



# Agenda

DATE 11/21/11 TIME 11:20a  
STAMP BY Camille Vigil  
TESTED BY [Signature]

## ARCHAEOLOGICAL REVIEW COMMITTEE MEETING

THURSDAY, October 6, 2011 – 4:30 p.m.

CITY COUNCILORS' CONFERENCE ROOM  
CITY HALL, 200 LINCOLN AVENUE

A. CALL TO ORDER

B. ROLL CALL

C. APPROVAL OF AGENDA

D. APPROVAL OF MINUTES: September 15, 2011

E. ACTION ITEMS

1. Case #AR-14-11. Treatment Plan for Executive Office Building Site, corner of Don Gaspar and South Capitol 1.24 acres in Santa Fe, New Mexico, in the Historic Downtown. Requested by Matthew J. Barbour for the Property Control Division, General Services Department. (David Rasch).
2. Case #AR-15-11. Reconnaissance Report for 2.16 mile long La Piedra Trail Connection to the Dale Ball Trail in Santa Fe County, New Mexico in the Suburban Archaeological Review District. Requested by Stephen Post for Charlie O'Leary, Santa Fe Conservation Trust. (David Rasch).

F. ADMINISTRATIVE MATTERS

G. COMMUNICATIONS

H. MATTERS FROM THE COMMITTEE

I. BUSINESS FROM THE FLOOR

J. ADJOURNMENT

For more information regarding cases on this agenda, please call the Historic Division at 955-6605. Interpreters for the hearing impaired are available through the City Clerk's office at 955-6520, upon five (5) days notice.

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ARCHAEOLOGICAL REVIEW COMMITTEE  
October 6, 2011

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**MINUTES OF THE  
CITY OF SANTA FE  
ARCHAEOLOGICAL REVIEW COMMITTEE  
City Councilors Conference Room  
October 6, 2011**

**A. CALL TO ORDER**

A meeting of the Archaeological Review Committee was called to order by Jeremy Kulisheck, Chair, at approximately 4:30 p.m., on October 6, 2011, in the City Councilors Conference Room, City Hall, Santa Fe, New Mexico.

**B. ROLL CALL**

**Members Present**

Jeremy Kulisheck, Chair  
Tess Monahan, Vice-Chair  
Gary Funkhouser  
David Eck

**Members Absent**

James Edward Ivey

**Others Present**

Tamara Baer, Land Use Department  
Melessia Helberg, Stenographer

There was a quorum of the membership in attendance.

**NOTE: All items in the Committee packet for all agenda items are incorporated herewith to these minutes by reference; and the original Committee packet is on file in, and may be obtained from, the Historic Planning Division.**

### C. APPROVAL OF AGENDA

Ms. Baer said the approval of the minutes should be removed from the agenda, because the minutes weren't in the Committee packet.

**MOTION:** Tess Monahan moved, seconded by Gary Funkhouser, to approve the Agenda as amended.

**VOTE:** The motion was approved unanimously on a voice vote.

### D. APPROVAL OF MINUTES: SEPTEMBER 15, 2011

This item was removed from the Agenda because the minutes weren't in the Committee packet.

Ms. Helberg said the minutes were timely submitted to the City Clerk's Office.

### E. ACTION ITEMS

1. **CASE #AR-14-11. TREATMENT PLAN FOR EXECUTIVE OFFICE BUILDING SITE, CORNER OF DON GASPAR AND SOUTH CAPITOL, 1.24 ACRES IN SANTA FE, NEW MEXICO, IN THE HISTORIC DOWNTOWN DISTRICT REQUESTED BY MATTHEW J. BARBOUR FOR THE PROPERTY CONTROL DIVISION, GENERAL SERVICES DEPARTMENT. (DAVID RASCH)**

A copy of a letter dated August 29, 2011, to Ms. Clifton and Members of the MIAC Collection Committee, from Matthew Barbour, Historical Archaeologist, submitted for the record by Matthew Barbour, is incorporated herewith to these minutes as Exhibit "1."

