CITY CLERK'S OFFICE AGENDA DATE (8 4) TIME 4.25
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REGULAR MEETING RECEIVED BY ALLUMNING

SANTA FE SOLID WASTE MANAGEMENT AGENCY JOINT POWERS BOARD

> JUNE 16, 2011 12:00 P.M. LEGAL CONFERENCE ROOM SANTA FE COUNTY COURTHOUSE **102 GRANT AVENUE** SANTA FE, NM

- I. Call to Order
- II. Roll Call
- III. Approval of Agenda
- IV. Approval of Minutes for Regular Meeting - May 19, 2011
- V. **Matters from the Public**
- VI. **Matters from the Executive Director**
 - (A) Update on the Household Hazardous Waste Collection Event Held on May 22, 2011, at the Buckman Road Recycling and Transfer Station.
 - (B) Request for Approval to Award Bid No. 11/40/B to the Lowest Bidder Advantage Asphalt & Seal Coating, LLC of Santa Fe, NM, for the Construction of a Household Hazardous Collection Facility at the Buckman Road Recycling and Transfer Station in the Amount of \$595,031.25.
 - **(1)** Approval of Budget Increase from 5500.100700 (Cash) to be Apportioned Between 52504.570400 (Building and Structures) and 52504.570()300 (Improvement to Land Other Than Building) in the Total Amount of \$595,031.25.
 - (C) Request for Approval of Amendment No. 4 to Professional Service Agreement with Associated Security Industries of Santa Fe, NM, for Security Services for the Caja del Rio Landfill and Buckman Road Recycling and Transfer Station in the Amount of \$92,941.97.
 - (D) Request for Approval of Amendment No. 3 to Professional Service Agreement with Bluewater Environmental Consulting, LLC of Santa Fe, NM, for Environmental Services for the Caja del Rio Landfill and Buckman Road Recycling and Transfer Station in the Amount of \$46,304.25.
 - (E) Request for Approval for Fiscal Year 2012 for Procurement of Goods and Services Using Vendors that 1) Are Authorized Through State Price Agreements, 2) Provide Exempted Procurements as Listed in the City of Santa Fe's Purchasing Manual Section 18.1.7 - Exemptions, or 3) Are Sole Source Providers as per Agency's Policy No. 2010.1 - Purchasing Procedures and Finance Policy.
 - (F) Request for Approval of Policy No. 2011.1 - Purchasing Procedures and Finance Policy.

- (G) Request for Approval of Free Disposal Fees for Acequia Madre de Santa Fe Under the Free Disposal Program.
- (H) Update on the Santa Fe County's Wildfire Protection Clean-Up Day to be Held on Saturday, June 25, 2011, at the Buckman Road Recycling and Transfer Station.

VII. Matters from the Board

- VIII. Executive Session
- IX. Next Meeting Date
- X. Adjournment

Anyone needing further information or requiring special needs for the disabled should contact Jodie Gonzales at (505) 424-1850, extension 120.

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SOLID WASTE MANAGEMENT AGENCY JOINT POWERS BOARD MEETING Legal Conference Room Santa Fe County Courthouse June 16, 2011

I. CALL TO ORDER

A meeting of the City and County of Santa Fe Solid Waste Management Agency Joint Powers Board (SWMA) was called to order by Councilor Rosemary Romero, Chair, on Thursday, June 16, 2011, at approximately 12:00 noon, in the Legal Conference Room Santa Fe County Courthouse, 102 Grant Avenue, Santa Fe, New Mexico.

