1	CITY OF SANTA FE, NEW MEXICO
2	RESOLUTION NO. 2008-103
3	INTRODUCED BY:
4	C. DOMINGUEZ
5	C. Paninguez
6	
7	
8	
9	
10	A RESOLUTION
11	AMENDING AND RE-ADOPTING THE GOVERNING BODY PROCEDURAL RULES.
12	
13	WHEREAS, Section 3-12-3, NMSA, 1978, provides that the Governing Body shall
14	determine rules of its own proceedings; and
15	WHEREAS, the Governing Body must have rules to promote the orderly and
16	businesslike consideration of the questions which come before it for determination; and
17	WHEREAS, rules determine the priority and manner of consideration of questions and
18	provide an orderly and methodical plan so that business may receive proper consideration; and
1 <b>9</b>	WHEREAS, on March 4, 2008 the voters of the City of Santa Fe approved an
20	amendment to the Municipal Charter that provides that the Mayor shall vote only in the case of a
21	tie or when his or her vote will provide the necessary number of votes required by law for taking
22	action on an issue before the governing body; and
23	WHEREAS, the current version of the Governing Body Procedural Rules ("Rules")
24	provides that "all matters of procedures are governed by the most current edition of Robert's
25	Rules of Order (said edition being "Robert's Rules of Order Newly Revised 9th Edition,") as of

1	June 24, 1998; and
2	WHEREAS, the most current edition of Robert's Rules of Order is the revised 10 <sup>th</sup>
3	edition; and
4	WHEREAS, there is a need to amend the Rules to reflect the charter amendment
5	regarding the times when the mayor votes, to change the language regarding Robert's Rules of
6	Order, and to make other clarifications to the Rules.
7	NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE
8	CITY OF SANTA FE that the Governing Body Procedural Rules of the City of Santa Fe,
9	attached as Exhibit "A" are hereby adopted.
10	PASSED, APPROVED and ADOPTED this 12 <sup>th</sup> day of November, 2008.
11	
12	
13	j'aid or
14	DAVID COSS, MAYOR
15	ATTEST:
-	
16	
	yoranda y. J.g.
16	YOLANDA V. VIGIL, OITY CLERK
16 17	YOLANDA Y. WIGIL, OITY CLERK APPROVED AS TO FORM:
16 17 18 (	APPROVED AS TO FORM:
16 17 18 ( 19	
16 17 18 ( 19 20	APPROVED AS TO FORM:
16 17 18 ( 19 20 21	APPROVED AS TO FORM:
16 17 18 ( 19 20 21 22	APPROVED AS TO FORM:
16 17 18 ( 19 20 21 22 23	APPROVED AS TO FORM:

# EXHIBIT A

### GOVERNING BODY PROCEDURAL RULES

#### **OBJECTIVES:**

These procedural rules ("Rules") are intended for use by the Governing Body to: expedite business; maintain order; insure justice and equality for all; guide the actions of the Governing Body in the general conduct of business; and serve as a reference in settling parliamentary disputes.

## I. THE GOVERNING BODY

The members of the City Council, exclusive of the Mayor, shall be known and designated as Councilors. The Mayor and the Council together are the Governing Body of the city. (§2-1.1 SFCC 1987)

## A. THE MAYOR

- 1. The Mayor of Santa Fe is the Presiding Officer (Chair).
- 2. The Mayor, or in the Mayor's absence, the Mayor Pro-tem, shall preside at all meetings of the Governing Body. In the absence of both the Mayor and Mayor Pro-tem, the remaining members of the Council shall elect a Presiding Officer.
- 3. The Chair is responsible for conducting meetings in an orderly, democratic fashion. The Chair must assure that the majority prevails; that minority rights are protected; and that courtesy, fairness, justice and impartiality are guaranteed to all present.
- 4. The Mayor has the right to express an opinion, for the record, regarding any issue before the Council.
- 5. The Chair has discretionary powers to alter the order of business in the interest of fairness, courtesy or an emergency.
- 6. The Mayor votes only in the case of a tie or when the Mayor's vote will provide the necessary number of votes required by law for taking action on an issue before the Governing Body.