A copy of a letter dated October 3, 2011, to Michelle M. Ensey, New Mexico Historic Preservation Division, from Julia Clifton, Curator of Archaeological Research Collections, regarding *Curation of artifacts from LA 158037, at the State Executive Office Building, Santa Fe*, submitted for the record by Matthew Barbour, is incorporated herewith to these minutes as Exhibit "2."

Matthew Barbour said the project dovetails with the Capitol parking structure which was completed several years ago in the downtown area. He said this Committee hasn't seen the complete results of the Capitol parking facility report which is partially summarized in this report,

and it is his hope that will be before ARC at the next meeting, noting staff is just finishing figures. He said the report has been through editing and will be submitted during the next several months.

Mr. Barbour said, in reading portions of the document, there were issues with the formatting in terms of paragraphs, noting he didn't notice this until a few days ago, and this will be corrected in the final report. He apologized for any confusion this may have caused.

Mr. Barbour said, as mentioned in the report, they plan an alternative curation strategy, more than normally allowed under State regulations and guidelines. He provided a copy of support from the Collection Committee, noting this letter wasn't available at the time this report was resubmitted to this Committee. A copy of the letter was provided to the Committee and entered for the record by Mr. Barbour [Exhibit "1"]. He said the Curation Strategy is discussed in the letter and as proposed to the Museum of Indian Arts and Collection staff, and its response supporting our effort to curate only a sample of artifacts from the site.

Mr. Barbour said the original testing of LA 158037 was done in November 2007, and initially being idealized as being primarily for the Capitol parking facility. However, it was already in motion that Property Control Division was generating a plan to develop the rest of the parcel. He said the Executive Office Building represents the second such development within that series of developing the Capitol campus as a whole. He said this Data Recovery Plan dovetails with the Capitol parking and the facility DRP

Chair Kulisheck reminded the Committee that this is not a Data Recovery Project for approval by this Committee, but rather this Committee is recommending it for approval or not, to the State since this is a State undertaking.

Mr. Eck said he has two items. On pages 31 through 39, there are a number of paragraphs where it seems as though a citation is implied, but it isn't present. He said if it's not appropriate, that's fine. He just wanted to call attention to the fact that appears something is implied.

Mr. Eck said, secondly on page 61, paragraph 3, there is a discussion of proposed investigations along Don Gaspar where there are 4 houses. He asked if this is idea likely to "fly" past the SHPO – to not investigate those areas.

Mr. Barbour said when he discussed this via email with Michelle Ensey, she seemed to think it was. He asked Peter Allen, Property Control Division if he is still in negotiations with SHPO or Architectural Historian documentation.

Mr. Allen said yes.

Mr. Barbour said, as it stands now, it is my understanding that they have agreed to do that. He said the reason for not going into intense archaeological research in those is that they definitely do have basements. These are some of the last fill-ins. He said when they did the Capitol parking facility, it was those later fill-ins along Don Gaspar which didn't have outhouses and privies, so the likelihood that the kinds of features they would expect to find to address questions in the research design likely are not there. He said these structures have very very small backyards which precludes a large opportunity for there to be a large extramural feature behind the structures to begin with. He said, in one of the cases, there is a very very large, ancient tree. He said if there is anything back there, it would play major havoc with the tree, and just getting through roots probably would destroy anything that was there before they would touch it. He said these are the justifications he would use.

Mr. Barbour said there is going to be an architectural history of this area before hand, noting they did archival as part of the capital projects final report. They did archival into the structure of the houses as well, so it's not like these are being pushed aside. He said, however, the chances of finding anything culturally valid on these properties is very slim.

Mr. Funkhouser said he has no comments.

Ms. Monahan said she appreciated the cultural narrative. She said her first residence in Santa Fe was one of these houses on the corner of Don Gaspar, and there is a basement, but there is no yard. She really appreciated the thoroughness. She said when he did the parking structure he invited the Committee to take a look at the trenches.