II. ROLL CALL

MEMBERS PRESENT:

Councilor Rosemary Romero, Chair Commissioner Kathy Holian Councilor Ronald S. Trujillo Commissioner Virginia Vigil [Vacancy]

MEMBERS EXCUSED:

Commissioner Daniel Mayfield

STAFF PRESENT:

Randall Kippenbrock, Executive Director – SWMA Jodie Gonzales, SWMA Lisa Merrill, Education and Outreach Coordinator - SWMA. Justin Miller, Legal Counsel for SWMA Angelica Salazar, Account Coordinator – SWMA Melessia Helberg, Stenographer

OTHERS PRESENT:

Regina Wheeler, Director Solid Waste Division, City of Santa Fe Olivar Barela, Director Solid Waste Department, County of Santa Fe Mike Smith, Manager, BuRRT Site Chris Francisco, Solid Waste Division, City of Santa Fe

There was a quorum of the membership in attendance.

III. APPROVAL OF THE AGENDA

Mr. Kippenbrock said he would like to remove Items 6(E) and 6(F) from the agenda.

MOTION: Commissioner Holian moved, seconded by Councilor Trujillo, to approve the Agenda, as amended.

DISCUSSION: Commissioner Vigil asked, for clarification, if Items 6(E) and 6(F) are to be removed and postponed to the next meeting, or if they're just removed from the agenda.

Mr. Kippenbrock said the items are removed from the Agenda.

VOTE: The motion was approved unanimously on a voice vote.

IV. APPROVAL OF THE MINUTES - MAY 19, 2011

MOTION: Commissioner Vigil moved, seconded by Commissioner Holian, to approve the minutes of the regular meeting of May 19, 2011, as presented.

VOTE: The motion was approved on a voice vote, with Commissioner Vigil, Commissioner Holian and Chair Romero voting in favor of the motion, none voting against, and Councilor Trujillo abstaining, because he was absent at the last meeting [3-1].¹

V. MATTERS FROM THE PUBLIC

Mr. Kippenbrock introduced new Account Coordinator Angelica Salazar, a former City employee.

Mr. Kippenbrock said Larry Maestra will be retiring on Friday after 26 yrs. and 8 mos. service with the City, noting he can't be with us today.

STENOGRAPHER'S NOTE FYI: Robert's Rules of Order Newly Revised provides, "The phrase 'abstention votes' is an oxymoron, an abstention being a refusal to vote. To abstain means to refrain from voting, and, as a consequence there can be no such thing as an 'abstention vote.' In the usual situation, where either a majority vote or a two-thirds vote is required, abstentions have absolutely no effect on the outcome of the vote since what is required is either a majority or two third of votes cast. On the other hand, if the vote required is a majority or two-thirds of the members present, or a majority or two-thirds of the entire membership, an abstention will have the same effect as a "no" vote. Even in such a case, however, an abstention is not a vote." [RONR (10th ed.), p. 387, 1. 7-13; p. 388, 1. 3-6; p. 390, 1. 13-24; see also p. 66 of RONR *In Brief.*]

Commissioner Vigil suggested that the Board prepare a Certificate of Recognition and letter of appreciation for the Board's signature, for both Larry Maestra and Rita Fiore.

It was consensus among the Board to send a Certificate and letter to Larry Maestra and Rita Fiore. Ms. Gonzales said Rita Maes has a good template for this.

Chair Romero introduced her granddaughter, Giovanna, who is 3 years old, who is attending today's meeting with her.

VI. MATTERS FROM THE EXECUTIVE DIRECTOR

(A) UPDATE ON THE HAZARDOUS WASTE COLLECTION EVENT HELD ON MAY 22, 2011, AT THE BUCKMAN ROAD RECYCLING AND TRANSFER STATION

Mike Smith presented information regarding this matter from Randall Kippenbrock's Memorandum of June 6, 2011, with attachments, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "1." Please see Exhibit "1" for specifics of this presentation.

Mike Smith said this was a very successful event, noting there were similar numbers as last year, with less cars, but with almost identical volumes. He said the pounds per car were obviously up a little. He looks forward to the opening of the Hazardous Waste Collection Facility in late December of this year.

Chair Romero noted that Councilor Trujillo and Mayor Coss attended the event.

Councilor Trujillo said everything went well, and it was easy to get in and out. He commended staff on a job well done.

Commissioner Vigil said she also attended, and she found it to be well organized as well, commenting that she was very impressed.