#### **B.** THE COUNCIL AND THE GOVERNING BODY

- 1. Members of the Governing Body shall observe order and decorum and neither delay nor interrupt the proceedings of a meeting or the Presiding Officer.
- 2. Members of the Council shall address all questions to and through the Chair, only after recognition by the Chair.
- 3. Members of the Governing Body may introduce resolutions or bills; but shall not introduce substantive issues on which they desire a Council Resolution or Ordinance for a vote on that day at a council meeting without sufficient notice to the remaining members of the Governing Body. In general, any resolution shall be deemed sufficiently noticed if it has been circulated at the preceding council meeting or at a city committee meeting.

# II. PUBLIC DECORUM

- A. While the Governing Body is in session, no person shall act in a disorderly manner, nor while addressing the Governing Body shall any person make any personal, impertinent or slanderous remarks. The Chair may prohibit any person who is acting improperly from continuing to speak.
- B. The Chief of Police, or his or her designee, shall serve as Sergeant-at-Arms.

## III. REGULAR AND SPECIAL COUNCIL MEETINGS

Regular City Council meetings are comprised of two sessions each and are held in the Council Chambers on the second and last Wednesday of each month. The afternoon session begins at 5:00 p.m. The evening session begins at 7:00 p.m. and shall be adjourned not later than 12:00 a.m. In the event that any agenda items have not been addressed, the meeting should be reconvened at 7:00 p.m., the following day and shall be adjourned not later than 12:00 a.m. Agenda items, not considered prior to 11:30 p.m., shall be considered when the meeting is reconvened or tabled for a subsequent meeting. A majority of the whole number of members elected to the Governing Body may choose to suspend this rule pursuant to Section X. below.

Special meetings of the Governing Body may be called pursuant to the Santa Fe City Code.

# IV. MEETING AGENDA

- A. Agenda preparation: The City Manager or his or her designee, through the City Clerk, shall prepare an agenda for all council meetings. The agenda shall include items that require council action, presentations and informational items. On action items, the City Manager shall provide all facts necessary for proper study and decision-making by the Governing Body. When appropriate, the City Manager, working with staff, shall give his or her recommendation for action on issues under consideration. Additionally, the City Manager may place on an agenda any matter so requested by a majority vote of all members of the Board of County Commissioners of Santa Fe County or a majority vote of all members of any city committee.
- B. Those items of a routine or non-controversial nature and those items recommended for approval by a city committee and requiring council action may be placed on a consent calendar.
- C. The purpose of a consent calendar section of the agenda is to expedite approval by the Governing Body on several routine action items with one motion to minimize the need for lengthy discussion. All other items requiring action by the Governing Body will be placed in the appropriate portion of the agenda.
- D. Items requiring action by the Governing Body which are considered appropriate consent calendar items have ordinarily been approved by one or more Council Committees and include:
  - 1. Budget transfers and increases.
  - 2. Approval of agreements, bid awards, change orders and amendments to

agreements when required by the City Purchasing Manual.

- 3. Approval of applications and agreements for federal and state grants.
- 4. Routine grants of licenses or other non-possessory interests in real property.
- 5. Routine Memorandum of Understandings or other cooperative agreements.
- 6. Job reclassifications.
- 7. Collective bargaining agreements.
- 8. Setting of public hearing dates for proposed ordinances.
- 9. Setting of public hearing dates for quasi-judicial hearings.
- E. Items requiring action by the Governing Body which are not considered appropriate for the consent calendar include:
  - 1. Public hearings and actions on all ordinances.
  - 2. Annual budget approval.
  - 3. User fees for City facilities which have been established by ordinance.
  - 4. Quasi-judicial hearings.
  - 5. Personnel issues not related to specific employees, such as the creation of new employment positions, or personnel rules.
  - 6. Procedural rules of the Governing Body.
  - 7. Board, committee and agency appointments.
  - 8. Items on the consent calendar which a member of the Governing Body has requested to be placed upon the regular agenda.
- F. Schedule for inclusion of items on agenda: All matters for a given agenda shall be filed with the City Clerk no later than noon seven (7) calendar days prior to the meeting date. All agenda items shall include background materials. Copies of the complete agenda packet shall be delivered to the Governing Body for study and review the Friday prior to Council Meeting. New agenda items not filed by the deadline shall not be considered until a subsequent Council meeting.
- G. Receipt of Agenda Packets: All agenda packets delivered to the Governing Body prior to a Council meeting shall be deemed to have been received and read, unless a member indicates to the contrary prior to the commencement of a council meeting. In such cases, the Chair shall, at his or her discretion, determine an appropriate course of action.

