeding device that feeds those rounds.

Councilor Rivera: Has this been tried or challenged anywhere else?

Marcos Martinez: If you are asking if it has been challenged anywhere else in New Mexico; no it has not been and that would be the only place it would be challenged because of the New Mexico peculiarities.

Councilor Rivera: Has it been challenged anywhere else in the country?

Marcos Martinez: Yes, it has, there are other localities that have high capacity bans. All of those localities are governed under local laws that regulate the right

to bear arms. New Mexico is in a different position. Other locations have instituted these high capacity bans.

Chair: We are not going after the guns we are going after the high capacity. Chair person Trujillo expressed his full support, he is in favor of this ordinance.

Dr. Lewis moved to approve the proposed ordinance relating to large capacity ammunition feeding devices; creating a new article 20-6 SFCC 1987 to prohibit the transfer, possession or sale of large capacity ammunition feeding devices in the City of Santa Fe, second by Councilor Rivera. Vote indicates 4 in favor, 1 in opposition, motion carried by the majority vote.

- 1 No
- 4 Yes
- 6. Matters from Municipal Court-Monthly Reports (included in packet).
- 7. Matters from Police Chief Raymond Rael (reports included in packet)

Chief Rael provided his report on burglary statistics and stated that for the first time in 10 years they are down over 100 burglaries, the department is working very hard and welcomed any questions.

Dr. Owen-Lewis asked if there was any information on the investigation of the arson at Hinojosa.

Chief Rael said he did not have any information at this time.

8. Matters from Fire Chief

Chief Litzenberg informed the committee that Fire Chief Salas procession would commence on May 31<sup>st</sup> starting at fire station #1 and asked the members to please join them

- 9. Matters from Committee Members None
- 10. Communications from the Floor None
- 11. Adjournment

There being no further business to come before the Public Safety Committee, the meeting was adjourned at 5:15 pm

Signature Page:

Councilor Ron Trujillo, Chair

Fran Lucero, Stenographer

Exhibit A

# "Chemical Romance"

**Full Scale Exercise** 







**Exercise Plan (ExPlan)** 

City of Santa Fe

# June 6, 2013

Partial funding of this exercise provided by the US Department of Homeland Security

FOUO/For Official Use Only

[FOUO/For Official Use Only]
Homeland Security Exercise and Evaluation Program (HSEEP)

Exercise Plan

"Chemical Romance"

### PREFACE

The Chemical Romance Full Scale Exercise is sponsored by City of Santa Fe Office of Emergency Management. This Exercise Plan (ExPlan) was produced with input, advice, and assistance from the Chemical Romance Full Scale Exercise Planning Team, which followed guidance set forth in the U.S. Department of Homeland Security (DHS) Homeland Security Exercise and Evaluation Program (HSEEP). This exercise is funded in part by the Federal Department of Homeland Security Emergency Management Performance Grant and Homeland Security Grant Program, with funds provided through the New Mexico Department of Homeland Security and Emergency Management.

This ExPlan gives officials, observers, media personnel, and players from participating organizations information they need to observe or participate in a Multi-agency incident response exercise that focuses on participant's emergency response plans, policies, and procedures as they pertain to a Multi-agency incident. The information in this document is current at the date of publication, June 5, 2013, and is subject to change as dictated by the Exercise Planning Team.

### HANDLING INSTRUCTIONS

- 1. The title of this document is the Chemical Romance Exercise Plan (ExPlan).
- 2. Information gathered in this ExPlan is designated as For Official Use Only (FOUO) and should be handled as sensitive information that is not to be disclosed. This document should be safeguarded, handled, transmitted, and stored in accordance with appropriate security directives. Reproduction of this document, in whole or in part, without prior approval from City of Santa Fe Office of Emergency Management is prohibited.
- 3. At a minimum, the attached materials will be disseminated strictly on a need-to-know basis and, when unattended, will be stored in a locked container or area that offers sufficient protection against theft, compromise, inadvertent access, and unauthorized disclosure.
- 4. For more information about the exercise, please consult the following points of contact (POCs):

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#### **CHAPTER 1: GENERAL INFORMATION**

#### Introduction

The Chemical Romance Full Scale Exercise is designed to establish a learning environment for players to exercise emergency response plans, policies, and procedures as they pertain to Multi-agency incident response. A Multi-agency incident response is a complex event that requires detailed planning. To ensure an effective exercise, subject matter experts (SMEs) and local representatives from numerous agencies have taken part in the planning process and will take part in exercise conduct and evaluation.