Chair Romero commended the staff as well, and she also looks forward to the opening of the new Facility.

(B) REQUEST FOR APPROVAL TO AWARD BID NO. 11/40/B TO THE LOWEST BIDDER ADVANTAGE ASPHALT & SEAL COATING, LLC, OF SANTA FE, NM, FOR THE CONSTRUCTION OF A HOUSEHOLD HAZARDOUS COLLECTION FACILITY AT THE BUCKMAN ROAD RECYCLING AND TRANSFER STATION IN THE AMOUNT OF \$595,031.25.

(1) APPROVAL OF BUDGET INCREASE FROM 5500.100700 (CASH) TO BE APPORTIONED BETWEEN 52504.570400 (BUILDING AND STRUCTURES) AND 52504.5700300 (IMPROVEMENT TO LAND OTHER THAN BUILDING) IN THE TOTAL AMOUNT OF \$595,031.25

Randall Kippenbrock, Executive Director, presented information regarding this matter from his Memorandum dated June 9, 2011, with attachments, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "2." Flease see Exhibit "2." for specifics of this presentation.

Chair Romero said she contacted Board members to make sure everyone knows we strictly followed the procurement process for this bid, and that the Board can rest assured that the entire process was followed as required. She said the Advantage Asphalt was the lowest bid.

Commissioner Holian said she glad this project is moving forward. She said secondly, it appears that there will be independent oversight on the project, and she feels more comfortable with this bid in view of that.

Chair Romero asked Mr. Kippenbrock to speak a little more about the independent oversight and the qualifications of the company(s) involved.

Mr. Kippenbrock said he understands M&E Engineering has been around for a long time, since the 1980's, and its speciality is construction management. However, M&E are Mechanical and Electrical Engineers and can do design work. He said M&E helped JR engineering to design the engineering portion and the mechanical portion of the facility. He said J.R. Miller is an expert in designing structures such as this one.

Mr. Kippenbrock said he will work closely with M & E Engineering, and adjust the contract if necessary. He said the Notice to Proceed will be the first or second week of July, with 150 days to completion, which will be the beginning or mid-December 2011. He anticipates it will take the full 5 weeks for construction.

Commissioner Vigil said, "We do have litigation against Advantage Asphalt. There are some potential charges which may be brought against them. We would be the victims, and I'm just wondering, I don't want to prejudice this process, but I'm wondering if the County Attorney has taken action on this."

Justin Miller asked if she is speaking about this particular contract, and Commissioner Vigil said this is correct.

Mr. Miller said, "Yes, and Randall and I have talked about, obviously, the sensitivity of this particular bid, and the fact is, at this point, Advantage Asphalt has not been suspended or debarred as a bidder. And the procurement process is designed to

award the contract to the lowest bidder, and so there weren't any apparent grounds for rejecting this. I did talk to the Santa Fe County Attorney's office to get a sense of where things were. And, as of this point, they are a legitimate bidder."

Commissioner Vigil thanked him for the clarification.

Chair Romero said, "We have checked with all of the legal counsel we need to, and we are proceeding as cautiously as we possibly can and with all of our due diligence."

Responding to Councilor Trujillo, Mr. Kippenbrock said the lead engineer is J.R. Miller, and locally it is M&E Engineering.

Councilor Trujillo said he wants to be sure that M & E is at the construction site, and keeps tab on every piece of paper that comes out, any change orders, commenting that "I just don't want this to come back and bite us."

Mr. Kippenbrock said, "Yes."

 $\begin{tabular}{ll} \textbf{MOTION:} Councilor\ Trujillo\ moved,\ seconded\ by\ Commissioner\ Holian,\ to\ approve\ Item\ VI(B)\ as\ presented. \end{tabular}$

DISCUSSION: Commissioner Vigil asked if it will create a problem if she abstains.

Ms. Helberg said she doesn't know the requirement in terms of the number of Board members who are required to vote in favor of approving a bid proposal. She asked Mr. Miller if he knows.