H. Exception: A majority of the whole number of the Governing Body may vote to consider emergency matters not on the agenda consistent with New Mexico Open Meetings Act requirements.

#### V. ORDER OF BUSINESS

#### A. AFTERNOON SESSION:

- Call to order: The Chair shall call the meeting to order promptly at the appointed hour.
- Pledge of allegiance.
- Invocation.
- Roll Call: The City Clerk shall call the roll of the Governing Body and record the names of those present and absent for inclusion in the minutes of the meeting. A quorum must be present in order to conduct business.
- Approval of agenda: The City Manager, the Mayor or a Council Member may request emergency additions, deletions, alterations in the order of items and requests for postponement of items on the agenda. Emergency additions or deletions must be approved by a majority of the whole number of the Governing Body before the agenda is approved.
- Approval of consent calendar: Items on the "consent calendar" may be passed by a single motion without discussion. The motion shall be approved by a majority of the whole number of members of the Governing Body and shall be recorded by roll call vote. Any member of the Governing Body may request that any item be removed from the consent calendar for discussion or debate and any such request shall be granted automatically. In the minutes, each item passed by adoption of the consent calendar shall be entered as a separate action of the Governing Body.
- Approval of minutes.
- Presentations and information to the Governing Body.
- Consent Calendar (items that were removed from consent calendar).
- Committee reports: Municipal Officers, Department Heads, Boards and Commissions shall present items that require ratification or debate and action by the Governing Body.
- Items that have not been introduced through a Committee which do not fall under any other agenda items.
- Matters from the City Manager.
- Matters from the City Attorney.

- a. Executive Session. Pursuant to §10-15-1 (H) NMSA 1978, an executive session may be called for discussion of personnel matters or legal negotiations and for any other matters permitted under law to be discussed in executive session. The Mayor, after conference with the City Manager and the City Attorney, or any three members of the Governing Body, after conference with the City Manager and the City Clerk to place an appropriate item for executive session on the City Council agenda. Any member of the Governing Body may move at any time to discuss the item on the table in immediate executive session. Any matter subject to the attorney-client privilege or any other existing privilege shall only be discussed in executive session and shall not be made public unless a majority of the whole number of members of the Governing Body, in an open meeting, votes to waive the privilege.
- b. The motion to go into an executive session shall be voted on by roll call with a majority of the Governing Body present.
- c. The executive session may be held at the discretion of the Governing Body, at any time during the council meeting before adjournment of the evening session. No votes shall be taken in executive session.
- d. Upon completion of discussions in an executive session, the Governing Body shall move, second and approve the reconvening of the public meeting.
- e. If a member of the Governing Body wishes to waive a privilege that member shall immediately move that the privilege be waived and the contents of the discussion in executive session be disclosed.
- f. In the alternative a member of the Governing Body shall state for the record that the discussions in executive session were limited to the matters listed upon the agenda.
- g. If any final action is to be taken regarding matters discussed in executive session, direction to take such action shall be made in the form of a motion instructing the City Manager or City Attorney to take action consistent with the discussion held during the executive session. The motion shall be approved by a majority of the whole number of members of the Governing Body and shall be recorded by a roll call vote. For the purposes of this rule in the context of matter subject to the attorney-client privilege, "final action" means only an action that will directly conclude pending litigation, by settlement or otherwise. Within an executive session, the City Attorney may seek consensus or direction from the Governing Body on any matter subject to the attorney-client privilege, and such consensus or direction shall not constitute final action.
- h. Any action constituting final action shall be executed by the appropriate signatories after the Governing Body votes upon the motion and the document or documents reflecting the final action taken shall become

public records immediately thereafter, unless a court of competent jurisdiction has issued a contrary order or unless revelation of the final action would constitute a violation of law.