This Exercise Plan (ExPlan) was produced at the direction of the City of Santa Fe Office of Emergency Management with input, advice, and assistance from the Chemical Romance Full Scale Exercise Planning Team.

#### Confidentiality

The Chemical Romance Full Scale Exercise is an unclassified exercise. Control of information is based on public sensitivity regarding the nature of the exercise rather than actual exercise content. Some exercise material is intended for the exclusive use of exercise planners, controllers, and evaluators, but players may view other materials that are deemed necessary to their performance. All exercise participants may view this ExPlan. The Controller and Evaluator (C/E) Handbook is a restricted document that is intended for controllers and evaluators only.

All exercise participants should use appropriate guidelines to ensure proper control of information within their areas of expertise and protect this material in accordance with current City of Santa Fe directives.

Public release of exercise materials to third parties is at the discretion of the U.S. Department of Homeland Security (DHS) and the Chemical Romance Full Scale Exercise Planning Team.

# **Purpose**

The purpose of this exercise is to evaluate player actions against current response plans and capabilities for a Multi-agency incident response.

# **Core Capabilities**

The National Preparedness System and establishment of the National Preparedness Goal have steered the focus of homeland security toward a capabilities-based planning approach. Capabilities-based planning focuses on planning under uncertainty because the next danger or disaster can never be forecast with complete accuracy. Therefore, capabilities-based planning takes an all-hazards approach to planning and preparation that builds capabilities that can be applied to a wide variety of incidents. States and urban areas use capabilities-based planning to identify a baseline assessment of their homeland security efforts by comparing their current capabilities against the Core Capabilities identified in the National Preparedness Goal. This approach identifies gaps in current capabilities and focuses efforts on identifying and developing priority capabilities and capability targets for the jurisdiction. These priority capabilities are articulated in the jurisdiction's homeland security strategy and Multiyear Training and Exercise Plan, of which this exercise is a component.

The capabilities listed here have been selected by the Chemical Romance Exercise Planning Team from the priority capabilities identified in the City of Santa Fe's Multiyear Training and Exercise Plan. These

capabilities provide the foundation for development of the exercise objectives and scenario. The purpose of this exercise is to measure and validate performance of these capabilities and their associated critical tasks. The selected capabilities are:

- Operational Coordination
- On-Scene Security and Protection
- Environmental Response, Health, and Safety

#### **Exercise Objectives**

The Exercise Planning Team selected objectives that focus on evaluating emergency response procedures, identifying areas for improvement, and achieving a collaborative attitude. This exercise will focus on the following objectives:

- 1. Operational Coordination: Evaluate the City of Santa Fe's ability to establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of core capabilities.
- 2. On-Scene Security and Protection: Evaluate the City of Santa Fe's ability to ensure a safe and secure environment through law enforcement and related security and protection operations for people and communities located within affected areas and also for all traditional and atypical response personnel engaged in lifesaving and life-sustaining operations. The specific capabilities evaluated for this exercise will be the Santa Fe Police Department's Special Weapons and Tactics (SWAT) and Explosive Ordinance Detection (EOD) team operations.
- 3. Environmental Response, Health, and Safety: Evaluate the City of Santa Fe's ability to ensure the availability of guidance and resources to address all hazards including hazardous materials, acts of terrorism, and natural disasters in support of the responder operations and the affected communities. The specific capabilities evaluated for this exercise will be the Santa Fe Fire Department's Hazardous Materials team operations

# **CHAPTER 2: EXERCISE LOGISTICS**

#### **Exercise Summary**

#### General

The Chemical Romance Full Scale Exercise is designed to establish a learning environment for players to exercise their plans and procedures for responding to a Multi-agency incident. The Chemical Romance Full Scale Exercise will be conducted on 06/06/13, beginning at 0700. The Exercise will be conducted at the Santa Fe Public School's General Services facility, 2195 W. Zia Rd. Exercise play is scheduled for 3.5 hours or until the Exercise Director and Controllers determine that the exercise objectives have been met.

#### **Assumptions**

Assumptions constitute the implied factual foundation for the exercise and are assumed to be present before the exercise starts. The following general assumptions apply to this exercise:

- The exercise will be conducted in a no-fault learning environment wherein systems and processes, not individuals, will be evaluated.
- Exercise simulation will be realistic and plausible and will contain sufficient detail from which players can respond.
- Exercise players will react to information and situations as they are presented, in the same manner as if the simulated incident were real.