Mr. Miller said he will look at the policies. Mr. Miller said he understood the Chair to say that abstentions go forward as a vote with the majority.

Commissioner Vigil said she believes that is a City policy.

Ms. Helberg said she doesn't know for sure, although she believes it would depend on the rules of procedure as well as anything different in the State statutes.

Chair Romero said this issue arose at the RTD with regard to an abstention, and the City does count an abstention as a vote with the majority, and they follow that same procedure at the RTD. She asked Mr. Miller if he can look at our by-laws.

Regina Wheeler said she would like to acknowledge Mr. Kippenbrock's work to get this project moving forward.

Mr. Trujillo asked if services will be available at BuRRT during construction.

Mr. Kippenbrock said it would be minimal, because the drop-off will be at the front and to the right, noting all of the containers will be moved to the front prior to starting construction, and services will be available to the public during construction.

Chair Romero said the annual events weren't the way to move forward from an environmental and economic perspective. She said in the long term, this facility will serve us well from an economic and ecological perspective. She said she believes, even with the challenges presented during the bidding process, this is the right road to getting a facility.

Mr. Miller said, "I don't have an exact answer for you, but I would say that since we do have a quorum for business and you could obviously vote no, and that would still be a majority." Mr. Miller said he believes it would be okay, even if one person were to abstain or vote no, and there clearly is a majority of the Board voting in favor.

VOTE: The motion was approved on a voice vote, with Commissioner Holian, Councilor Trujillo and Chair Romero voting in favor of the motion, none voting against, and Commissioner Vigil abstaining [3-1].

MOTION: Councilor Trujillo moved, seconded by Commissioner Holian, to approve Item VI(B)(1) as presented.

VOTE: The motion was approved on a voice vote, with Commissioner Holian, Councilor Trujillo and Chair Romero voting in favor of the motion, none voting against, and Commissioner Vigil abstaining [3-1].

(C) REQUEST FOR APPROVAL OF AMENDMENT NO. 4 TO PROFESSIONAL SERVICE AGREEMENT WITH ASSOCIATED SECURITY INDUSTRIES OF SANTA FE, NM, FOR SECURITY SERVICES FOR THE CAJA DEL RIO LANDFILL AND BUCKMAN ROAD RECYCLING AND TRANSFER STATION IN THE AMOUNT OF \$92,941.97

Randall Kippenbrock, Executive Director, presented information regarding this matter from his Memorandum dated June 9, 2011, with attachments, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "3. Please see Exhibit "3" for specifics of this presentation.

Commissioner Vigil asked if there is a limit on the term of this contract which we renew annually.

Mr. Miller said there is a limitation on multi-term contracts of 4 years, so this will be the last extension, and it will have to out for bid next year.

Chair Romero noted that will be a completely different process.

MOTION: Commissioner Holian moved, seconded by Commissioner Vigil, to approve this request.

VOTE: The motion was approved unanimously on a voice vote.

(D) REQUEST FOR APPROVAL OF AMENDMENT NO. 3 TO PROFESSIONAL SERVICE AGREEMENT WITH BLUEWATER ENVIRONMENTAL CONSULTING, LLC, OF SANTA FE, NEW MEXICO, FOR ENVIRONMENTAL SERVICES FOR THE CAJA DEL RIO LANDFILL AND BUCKMAN ROAD RECYCLING AND TRANSFER STATION IN THE AMOUNT OF \$46,304.25.

Randall Kippenbrock, Executive Director, presented information regarding this matter from his Memorandum dated June 9, 2011, with attachments, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "4." Please see Exhibit "4" for specifics of this presentation.

Chair Romero said it is always good to be able to do business locally, commenting that she has known about Bluewater's good work for a long time.

MOTION: Commissioner Vigil moved, seconded by Commissioner Holian, to approve this request.

DISCUSSION: Commissioner Vigil asked, "Do they actually do the reports that are required by the State."

Mr. Kippenbrock said yes.