Mr. Barbour said the members of this Committee absolutely are invited to the site, noting this Committee will receive copies of all the preliminary and final reports which come out of that archaeological research.

Ms. Monahan asked when he will begin.

Mr. Barbour said hopefully in early November, but he can email the City HPD when they start and they can notify the Committee, noting there is no definitive starting date at this time.

Chair Kulisheck said most of his comments are the same as Mr. Eck's. He did notice in the Archival Research section there were a lack of references beginning on page 35 to page 39. He asked Mr. Barbour to sweep through those and be sure there are references for those.

Chair Kulisheck said on page 38, there is a reference to LA 1141239. He said for this particular site, there is no report, there is only a collection of photos in ARMS in the NMCRIS activity files. He gives a NMCRIS number and most people assume it refers to a report. He said

Mr. Barbour can spare the reader a trip to NMCRIS to look this up and simply say these are photos in the activity files. He said one way to do this is to use the primary sources reference format the American Antiquities has, to explain this is a reference to a primary archival source rather than to a report. He reiterated he needs to go through the rest and add references.

Chair Kulisheck said also in this section, for ownership, part of the time he refers to ownership by the City of Santa Fe and in other places as being owned by municipal government, and asked that he make that consistent.

Chair Kulisheck said he answered his question about why no excavation is being done, because there are no extramural features to find, for not doing excavation behind the row of 4 houses. He suggested putting scrape unit 3, underneath the Coughlin, and asked if he would like to think about kicking that over into the backyards, rather than scraping Coughlin because it is a vacant lot. However, if he isn't going to find extramural features in those backyards, there is no reason to do it.

Mr. Barbour said, although the Coughlin building is fairly modern, he believes there is research potential to dig under the Coughlin building. He said because the Coughlin building was developed so late, if there's any chance at finding something that is pre-historic or colonial that hasn't been completely disrupted by 20<sup>th</sup> century development, it might be in that originally vacant lot. This is the reason he put the scraping unit where he did. He said those casitas will still be standing when he does the archaeological research when he comes back for archaeological clearance on the section he has put before the Committee. He said because of the dilapidated parking garages and such, trying to manage in the area would be almost near impossible, and the reason he tried to avoid it.

Chair Kulisheck said, with regard to the research design, the work he did for the Capitol parking project has satisfied the requirements of the City Ordinance. He said if this project needed only to comply with the Ordinance, no additional work would be needed, other than monitoring. However, he is complying with CPPA and that is a completely different standard, in terms of the additional work.

Chair Kulisheck said his concern with the research design is, not the specifics, but he has two issues. One is, and perhaps it is in the detail of the report he will issue very soon, or in the previous research design. However, he sees the lack of a larger framework which "answers the so what questions about this particular design." Why is it important for us to know about the differences in material culture between Anglo folks and Hispanic folks during this particular time period. What is the significance of understanding household behavior during this time. What does

it mean to the history of Santa Fe. What does it mean for what is going on in American Society in general during this time period. He reiterated he may be answering these questions in the other report.

Chair Kulisheck said the reason he believes some of the “so what” questions are important to put in here, is because, with this particular site, you’ve already researched and done “the heck” out of this site. He said what needs to be justified now is the reason to continue digging it, commenting every arm of government is under scrutiny about how it is spending its money. He said if additional funds are being used to continue at a site where we’ve already done a tremendous amount of research and excavation, we need to justify the reason to dig more. He could see that in the Report in answering some of the “so what” questions and the reason for a bigger data set, commenting he’s moving in that direction, reiterating that there needs to be a strong justification. His recommendation is that Mr. Barbour strengthen the focus of the research design and the specific reason it is justified.