#### **Constructs and Constraints**

Constructs are exercise devices that are designed to enhance or improve exercise realism. Constraints are exercise limitations that may detract from exercise realism. Constraints may be the inadvertent result of a faulty construct, or they may pertain to financial and staffing issues. Although there are constructs and constraints (also known as exercise artificialities) for any exercise, the Exercise Planning Team recognizes and accepts the following as necessary:

- Exercise communication and coordination will be limited to participating exercise venues.
- Only communication methods listed in the Communications Directory will be available for players to use during the exercise.
- Participating agencies may need to balance exercise play with real-world emergencies. Real-world emergencies will take priority.

#### **Exercise Participants**

The term *participant* encompasses many groups of people, not just those playing in the exercise. Groups of participants involved in the exercise are as follows:

• Players. Players are agency personnel who have an active role in responding to the simulated emergency and perform their regular roles and responsibilities during the exercise. Players initiate actions that will respond to and mitigate the simulated emergency.

- Controllers/Evaluators: Controller/evaluators set up and operate the exercise site, plan and manage exercise play, and act in the roles of response individuals and agencies that are not playing in the exercise. Controller/evaluators direct the pace of exercise play; they routinely include members of the Exercise Planning Team. They provide key data to players and may prompt or initiate certain player actions to ensure exercise continuity. Controller/evaluators evaluate and provide feedback on a designated functional area of the exercise. They are chosen on the basis of their expertise in the functional area(s) they have been assigned to review during the exercise and their familiarity with local emergency response procedures. Controller/evaluators assess and document participant's performance against established emergency plans and exercise evaluation criteria, in accordance with Homeland Security Exercise and Evaluation Program (HSEEP) standards. They typically are chosen from planning committee members or agencies or organizations that are participating in the exercise.
- Actors. Actors simulate specific roles during exercise play. They typically are volunteers who have been recruited to play the role of victims or other bystanders.
- Observers. Observers visit or view selected segments of the exercise. Observers do not play in the exercise, nor do they perform any control or evaluation functions. Observers view the exercise from a designated observation area and must remain within the observation area during the exercise. VIPs are also observers, but they frequently are grouped separately. A dedicated group of exercise controllers will be assigned to manage these groups.
- Media Personnel. Some media personnel may be present as observers, pending approval by City of Santa Fe Office of Emergency Management and Exercise Planning Team members. Media interaction also may be simulated by the Controllers to enhance realism and meet related exercise objectives. An exercise Public Information Officer will be assigned to manage these groups.
- Support Staff. The exercise support staff includes individuals who are assigned administrative and logistical support tasks during the exercise (e.g., registration, catering).

#### **Exercise Tools**

#### Controller and Evaluator (C/E) Handbook

The Chemical Romance Full Scale Exercise *C/E Handbook* is designed to help exercise controller/evaluators conduct and evaluate an effective exercise. The handbook also enables controllers and evaluators to understand their roles and responsibilities in exercise execution and evaluation. If a player, observer, or media representative finds an unattended handbook, he or she should give it to the nearest controller/evaluator.

#### Master Scenario Events List (MSEL)

The MSEL outlines benchmarks and injects that drive exercise play. It also details realistic input to exercise players, as well as information expected to emanate from simulated organizations (i.e., nonparticipating organizations, agencies, and individuals who usually would respond to the situation). An inject includes several items of information, such as inject time, intended recipient, responsible controller, inject type, a short description of the event, and the expected player action.

#### **Exercise Implementation**

#### **Exercise Play**

Exercise play will begin at 0900, with a situation update for each participating venue. Play will proceed according to events outlined in the MSEL, in accordance with established plans and procedures. The exercise will conclude after completion of operations and attainment of exercise objectives, as determined by the Exercise Director. The exercise is expected to end at 1230.

#### Exercise Rules

The following general rules govern exercise play:

- Real-world emergency actions take priority over exercise actions.
- Exercise participants will comply with real-world response procedures, unless otherwise directed by the control staff.
- All communications (e.g., written, radio, telephone) during the exercise will begin and end with the statement "This is an Exercise."
- Exercise participants who place telephone calls or initiate radio communication with a controller/evaluator must identify the organization, agency, office, or individual with whom they wish to speak.

