

Agenda DATE 1-21-11 TIME 2:28al SERVED BY BOD SIGNETIOS RECEIVED BY ANTITUTAL MINES

# BICYCLE AND TRAIL ADVISORY COMMITTEE MEETING

Thursday, January 27, 2011 5:15 p.m. – 7:00 p.m. City Council Chambers Ground Floor, City Hall

- A. CALL TO ORDER
- B. ROLL CALL
- C. APPROVAL OF AGENDA
- D. APPROVAL OF MINUTES from December 15, 2010
- E. CITIZEN COMMUNICATIONS FROM THE FLOOR.
- COMMUNICATIONS FROM OTHER AGENCIES.
- G. DISCUSSION
  - 1) Discussion and Action regarding staff's draft of the proposed Bike Law Ordinance and review by the Santa Fe Police Department (Bike Education & Outreach Subcommittee-Bob Siqueiros).
  - 2) City if Santa Fe Resolution supporting New Mexico State Legislative Senate Bill, relating to motor vehicles; providing that a motorist must pass a bicyclist with at least a five-foot distance; establishing a penalty assessment misdemeanor (Bob Siqueiros).
  - 3) Consider a resolution requesting the City Council support the mountain biking community's effort to keep the Santa Fe National Forest Mountain Biking Trails open in response to the proposed Pecos Wilderness expansion (Bob Siqueiros- Mountain Bike Subcommittee).
  - Discussion regarding creating a "Bike Sharing Task Force" and membership selection; 3-5 members (Bob Siqueiros).
  - 5) BTAC Subcommittee Updates
    - **Multi-Use Trails**
    - On-Road
    - **Mountain Bike**
    - **Bike Education and Outreach**
    - La Tierra (NWQ)
- H. STAFF COMMUNICATIONS
  - 1) BTAC Request for Information Log (Bob Siqueiros)
  - 2) La Tierra Master Plan Update
- **COMMITTEE COMMUNICATIONS**
- ADJOURNMENT

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# **MINUTES OF THE**

# **CITY OF SANTA FE**

# BICYCLE AND TRAIL ADVISORY COMMITTEE

# Thursday, January 27, 2011

#### A. CALL TO ORDER

A regular meeting of the City of Santa Fe Bicycle and Trail Advisory Committee was called to order by Vice Chair Frank Herdman on this date at approximately 5:15 p.m. in the Council Chambers, City Hall, 200 Lincoln Avenue, Santa Fe, New Mexico.

#### B. ROLL CALL

Roll call indicated the presence of a quorum as follows:

# **Members Present:**

# **Members Absent:**

Councilor Patti Bushee, Chair (excused)

Tomas Rivera
Alicia Martinez
Frank Herdman, Vice Chair
Gretchen Grogan
John Longworth (arrived later)

Lisa Miles (Arrived later)

James Ronald Pacheco

Shelly Robinson (arrived later)

#### **Staff Present:**

Bob Siqueiros Tim Rogers Jeannie Price, Legal Department Claudia Horn, Design Office

#### **Others Present:**

Jeff Worth, Santa Fe Police Department Steven Newhall Kat Downing Charmaine Clair, Stenographer

## C. APPROVAL OF AGENDA

Item H (2) La Tierra Master Plan was moved after Communications from other Agencies.

Mr. Pacheco moved to approve the Agenda as amended. Ms. Grogan seconded the motion and it

# passed by unanimous voice vote.

Ms. Miles entered the meeting at this time.

## D. APPROVAL OF MINUTES -December 15, 2010

Mr. Pacheco moved to approve the Minutes of December 15, 2010 as presented. Ms. Grogan seconded the motion and it passed by unanimous voice vote.

# E. CITIZEN COMMUNICATION FROM THE FLOOR

Mr. Steven Newhall said he brought a dozen signs and had more at Rob & Charlie's.

Ms. Miles said the legislation was approved through the first two committees.

Ms. Kat Downing, Chelsea Lane, said she attended the La Tierra Master Plan presentation meeting and Leroy Pacheco and the City Planners did a great job with a difficult situation and managed it well.