Mr. Barbour said the justification is more locally-centered, and not pushed out nationally, commenting this is a fair criticism. However, he said he went “tooth and nail,” to look at the neighborhood as a collective unit and this represented for Santa Fe one of the first times that we were ever able to look at a very large chunk of one specific neighborhood. More importantly, he thinks this neighborhood speaks volumes about New Mexico as a multi-ethnic community from its very inception, with Anglos and Hispanics living side by side in the City. The neighborhood itself is important as a residential neighborhood, noting this neighborhood got a bad rap in the 1960's when they decided they would “bulldoze paradise” and put up a parking lot. In many ways, he believes the work done to date challenges those perspectives and brings a sense of pride in that a lot of the residents were forced to leave that community – it was condemned and they were forced to move elsewhere.

Mr. Barbour said the neighborhood has a very local flavor. He understands what the Chair means in terms of strengthening those on a larger scale, strengthening the concepts and then pushing those forward.

Chair Kulisheck said Mr. Barbour should take what he just said and “hit me over the head with a baseball bat in the report,” commenting that is very compelling. He needs to find a way to put that compelling content into this research design. He said the substance is well thought out, well considered, and is methodologically sound, and he wholeheartedly approves of what he is doing on collections, but he needs make the justification more forceful.

Mr. Post said Mr. Barbour covered the subject very well. He said we’re just finishing up the rest of the story with this project, and perhaps that’s not compelling enough. However, what Mr. Barbour has put together with the research project is in fact the first look at a block of a

neighborhood from that period. He said, "It wouldn't be enough for us to say, well, we've got a pretty good idea, when we have the option the opportunity to flush it out 100%. It's not often that we get that opportunity in an archaeological context in archaeological situations to get that much of the picture. Instead, we're sampling and sampling and sampling until we've sampled ourselves into a situation where we can't explain and interpret anymore. So, I think in this instance, we're closing the circle with the research. I agree that maybe we should have a final research objective which is to put this information that we've recovered from those projects into a into a broader local and national perspective. It is compelling as Matt has described it. But, also put it out there as the model for working in other neighborhoods in the capital district, where we won't have the opportunity to do as much work and to be as thorough."

**MOTION:** David Eck moved, seconded by Tess Monahan, with regard to Case #AR-14-11, that the Archaeological Review Committee recommend to the State Archaeologist, at the State Historic Preservation Division, the acceptance of the proposed Treatment Plan for the 1.24 acres for the Executive Office Building site at the corner of Don Gaspar and South Capitol, in the Historic Downtown District, requested by Matthew J. Barbour for the Property Control Division, General Services Department, with the appropriate response to the recommendations just made.

**VOTE:** The motion was approved unanimously on a voice vote.

Mr. Post said this will go to the Cultural Properties Review next Friday. He said if it is okay with this Committee, he would suggest that he put together that last question and direction with regard to the research design as something he presents to the subcommittee of the Cultural Properties Review Committee, "on the fly basically since we don't have the time to introduce it properly," and present it as a response to positive comments we received from the Archaeological Review Committee..

Chair Kulisheck said he believes a cover letter would suffice.

Mr. Post said that would be in addition to an oral presentation.

**2. CASE #AR-15-11. RECONNAISSANCE REPORT FOR 2.16 MILE LONG LA PIEDRA TRAIL CONNECTION TO THE DALE BALL TRAIL IN SANTA FE COUNTY, NEW MEXICO, IN THE SUBURBAN ARCHAEOLOGICAL REVIEW DISTRICT, REQUESTED BY STEPHEN POST FOR CHARLIE O'LEARY, SANTA FE CONSERVATION TRUST. (DAVID RASCH)**

Chair Kulisheck said this is also a recommendation to the State, since it an undertaking on municipal property.

Mr. Eck agreed, saying it seems to him that since it's on City/County property that the appropriate review and clearance would come from the State.

Chair Kulisheck asked if Mr. Post is planning to submit the report to the State.

Mr. Post he hadn't intended doing that directly, but because Santa Fe County submits its reports to the State for review that's probably appropriate. He will talk to Charlie Alire and tell him we should submit it under cover asking for State review.

Chair Kulisheck said then this a recommendation by this Committee to the State, and no City Archaeological Clearance Permit will be required.

Mr. Funkhouser said he has no comments.

Ms. Monahan said she has no comments and thought it was great.