#### Safety Requirements

#### General

Exercise participant safety takes priority over exercise events. Although the participants involved in the Chemical Romance Full Scale Exercise come from various response agencies, they share the basic responsibility for ensuring a safe environment for all personnel involved in the exercise. Because aspects of an emergency response are dangerous, professional health and safety ethics should guide all participants to operate in their assigned roles in the safest manner possible. The following general requirements apply to the exercise:

- The Exercise Director will be responsible for participant safety.
- All controllers/evaluators, and exercise staff members will serve as safety observers while exercise activities are underway. Any safety concerns must be immediately reported to a controller/evaluator or the Exercise Director.
- Participants will be responsible for their own and each other's safety during the exercise. All persons associated with the exercise must stop play if, in their opinion, a real safety problem exists. After the problem is corrected, exercise play can be resumed.
- All organizations will comply with their respective environmental, health, and safety plans and procedures, as well as appropriate Federal, State, and local environmental health and safety regulations.

#### Exercise Setup

Exercise setup involves pre-staging and dispersal of exercise materials, including registration materials, documentation, signage, and other equipment as appropriate.

#### Weapons Policy

Please see Appendix D for a detailed description of the weapons policy.

#### Accident Reporting and Real Emergencies

For an emergency that requires assistance, use the phrase "real-world emergency". The following procedures should be used in case of a real emergency during the exercise:

- Anyone who observes a participant who is seriously ill or injured will first advise the nearest controller and then, if possible, render aid, provided the aid does not exceed his or her training.
- The controller who is made aware of a real emergency will initiate the "real-world emergency" broadcast on the controller radio network and provide the following information to the Senior Controller and Exercise Director:
  - Location within the venue and function
  - Condition
  - Requirements
- The Exercise Director will be notified as soon as possible if a real emergency occurs.
- If the nature of the emergency requires suspension of the exercise at the venue or function, all exercise activities at that facility will immediately cease. Exercise play may resume at that venue or function after the situation has been addressed.
- Exercise play at other venues and functions should not cease if one venue or function has declared a real-world emergency, unless they rely on the affected venue.
- If a real emergency occurs that affects the entire exercise, the exercise may be suspended or terminated at the discretion of the Exercise Director and controllers/evaluators. Notification will be made from the Exercise Director via controllers/evaluators.

#### **Site Access**

#### Security

The Santa Fe Police Department will control entry to exercise venues. To prevent confusion and interruption of the exercise, access to exercise site will be limited to exercise participants only. Players should advise their controller/evaluator if an unauthorized person is present. Each organization should follow its internal security procedures, augmented as necessary to comply with exercise requirements.

#### Recording and Documenting Activities

Media camera crews and still photographers may be operating throughout the exercise. All participants should be advised of their presence and instructed to cooperate fully.

#### **Observer Coordination**

Each organization with observers will coordinate with City of Santa Fe Office of Emergency Management for access to the exercise site. Observers will be escorted to an observation area for orientation and conduct of the exercise. All observers must remain within the designated observation area during the exercise. City of Santa Fe Office of Emergency Management representatives and/or the observer controller will be present to explain the exercise program and answer questions for observers during the exercise.

#### **Parking and Directions**

Parking information and directions to the venue area are available from City of Santa Fe Office of Emergency Management if needed.

#### Refreshments and Restroom Facilities

Refreshments and potable water will be provided for all exercise participants throughout the exercise. Restroom facilities will **NOT** be available at the venue. Lunch will be provided during the Hot Wash.

#### Cleanup and Restoration

After the exercise, controllers, evaluators, and players will begin cleanup operations to restore the area to pre-exercise conditions. All agencies will assist in these efforts.

#### Exercise Identification

Identification vests will be issued to the exercise staff. All exercise personnel and observers will be identified by agency uniforms or identification vests distributed by the exercise staff.

#### Communications Plan

#### Exercise Start, Suspension, and Termination Instructions

The exercise is scheduled to be held on June 6, 2013, and run for 3.5 hours or until the Exercise Director and controllers/evaluators determine that exercise objectives have been met. The Exercise Director will announce the start of the exercise and exercise suspension or termination through the controller communications network.

#### All spoken and written communications will start and end with the statement "THIS IS AN EXERCISE."

#### **Player Communications**

Players will use routine, in-place agency communication systems. Additional communication assets may be made available as the exercise progresses. The need to maintain capability for a real-world response may preclude the use of certain communication channels or systems that usually would be available for an actual emergency. In no instance will exercise communications interfere with real-world emergency communications.