Commissioner Vigil said, then they send the reports to you and you submit it on behalf of our organization – how does that process work.

Mr. Kippenbrock said he reviews the reports before they go to the State, but those are not reviewed by this Board. He said this is something which is done at the administrative level as part of the required reporting to be done which is part of our operations.

Commissioner Vigil asked if there are federal requirements for which they provide services.

Mr. Kippenbrock said most of the State rules follow federal requirements, noting those mostly are from the State Environment Department in terms of solid waste, hazardous waste, surface water, groundwater quality and such.

Commissioner Vigil asked what the monitoring is telling us.

Mr. Kippenbrock said there is no contamination. He said we need to keep in mind that from the bottom of the landfill it is more than 200 feet to the groundwater, so there is good separation there. He said there is naturally occurring arsenic in this area, and this is probably the only deviation when you talk about groundwater, and every so often we have to explain that it is a naturally occurring element in the water. He said other than that, it is fine.

Mr. Kippenbrock said for methane gas, we do perimeter monitoring to demonstrate that there is no methane gas migration, with which we have no issue, especially since we installed the landfill gas collection system. This is further proof that there should be no migration. He said we do leachate monitoring which is that the water has percolated through the waste and is on the bottom of the liner and has to be pumped from the bottom, noting generally they circulate into the waste or take it to a nearby evaporation pond for evaporation. He said for leachate sampling they do a broad range of perimeter analysis similar to groundwater, to see if there is groundwater contamination which results from the leachates. He said we also are required to test our septic tank as per groundwater discharge requirements. He said there are lagoon sampling requirements at the transfer station, and the same for high ferrous tanks.

Commissioner Vigil asked if we are Increasing our production of methane gas.

Mr. Kippenbrock in the summer it is very low, probably 160 cubic feet per minute, which we would like ideally to be in the range of 300-400, but because it is so dry, we don't get quality and quantity of landfill gas. In the winter, it can drop to 75-80 cubic feet per minute.

Commissioner Vigil asked if we ever will get to the point it is reusable.

Mr. Kippenbrock said we can revisit it in 10 years, but it is not at this time.

Chair Romero said Commissioner Holian brought some information from Berkeley about using methane, and it is an issue of supply, and we just don't have that now, but we can continue to monitor it. She said if it is useful, we need to figure out how to make it useful in the future. She said this landfill was permitted in 1997-1998, so things at the landfill have changed drastically since that time, and regulations have become much more stringent, and people are more aware of the environmental and ecological issues. She would like Bluewater to make a presentation to this Board at some point to keep us informed, which she believes would be helpful in the decisions we make.

Commissioner Holian asked if it would be possible to use an in-house firm, rather than hiring someone from outside.

Mr. Kippenbrock said no, because the expertise isn't available to perform the services we need. He said they do the general day-to-day things, such as monitoring, but he prefers the consultant to do the reporting. He said this person does all of our general environmental monitoring at the landfill and at BuRRT, and there is another consultant that does greenhouse gasses which is far more complicated. He said this person also keeps up with the ever-changing rules in this regard.

Commissioner Holian asked if we have an estimate on greenhouse gases being emitted at the landfill.

Mr. Kippenbrock said he has that data and he can provide that information to the Board.

VOTE: The motion was approved unanimously on a voice vote.

(E) REQUEST FOR APPROVAL FOR FISCAL YEAR 2012 FOR PROCUREMENT OF GOODS AND SERVICES USING VENDORS THAT 1) ARE AUTHORIZED THROUGH STATE PRICE AGREEMENTS; 2) PROVIDE EXEMPTED PROCUREMENTS AS LISTED IN THE CITY OF SANTA FE'S PURCHASING MANUAL SECTION 18.1.7 – EXEMPTIONS; OR 3) ARE SOLE SOURCE PROVIDERS AS PER AGENCY'S POLICY NO. 2010.1 – PURCHASING PROCEDURES AND FINANCE POLICY.

This item was removed from the agenda.