Mr. Eck said at one point during his reading of the previous work, he thought he found one instance where there was no citation, but he can't find it.

Mr. Post said he will look for a missing citation.

Chair Kulisheck said he liked the structure of the literary review and how it was organized, and he appreciated how data-rich it was and helped him to understand the context of the report much better than most literature reviews we encounter.

Mr. Post said it was his intent to provide information ARC could use for other projects, because the work here, as summarized, is probably the most current for that portion of the City and the most in depth.

Chair Kulisheck said the work was done with a single transect which seems appropriate and he sees no need for additional field work. He said the City ordinance specifies the transects will be no greater than 25 feet in width. However, the State requires a 50 foot corridor to be examined, but would only be examined in a single transect. He suggested perhaps there needs to be language included that the single transect satisfied the requirements of both the City and the State.

Mr. Post said the transect width is defined by the project corridor.

Mr. Eck said it isn't under State Rules, which provide that the minimum width of a project area under the State Regulations will 50 ft.

Chair Kulisheck said even if the A.P.E. is smaller than that, you must examine 50 feet, which Mr. Post did, and it is a matter of including language to cover that.

Chair Kulisheck said he can craft the language in any way he would like, and he may want to put this language in the Method Section.

Mr. Eck suggested he speak with Ms. Ensey about this, and he may not need to change anything, although he has plenty of room on the page to add two sentences.

Mr. Post said there needs to be an additional change in the Abstract, Administrative Summary to note that final review will be conducted by the State.

Responding to the Chair, Mr. Post said Ms. Ensey wants to know that the Report satisfies the requirements of City Ordinance.

**MOTION:** David Eck moved, seconded by Tess Monahan, with regard to Case #AR-15-11, to recommend approval to the State Archaeologist at the State Historic Preservation Division, of the Reconnaissance Report for the 2.16 mile long La Piedra Trail Connection to the Dale Ball Trail in Santa Fe County, in the Suburban Archaeological Review District requested by Stephen Post for Charlie O'Leary, Santa Fe Conservation Trust, with the with the minor editorial changes as discussed, and with the observation that the applicant has fulfilled the requirement of the City Ordinance.

**VOTE:** The motion was approved unanimously on a voice vote.

Ms. Monahan asked if there needs to be documentation on the form that the applicant has fulfilled the requirement of the City Ordinance.

Chair Kulisheck said he doesn't know, but perhaps a letter from Mr. Rasch indicating that compliance under City Ordinance.

Mr. Post said he doesn't know that Mr. Rasch sends a letter to Ms. Ensey, but he will ask about that.

Mr. Eck said there is no need to write a letter, noting there is a place on the Abstract Form under the NIAF for Mr. Rasch, as a representative of the City, to sign that it has been recommended for approval.

Mr. Post said he will bring it by and ask Mr. Rasch to sign it.

Chair Kulisheck said how Mr. Rasch does these things should be discussed as a matter from the Committee when he returns, commenting the ARC typically does not receive NIAF forms, nor does the Committee get site reports. He asked Mr. Post to let Mr. Rasch know if he experiences any difficulties with SHPO in this regard.

Mr. Post said he has had comments from this Committee on NIAF forms for other projects, and so he presumed the NIAF form is a part of the packet, commenting that currently the Committee isn't receive these.

Chair Kulisheck said sometimes we do and we don't.

Mr. Post said for the next meeting, he is submitting a report with 8 sites plus 11 HCPI, and wants to make sure this Committee gets the Site form.

Chair Kulisheck said he doesn't not believe the Ordinance requires an HCPI form, and technically, anything that would require an HCPI form is outside the jurisdiction of this Committee.

Mr. Post said it fulfills multiple purposes eventually, so they are being included because he thinks its an important part of the record, whether or not they are reviewed by the Committee.

Mr. Eck said this is something which could be provided electronically.

Chair Kulisheck said we will get all of this resolved with Mr. Rasch.

#### **F. ADMINISTRATIVE MATTERS**

There were no administrative matters.