The primary means of communication among the controllers will be face to face communications and radio. A list of key telephone numbers and radio call signs will be available as a Communications Directory before the exercise starts.

#### **Communications Check**

Before the exercise starts, the controllers will conduct a communications check with all interfacing communication means to ensure redundancy and uninterrupted flow of control information.

#### **Player Briefing**

Controllers may be required to read specific scenario details to participants to begin exercise play. They may also have technical handouts or other materials to give to players to better orient them to the exercise environment.

#### **Public Affairs**

This exercise enables players to demonstrate increased readiness to deal with a multi-agency Unified Command incident. Any public safety exercise may be a newsworthy event. Special attention must be given to the needs of media representatives, allowing them to get as complete and accurate a story as possible; however, their activities must not compromise exercise realism, safety, or objectives.

City of Santa Fe Office of Emergency Management and participating agencies are responsible for disseminating public information before the Chemical Romance exercise. City of Santa Fe Police Department will coordinate this function.

# **CHAPTER 3: PLAYER INFORMATION AND GUIDANCE**

#### **Exercise Staff**

#### **Exercise Director**

The Exercise Director has overall responsibility for planning, coordinating, and overseeing all exercise functions. The Exercise Director also manages exercise activities and maintains close dialogue with the Senior Controller about the status of play and achievement of exercise objectives.

#### Controllers/Evaluators

Individual controller/evaluators issue exercise materials to players as required, monitor the exercise timeline, and monitor the safety of all exercise participants. Controller/evaluators also provide injects to players, as described in the MSEL. Specific controller/evaluator responsibilities are addressed in the C/E Handbook. Controller/Evaluators are SMEs who record events that take place in their assigned location and submit documentation for review and inclusion in the After Action Report (AAR). Controller/evaluators should not have any direct interaction with players. Specific controller/evaluator responsibilities are addressed in the C/E Handbook.

#### **Player Instructions**

#### Before the Exercise

- Review appropriate emergency plans, procedures, and exercise support documents.
- Be at the appropriate site at least 30 minutes before the exercise starts. Wear the appropriate uniform and identification item(s).
- Sign in when you arrive.
- If you gain knowledge of the scenario before the exercise, notify a controller so that appropriate actions can be taken to ensure a valid evaluation.
- Read your Player Information Handout, which includes information on exercise safety.

#### **During the Exercise**

- Respond to exercise events and information as if the emergency were real, unless otherwise directed by an exercise controller.
- Controllers will give you only information they are specifically directed to disseminate. You are
  expected to obtain other necessary information through existing emergency information
  channels.
- Do not engage in personal conversations with controllers, evaluators, observers, or media personnel. If you are asked an exercise-related question, give a short, concise answer. If you are busy and cannot immediately respond, indicate that, but report back with an answer as soon as possible.
- If you do not understand the scope of the exercise, or if you are uncertain about an organization's or agency's participation in an exercise, ask a controller.
- Parts of the scenario may seem implausible. Recognize that the exercise has objectives to satisfy
  and may require incorporation of unrealistic aspects. Every effort has been made by the
  exercise's trusted agents to balance realism with safety and to create an effective learning and
  evaluation environment.

- All exercise communications will begin and end with the statement "This is an exercise" This precaution is taken so that anyone who overhears the conversation will not mistake exercise play for a real-world emergency.
- When you communicate with the Controller, identify the organization, agency, office, or individual with whom you wish to speak.
- Speak when you take an action. This procedure will ensure that evaluators are aware of critical actions as they occur.
- Maintain a log of your activities. Many times, this log may include documentation of activities that were missed by a controller or evaluator.

#### After the Exercise

- Participate in the Hot Wash at your facility with controllers and evaluators.
- Complete the Participant Feedback Form. This form allows you to comment candidly on emergency response activities and exercise effectiveness. Provide the completed form to a controller or evaluator.
- Provide any notes or materials generated from the exercise to your controller or evaluator for review and inclusion in the AAR.

#### Simulation Guidelines

Because the Chemical Romance exercise is of limited duration and scope, the physical description of what would fully occur at the incident sites and surrounding areas will be relayed to players by simulators or controllers.

# CHAPTER 4: EVALUATION AND POSTEXERCISE ACTIVITIES

#### **Exercise Documentation**

The goal of the Chemical Romance Full Scale Exercise is to comprehensively exercise and evaluate City of Santa Fe's plans and capabilities as they pertain to a Multi-agency incident. After the exercise, data collected by controllers, evaluators, and players will be used to identify strengths and areas for improvement in the context of the exercise objectives.