- Matters from the City Clerk.
- Communications from the Governing Body.
- Recess.

## **B. EVENING SESSION:**

- Call to order.
- Pledge of allegiance.
- Invocation.
- Roll call.
- Petitions from the floor (7:00 p.m. to 7:30 p.m.).
- Appointments.
- Public hearings.
- Adjournment.

## VI. RULES FOR SPEAKERS

- A. Recognition by the Chair: A Council Member who wishes to speak shall address the Chair and, after being recognized by name, present his or her issue and confine comments to that issue.
- B. Order of speakers: Only one person at a time may have permission to speak.
- C. All requests to speak and debate shall be addressed to and through the Chair.
- D. Interruption of a speaker: While a person is speaking, no one shall interrupt the speaker except:
  - 1. For a *Point of order* whereby another council member thinks the *Governing Body Procedural Rules* are being violated.
  - 2. For a *request or inquiry* to obtain information that requires an immediate response.
  - 3. To *Raise a Question of Privilege* that permits a request or main motion relating to the rights and privileges of the Governing Body or any of its members to be brought up for possible immediate consideration because of its urgency.

After a legitimate interruption, the recognized speaker may continue. For a detailed explanation of this section, see *Robert's Rules of Order*, §41.

- E. Permission to speak more than once to the same motion: A Council Member may speak more than once to the same motion only when all Council Members desiring to speak have been heard, except to answer questions.
- F. Petitions from the floor shall generally be heard from 7:00 p.m. to 7:30 p.m., or as soon thereafter as reasonably achievable. A time limitation of three minutes shall be allotted to each speaker and the Mayor shall have the right to place such other limitations upon speakers as may be reasonably necessary to conclude Petitions from the Floor within the allocated time and proceed with other business.

#### VII. MAIN MOTION AND RULES OF DEBATE

- A. Main motion: A main motion must be on the floor before debate can take place and only one main motion may be on the floor at a time. The form for a main motion is "I move that . . ."If a motion is long or complicated, a Council Member may request that it be in writing. A Council Member may give brief explanatory comments before stating the motion, but must argue and debate the motion only after it has been seconded. The mover may speak first on the motion.
- B. Second for a motion: All main motions require a second to indicate that more than one Council Member is interested in discussing the issue. The seconder does not, however, have to favor the motion and may both speak and vote against it. If there is no second, the motion dies.
- C. Debate: The Chair shall restate the motion on the floor and call for general discussion. Roberts Rules of Order shall apply for amendments, tabling, ending debate, reconsideration, and related matters on a motion.
- D. Closing debate: When debate appears to have closed, the Chair shall ask the Council Members if they are ready for the question. A Council Member may move to close debate only when all members of the Governing Body have had an opportunity to speak to the pending motion. ("I move the previous question.") The motion to close debate is not debatable and requires a two-thirds (2/3) vote of those present and voting.

#### VIII. PUBLIC HEARING PROCEDURES

#### A. Rules and procedure

- 1. The Chair shall read the title and/or description of the item set for public hearing.
- 2. An appropriate staff member shall be called upon to present background information.
- 3. The Chair asks if there is anyone in the audience who cares to speak for or against the issue.

- 4. The Chair may set time limits and conditions for speakers before the public hearing begins and may not change those conditions during the public hearing.
- 5. Members of the Governing Body may address questions to public speakers.
- 6. Members of the Governing Body may ask questions of the staff for clarification.
- 7. If a motion is made to reschedule an item that has been advertised as a public hearing before all members of the public at that meeting have been allowed to speak, the continuation of that item shall be a public hearing. If a motion is made to reschedule an item that has been advertised as a public hearing after the public hearing is closed, the motion shall indicate whether further public comment will be accepted at the continuation of that item. If no further public comment will be accepted, that decision shall be noted on any future agenda. The decision to hear no further public comment in such cases may be overturned by a majority vote of the Governing Body, but if it is overturned, sufficient notice shall be given to the public that public comment will now be accepted.