#### F. COMMUNICATIONS FROM OTHER AGENCIES

Mr. Keith Wilson, MPO Senior Planner said the Bicycle Master Plan would have two public input meetings for public approval: Tuesday, February 8 from 5:30 to 7:30 p.m. in the Santa Fe Main Library, Community Room. The second meeting was Saturday, February12 from 10 to noon at GCCC (Genoveva Chavez Community Center.)

Mr. Wilson said a third opportunity for the public would be at the regular meeting of the Transportation Policy Board (TAB) on Thursday, February10.

He said an Internal Review Committee would be made up of Staff from the County, City, and DOT (Department of Transportation) to get into technical aspects of the plan development. A Citizen Advisory Committee would be formed also with members from key groups like BTAC. He said he hoped to complete the draft of the Master Plan by Bike to Work week in May.

Mr. Wilson passed out Bike and Trails Maps and said the process to update the map had started and a draft would be brought to BTAC and the public for feedback and finalized by Bike to Work Week.

# H. STAFF COMMUNICATIONS (Revised Agenda Order)

2) La Tierra Master Plan- Update

Ms. Claudia Horn from the Design Office said the draft Master Plan meeting was very successful and about 100 people were in attendance. She said a lot of good feedback was received and was still being received and a list of comments was being kept.

Ms. Horn said there were two contentious main points; one to expand the ATV area. The idea would be

looked at to see if possible and to what extent and if technically feasible. Secondly, they want to hear from a group that wants a Dogs off Leash policy for wilderness areas.

Ms. Horn said she would meet with groups in the next couple of weeks to determine strategy for stewardship for trails and the standards the stewards and contractors would be held to.

Ms. Horn said a project was afoot to secure a portion of the trails alignment so the IMBA volunteer group could construct a new portion of trail about a quarter of a mile of single track, on May 7 as part of their session.

Ms. Robinson entered the meeting at this time.

Ms. Horn said the scope would be finalized in the next few weeks for the final Master Plan. A Master Plan meeting was planned with the public in May with the intent to go through an approvals process which could be brought to City Council as a resolution.

Vice Chair Herdman asked the progress on the school district.

Ms. Horn said things were on hold because of their elections. She thought once new members were on board that she would be invited back. The new members would probably have to be reeducated.

Ms. Grogan asked if the feedback would be incorporated into a final Master Plan.

Ms. Horn said the unknown factors were the school district and the archaeological portion. She said if anything had to be adjusted from that standpoint it could be done if the Board was finalized and so they could go directly into implementing projects after the Master Plan was approved.

Ms. Grogan asked Ms. Horn about the decision-making process for expanding the ATV area.

Ms. Horn said the factors hadn't been determined. She said if expanded, criteria would be looked at such as noise, land that should be protected and not in the expansion area and the technical things would be identified.

Ms. Grogan said the area could be expanded along the highway because it already had the noise factor. She said it would help give the Master Plan a broad-based community approval.

Ms. Robinson asked how BTAC could stay involved. She said the ATV people were articulate and had a point and giving them more area should be looked at again. She said she wanted to be informed if there were changes so she could speak to the issue again.

Ms. Horn said the Parks Advisory Committee recommended the ATV area be expanded. She said BTAC could do something similar to support the Master Plan one way or the other. She added that even if the area was expanded it wouldn't change how the ATV riders used the area and would still be a small track situation.

#### G. DISCUSSION

 Discussion and Action regarding staff's draft of the proposed Bike Law Ordinance and review by the Santa Fe Police Department (Bike Education & Outreach Subcommittee-Bob Siqueiros).

Mr. Siqueiros said since the last meeting Jeannie Price had placed BTAC's proposed Bicycle Code revision into the Uniform Traffic Code. The Committee's packet included the new language as underlined and language that should be repealed was crossed out.

Mr. Siqueiros said the Committee had requested a representative from the Police Department be present for questions and Officer Jeff Worth was present.

Officer Worth said he was a full time Senior Bicycle Officer and an International Police Mountain Bike Instructor (IPMB.) He said he wasn't aware of the BTAC Committee and said the Santa Fe Police Bicycle Team should be a part of it. He said the team was geared currently towards criminal activity but he could see them doing more than that.

Officer Worth said he read the proposed language and nothing was glaring that was wrong.

Mr. Pacheco asked about the question of bikes and licensing.