#### Exercise Evaluation Guides (EEGs)

The DHS has developed Exercise Evaluation Guides (EEGs) that identify expected activities for evaluation, provide consistency across exercises, and link individual tasks to disciplines and expected outcomes.

The EEGs selected by the exercise's trusted agents are contained in the evaluator materials packet, along with the C/E Handbook. These EEGs have been selected because the activities they describe can be expected to be observed during the exercise. The EEGs will guide evaluation to match the exercise objectives. Supplemental evaluation materials designed for the Chemical Romance Full Scale Exercise may also be used.

#### Hot Wash

Immediately after completion of exercise play, controllers will facilitate a Hot Wash with players from their assigned location. The Hot Wash is an opportunity for players to express their opinions about the exercise and their own performance. At this time, evaluators can seek clarification regarding certain actions and what prompted players to take them. The Hot Wash should not last more than 30 minutes. Evaluators should take notes during the Hot Wash and include these observations in their analysis.

# Controller and Evaluator Debriefing

Controllers/evaluators, and selected exercise participants will attend a facilitated Controller and Evaluator Debriefing following the exercise hotwash. During this debriefing, these individuals will discuss their observations of the exercise in an open environment to clarify actions taken during the exercise. Evaluators should take this opportunity to complete their EEGs for submission to the Exercise Director and begin the analysis process outlining issues to be included in the AAR. Completed EEGs will be submitted to the Exercise Director by 1700 on June 10, 2013

# After Action Report (AAR)

The AAR is the culmination of the Chemical Romance Full Scale Exercise. It is a written report that outlines strengths and areas for improvement identified during the exercise. The AAR will include the timeline, executive summary, scenario description, mission outcomes, and capability analysis. The AAR will be drafted by a core group of individuals from the Exercise Planning Team.

# After Action Conference and Improvement Plan (IP)

The improvement process represents the comprehensive, continuing preparedness effort of which the Chemical Romance Full Scale Exercise is a part. Lessons learned and recommendations from the AAR will be incorporated into an Improvement Plan (IP).

#### **After Action Conference**

The After Action Conference is a forum for jurisdiction officials to hear the results of the evaluation analysis, validate findings and recommendations in the draft AAR, and begin development of the IP. This conference will be held on June 13, 2013 from 1000-1200.

#### Improvement Plan (IP)

The IP identifies how recommendations will be addressed, including what actions will be taken, who is responsible, and the timeline for completion. It is created by key stakeholders from the Chemical Romance Full Scale Exercise participating agencies during the After Action Conference.

# **APPENDIX A: EXERCISE SCHEDULE**

Time	Personnel	Activity
	April 26, 2013	
1400-1600	Exercise Planning Team	Initial Planning Conference
	May 9, 2013	
1400-1600	Exercise Planning Team	Midterm Planning Conference
	May 28, 2013	
1400-1600	Exercise Planning Team	Final Planning Conference
	June 4, 2013	
1000	Public Info Officer	Pre-Exercise Media Release
	June 5, 2013	
1400-1500	Exercise Planning Team	Controller/Evaluator Meeting
	June 6, 2013	
0730-0800	Exercise Planning Team- C/E	C/E Briefing
0800-0815	SWAT Controller/SWAT/EOD	Weapons Safety Check
0815-0845	All Participants	Player/Safety Brief
0900-1230	All Participants	Exercise Play
1230	All Participants	End EX
1230-1530	All Participants	Lunch/Hot Wash
1530-1600	Exercise Planning Team- C/E	C/E Debrief
1600	Public Info Officer	Post Exercise Media Release
	June 13, 2013	
1000-1200	All Participants (no observers/media)	After-Action Conference