#### **G. COMMUNICATIONS**

There were no communications.

#### **H. MATTERS FROM THE COMMITTEE**

There were no matters from the Committee.

## **I. BUSINESS FROM THE FLOOR**

Steve Post said they have initiated their work at Drury at St. Vincent's under the amended Data Recovery Plan which was approved by this Committee. He said he has a lot of good news. He said they have excavated most of three 1x1 excavation units deep into 17<sup>th</sup> century and possibly 18<sup>th</sup> century deposit, commenting there is a chance they might be looking at pre and post revolt deposits running between 1660's and early 1700's, but they are still looking to see if this is the case. He said there is some stratigraphic and ceramic evidence of that, potentially. The deposits are pretty thick and there is almost no pre-historic mixture with the ceramics suggesting that it is a very very solid deposit. He said they are seeing some patterning in the vessel forms which suggest it may be somewhat different than what we were seeing at the Palace of the Governors for instance, and there might be some evidence of institutional use of native ceramics in the 17<sup>th</sup> or 18<sup>th</sup> century.

Mr. Post said they are just beginning to find the rock pavement, or under-layer they hoped they would find more of as well, and seems to line up with modern Otern Street and DeDe thinks it might be 17<sup>th</sup> century roadway.

Mr. Post said the other news is that they have excavated two 1x1 units inside the vault, which turns out to have a very thick layer of gypsum plaster on the interior, an adobe wall exterior, if it is an adobe wall exterior, it should have cobble foundations, but that is yet to be determined. He said a corner of the room or the building which isn't very deep is below the surface to the floor. He said the floor is plastered with the gypsum, but they haven't gone through it to see if it has an adobe floor.

Mr. Post said DeDe Snow has been there every day and sometimes twice a day, and Jake Ivey is going to start working there tomorrow or the next day, because they believe there is a good chance that it is part of an early structure that could be church related. He said considering all the disturbance that has occurred in that area from trenching and demolition of 19<sup>th</sup> century buildings, there are strata just above the floor that are yielding pretty much clean 17<sup>th</sup> century deposits, suggesting that whatever the building was, was demolished and filled sometime in the 17<sup>th</sup> or 18<sup>th</sup> century, because there's no mixture of layer material in the lower deposits.

Mr. Post said they are holding to the letter of the Amended Recovery Plan as much as they can, but they are finding there are a lot of utilities in that small area between Marian Hall and Cathedral Park to the west, more than expected, so they've had to adjust their unit locations to account for that so that they get as much clean deposit as they can as they work. The intention is still to excavate six 1 x 1's, however the array may not follow the Amended Data Plan as precisely as they might have liked. He said part of that has to do with trees that are in the middle of the excavation area. He said they started to cut around them, but realized if they cut them too much

they would fall over. He said they are trying to manage the landscaping and the old utilities to get the best sample they can. They have had to rearrange the units a little differently.

Mr. Post invited the members of ARC to go out and visit the site. He said there is at least 8 more days, into the week after next.

Responding to Mr. Eck, Mr. Post said they are starting to negotiate with Drury, especially if the experts all agree if there is potential church to the east, in which case, they might consider some light trenching and a little more examination to see if there is a greater portion. He said whatever they find will be a jigsaw puzzle cut into odd shapes and pieces because of the utilities and foundations, but they are hopeful.

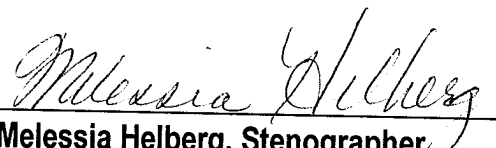
#### **J. ADJOURNMENT**

**MOTION:** David Eck moved, seconded by Gary Funkhouser, to adjourn the meeting.

**VOTE:** The motion was approved unanimously on a voice vote, and the meeting was adjourned at approximately 5:30 p.m.

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**Jeremy Kulisheck, Chair**

  
**Melessia Helberg, Stenographer**