Officer Worth said in 1980 when he started, bikes were registered and he wouldn't mind seeing that. He said bicycles in the spring and summer were sought after and he wasn't able to get anyone's bike back unless the bike serial number was entered in NCIC (a nationwide platform for stolen evidence etc.)

Vice Chair Herdman said he understood the City had no programs to obtain a bike license. He said licensing would require a code provision and City Council would have to do what was needed for that.

Officer Worth said it was something the bicycle team could do. He said serial numbers could be created with a non-removable tag and the bicycle team could maintain the information.

Officer Worth talked about ways registration could be done without being costly: a Register Your Bike Day, Bring Your Bike to Work, Bring Your Bike to School Day; or a day on the Plaza or during Fiesta bikes could be registered.

Vice Chair Herdman thought police officers wouldn't feel comfortable if they had to tell someone their bike wasn't registered.

Officer Worth said there was the *spirit* of the law and the *letter* of the law and usually officers used the spirit of the law. He said that meant a person violated without intent to violate the law. He suggested registration be voluntary.

Mr. Rivera said "5 Feet to Pass" was a huge issue. He said an information campaign would be necessary. He asked if officers could help with the public information process.

Officer Worth said like everything the police were shorthanded.

Mr. Rivera said BTAC would support more people being on the police team but it would also give officers an opportunity to help in a positive way.

Ms. Robinson said it would be great to educate the officers of what 5 feet was; even if the bicycle team only reminded people. She said that was an important effort for the Outreach Education Subcommittee as well as the lights and safety at night for commuters.

She asked Officer Worth if lights would be something the team could support.

Officer Worth said a number of people wore dark clothing at night and he wanted to see a law for a flashing red light in the rear of the bicycle. He said drivers see what moves, like a person's feet and a reflector was useless.

Ms. Robinson said a lot of commuters couldn't afford lights. She asked how the City and community could make that easier for people.

Officer Worth said three major bicycle shops in town looked for promotions. He had talked with them about giving helmets away and said they could work something out on the lights. He thought other bicycle groups would want to help and the community could come together on the issue.

Ms. Robinson said many times BTAC had discussed incidents where people weren't sure if they would get in trouble for riding on the sidewalk.

Officer Worth said the ordinance stated in the downtown area or business district a person could *not* ride on the sidewalk, but outside of that, they could and he does on Cerrillos or Agua Fria.

The Committee discussed how registering bicycles might be of benefit and how it could be done.

Officer Worth said registering bikes would be an excellent way to recover bikes. He said as a deterrent to theft, it could go either way, but the benefit was police would have the number on file. He suggested that bikes be given an ABC (air, breaks, crank) check and safety issues pointed out when a person registered.

Concerns about understaffing on the police team were discussed and that the licensing in the existing bike code wasn't implemented. There was a question of whether it was better to get the word out that people save their serial numbers in case their bike was stolen.

Officer Worth suggested registration be voluntary. He said registration could be another tool for the police to locate stolen property and have a positive contact with the public.

The registration of bikes that weren't road worthy was discussed.

Officer Worth thought that could go with the safety checks and said they could say registration was a way to identify a bicycle.

Ms. Robinson said registration for adults was problematic and geared for youth. She said at the Bike to Work Weekend a few years back only two people wanted to register their bikes.

Mr. Pacheco said registration wouldn't have to be a part of the resolution but for the reason of bike recovery he thought it worth discussion. He asked to go on record that he was thankful Officer Worth was present. He said the Committee had a lot of discussions regarding the Police Department and said a partnership had been established and officers were invited to attend the meetings and be a part of the process.

Officer Worth suggested one more ordinance to consider. He said the State had a helmet law for people 18 and under. He said even though he couldn't enforce it, the Committee should consider a mandatory ordinance for helmets for age 15 and under. He said seatbelts were mandatory and statistics were available that show that helmets save lives.

The Committee discussed the process of a registering a bike and recovery of a stolen bike.

Officer Worth said specific days and times could be set aside for people to register their bicycles. The person could fill out a card with the bicycle information and the card would have the serial number and be registered in the NCIC national database. If the bike was recovered anywhere in the U.S. it would show the owner.