# **APPENDIX B: EXERCISE SITE MAPS**

Figure B.1 Exercise Location

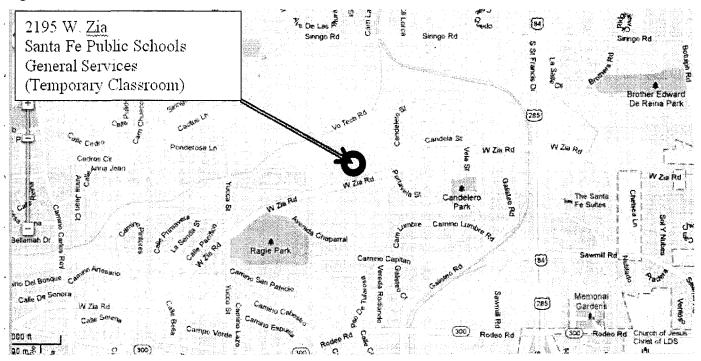
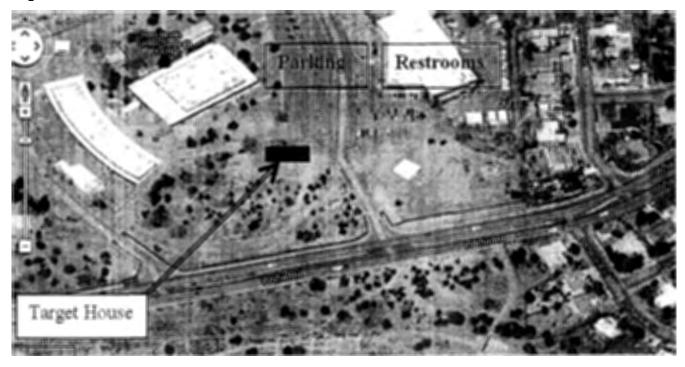


Figure B.2 Exercise Site



# APPENDIX C: PARTICIPATING AGENCIES AND ORGANIZATIONS

Participating Agencies and Organizations
City of Santa Fe
Police Department
Fire Department
Office of Emergency Management
City Manager's Office
Regional
Santa Fe Regional Emergency Communications Center (RECC)

# APPENDIX D: WEAPONS POLICY

It is the policy of the U.S. Department of Homeland Security (DHS)/Federal Emergency Management Agency (FEMA)/National Preparedness Directorate to ensure that every effort is made to provide a safe and secure environment during National Preparedness Directorate-sponsored exercises for its participants, observers/VIPs, control and evaluation staff members, volunteers, and the general public.

#### Weapons

Exercise planners and controllers plan for and promulgate control measures with regard to weapons, whether introduced as a simulated device during exercise play or used by law enforcement officers in their normal scope of duties. For the purpose of this policy, a weapon includes all firearms; knives; less-than-lethal weapons, tools, and devices; and any other object capable of causing bodily harm.

Qualified personnel who have legal authority to carry weapons (e.g., law enforcement, security, military) and who have an assigned exercise role (e.g., responder, tactical team) with the potential for interaction with other exercise participants (i.e., actor victims) will NOT carry a loaded weapon within the confines of the exercise play area. They may continue to carry their weapon only after it has been properly cleared and rendered safe (i.e., no ammunition in chamber, cylinder, breach, or magazines) and only after being marked or identified in a conspicuous manner (e.g., bright tape visible around the stock or holster). The use of an area clearly marked as "off limits" and with assigned armed personnel to secure weapons in a container, vehicle, or other security area is acceptable and should be consistent with host jurisdiction weapons security policies.

Qualified personnel who have legal authority to carry weapons (e.g., law enforcement, security, military) who are used to provide real-world perimeter security for the exercise and have no assigned or direct interaction with exercise participants may continue to carry loaded weapons as part of their normal scope of duty.

All other personnel with no legal authority to carry weapons will not bring, introduce, or have in their possession any weapon of any type in any area associated with the exercise. All exercise participants will be provided with a safety briefing that specifies provisions and policies regarding weapons before the exercise starts.

#### **Explosives and Pyrotechnics**

Simulated explosive devices, such as "flash bangs" pyrotechnics, flares, smoke grenades, and so forth, will be handled and/or detonated only by qualified exercise staff members or bomb technicians. Eye and ear protection should be worn by any persons in the area of explosive devices.

#### Aggressive Behavior

Aggressive behavior will not be tolerated during exercise conduct, except in matters of self-defense. Examples of aggressive behavior may include excessive speeding;

uncontrolled animals (e.g., K-9s, horses); use of defense products (e.g., mace, pepper spray, stun guns, tasers, batons); and forceful use of operational response equipment or tools (e.g., pike poles, hose lines used at full stream on victims).

#### **Exercise Notification**

The DHS/FEMA/National Preparedness Directorate supports exercise play that simulates real-life incidents; however, funds are not to be used for exercises that include or impact the general public without prior notification. Public notification includes, but is not limited to, message signs, press releases, postcards, radio/press advertisements, and community hearings.