#### B. Participation in public hearings:

- 1. Written communications: Interested parties or their representative may address the Council in writing and read or summarize their ideas at the public hearing.
- 2. Oral comment: Each person wishing to address the Council shall ask for recognition by the Chair and state his or her name and address for the record before speaking to the issue. If the speaker is a representative, he or she shall also identify the person or persons being represented. The Clerk shall first swear or affirm all persons wishing to speak in those proceedings requiring sworn or affirmed testimony.
- 3. All remarks shall be addressed to the Governing Body as a whole and not to any individual members.
- 4. All comments by Council Members or the public shall be addressed through the Chair.

## C. Council debate:

- 1. When all public speakers have been heard, the Chair shall request an appropriate motion from the Council. After the motion is seconded and restated, discussion and debate among Council Members may follow. Questions may be addressed to appropriate staff.
- 2. Amendments to the main motion may be proposed and voted on.
- 3. When debate is closed by common consent or by a vote, the Chair shall restate the question and request a roll call or voice vote.
- 4. After confirmation of the vote by the City Clerk, the Chair shall declare the result of the vote.

# IX. VOTING

#### A. TYPES OF VOTE

- 1. A member of the Governing Body must vote "yes," "no" or "abstain," except in the case of a conflict of interest as defined in the Santa Fe City Code, in which case the Member may recuse himself or herself or be disqualified from voting on the issue.
- 2. The roll is called in alphabetical order with the following special provision. On the first roll call vote of the session, the City Clerk shall begin with the first name on the list; on the second vote, the Clerk shall begin with the second name and end with the first; and so on, continuing to rotate in that order.
- **B. EXPLANATION OF A VOTE:** Any member of the Governing Body may make a brief statement to explain his or her vote, not to exceed one minute.
- C. DELAYED VOTE: A Council Member may pass his or her turn to vote, in which case the Council Member's name will be called again in rotation and then he or she must vote "yes", "no" or "abstain."
- **D. VOTING PROCEDURES:** Unless otherwise specified by state law or city ordinance, given a quorum, an action of the governing body requires a vote of the majority of the members present excluding the mayor; however, the mayor may vote to break a tie or when the Mayor's vote will provide the necessary number of votes required by law for taking action on an issue before the Governing Body.
- E. **TIE VOTE:** The Mayor may vote to break a tie. The Mayor Pro-tem or designated Chair retains his or her right to vote. In cases where the tie vote cannot be broken, the motion fails.
- **F. PROXY VOTE:** There shall be no proxy or absentee voting. Further, it shall be improper for any Governing Body Member to state, or attempt to state, the sentiments of any absent Governing Body Member.

## G. POLICY ON ABSTENTION:

- 1. If one or more Governing Body members abstain, then the abstentions (except for recusals or disqualifications due to conflicts of interest) shall be counted as "no" votes if the action being voted on is passage of an ordinance or resolution. If counting the abstention as a "no" vote results in a tie, then the Mayor shall break the tie.
- 2. If one or more Governing Body members abstain, and the action being voted on is other than the passage of an ordinance or resolution, then abstentions (except for recusals or disqualifications due to conflict of interest) shall be counted as acquiescence with the majority. If there is no majority because the vote is tied before the abstentions are taken into account, then the abstentions shall not be counted at all. In such cases, the rule of reduction shall apply and the Mayor shall break the tie.

- 3. A recusal or disqualification for conflict of interest purposes shall not be counted as a "yes" or "no" vote. The rule of reduction shall be applied in such a case.
- 4. An abstention by the Mayor in the case of a tie vote shall be counted as a "no" vote.

# X. <u>AMENDMENT OF THESE RULES</u>

These rules may be temporarily suspended for a single meeting or matter at any time by a majority vote of the whole number of members of the Governing Body. Amendment of these rules shall be made by resolution.

# XI. <u>ROBERT'S RULES OF ORDER</u>

Except as otherwise provided herein, all matters of procedures are governed by the most current edition of *Robert's Rules of Order*.

History: Adopted by Resolution No. 2004-55 on July 28, 2004; and Amended by Resolution No. 2006-43 on April 12, 2006; and Amended by Resolution No. 2006-95 on August 9, 2006. Re-adopted by Resolution No. 2008-103

mdb/cao/jp&mb/resolutions 2008/gov body proc rules (Final)