(F) REQUEST FOR APPROVAL OF POLICY NO. 2011.1 – PURCHASING PROCEDURES AND FINANCE POLICY.

This item was removed from the agenda.

(G) REQUEST FOR APPROVAL OF FREE DISPOSAL FEES FOR ACEQUIA MADRE DE SANTA FE UNDER THE FREE DISPOSAL PROGRAM.

Randall Kippenbrock, Executive Director, presented information regarding this matter from his Memorandum dated June 11,12, 2011, with attachments, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "5." Please see Exhibit "5" for specifics of this presentation

MOTION: Commissioner Vigil moved, seconded by Councilor Trujillo to approve this request.

VOTE: The motion was approved unanimously on a voice vote.

(H) UPDATE ON THE SANTA FE COUNTY'S WILDFIRE PROTECTION CLEAN-UP DAY TO BE HELD ON SATURDAY, JUNE 25, 2011, AT THE BUCKMAN ROAD RECYCLING AND TRANSFER STATION.

Randall Kippenbrock, Executive Director, presented information regarding this matter from his Memorandum dated June 11, 2011, with attachment, to the SFSWMA Joint Powers Board, which is incorporated herewith to these minutes as Exhibit "6." Please see Exhibit "6" for specifics of this presentation

Chair Romero said the City is interested in participating, and is unsure how that will work, but they were going to piggy-back on the same day.

Commissioner Vigil said she would need clarification in terms of the tonnage and if it will be under another item.

Mr. Kippenbrock said there is an allotment of 600 tons for the City and 600 tons for the County, for a total of 1,200 tons, and he is estimating 100 tons for this event, noting if it exceeds that it won't be an issue.

Commissioner Vigil said then you're saying the drop off won't exceed the allotted tonnage, and it isn't necessary, for your purposes, to document whether it is a City or a County vehicle.

- Mr. Kippenbrock said they do have the ability to determine whether it is coming from the City or County, noting they do this for every transaction.
- Mr. Kippenbrock asked if people can get it free on this day, even if they weren't aware of the program, just to avoid complications.

Councilor Trujillo said we should let them in free of charge, because it's a free day, and the other Board members agreed.

- Ms. Wheeler said if we advertise the event, it will triple the number of green waste cars that day.
- Mr. Kippenbrock said that's fine and it isn't an issue. The issue happens on regular days of operation. He strongly suggested that the City PIO and the County PIO get together and revise the advertising for the clean-up day to be sure they are the same.

Chair Romero said that would be Christine at the County and Carla Lopez from the City.

Responding to a question, Commissioner Vigil said there are commercial sites that need clean-up, which would use a commercial vehicle for transport, and asked if we should charge for that.

Mr. Kippenbrock said he would rather stay with letting everything come in, document it, report next month and discuss how we can do it better.

Chair Romero said then, for clarity, Mr. Kippenbrock will document the tonnage for the event and report back to this Board with regard to the results of letting everyone come through free of charge – residential and commercial.

Responding to a question from Commissioner Vigil, Mr. Barela said most of it will go to BuRRT, and they had discussed what would happen if something show up at Jacona or Eldorado. They decided to them in free as well, but we're not going to advertise it.

Chair Romero said then, to be clear, the joint City/County advertising will be done for Caja del Rio Landfill and for BuRRT only, and Ms. Wheeler said this is correct..

VII. MATTERS FROM THE BOARD

There were no Matters from the Board.

VIII. EXECUTIVE SESSION

There was no Executive Session

IX. NEXT MEETING DATE

Chair Romero said since the summer tends to be slower, and she wants to wait to see if we need to meet in July, but the Board members need to be prepared to have a meeting if that becomes necessary.

X. ADJOURNMENT

There was no further business to come before the Board, and the meeting was adjourned at approximately 1:00 p.m.

	APPROVED BY:	
	Rosemary Romero, Chair	
ATTESTED TO:		
Yolanda Y. Vigil, City Clerk		
SUBMITTED BY:		