The Committee discussed code 12-8-22- Impounding Unlicensed and Unattended Bicycles and bicycle numbers being tracked. The code stated police officers had the right to take a bike that had no license and the Committee had deleted that from the code. Officer Worth said he agreed.

Ms. Grogan suggested the City could set up a database for people locally to register their bikes online.

Vice Chair Herdman said the registration program could connect cyclists with government and do public outreach as well.

Ms. Price said when the Committee was ready she would have Councilor Bushee introduce the ordinance and get it through the governing body. She said it would take two times; once for request to publish and once for the hearing.

Ms. Price said she could look into the helmet law and get some background and could look at other city's laws.

Mr. Siqueiros was asked to put the ordinance back on the next meeting's agenda for final action.

The Committee discussed the helmet law as it exists and the draft ordinance. It was noted that the first paragraph had language on unicycles that had to be considered.

Vice Chair Herdman said as a member of the Committee, he wanted another look at the ordinance before moving forward.

2) City of Santa Fe Resolution supporting New Mexico State Legislative Senate Bill, relating to motor vehicles; providing that a motorist must pass a bicyclist with at least a five-foot distance; establishing a penalty assessment misdemeanor (Bob Siqueiros).

Mr. Siqueiros said the Senate bill was approved by City Council the previous night and was still in the legislative process. He said when the bill was presented to the Public Safety Committee he was asked to convey their concern to BTAC that they were more concerned with the actions of the bikers than the motorists and wanted to be sure bikers obey the motor laws as well as drivers.

3) Consider a resolution requesting the City Council support the mountain biking community's effort to keep the Santa Fe National Forest Mountain Biking Trails open in response to the proposed Pecos Wilderness expansion (Bob Siqueiros- Mountain Bike Subcommittee).

Mr. Siqueiros said the resolution was presented at the last meeting. Ms. Price had incorporated the *whereas'* into the resolution.

Vice Chair Herdman explained that the New Mexico Wilderness Alliance had pushed for an expansion of the Pecos wilderness to encompass areas recognized as road-less areas by the National Forest Service. There were two levels; one where areas were recognized for roads and others that were considered not appropriate for roads.

Vice Chair Herdman said the BCC (Board of County Commissioners) adopted a resolution that stated it would be good to expand the Pecos wilderness but made no distinction between the two categories of road less areas seen on the map.

Ms. Price said the City had also approved the resolution and was why the City was amending the blessing.

Mr. Tim Rogers said he understood the area of contention was in the Nambe watershed mostly used by mountain bikers, south of the wilderness.

Mr. Longworth said he was prepared to vote for the resolution because similar good intentions had happened in Montana and hundreds of miles of mountain bike trails were closed. He thought part of this was to raise awareness that trails could be closed to mountain bikes and to get ahead of the tactics to close them.

Mr. Pacheco moved to support the resolution. Mr. Longworth seconded the motion and it passed by unanimous voice vote.

4) Discussion regarding creating a "Bike Sharing Task Force" and membership selection; 3-5 members (Bob Sigueiros).

Mr. Siqueiros said he was asked by Councilor Bushee to put this on the agenda. He said he assumed since they were about to enter into a lease with the Corporation for the Santa Fe Depot, that there would be a long-range plan for bike sharing.

Mr. Keith Wilson said last week the MPO hosted a webinar produced by the Association of Pedestrian and Bicycle Professionals. He said Councilor Bushee passed a resolution about bike sharing programs and he was asked to look into developing a bike share program focused on the Rail Yard/Depot.

He said he was unclear if Councilor Bushee had asked Mr. Siqueiros to set up the subcommittee and that BTAC should take the lead. He said the MPO could be involved if the subcommittee was set up.

Mr. Wilson said he thought Liz Roybal worked on action on multiple fronts and Nick Schiavo had asked him to research the cost of bikes, station locations etc. He said research is planned but it was not a simple process and involved a lot of time.

Mr. Pacheco suggested the Multi Use Trails Subcommittee be a part of the process.

Mr. Sigueiros said Councilor Bushee wanted to include County and Staff as well as BTAC members.

Vice Chair Herdman said the scope was too narrow. He preferred to see a task force to create infrastructure opportunity for bike availability, bike friendliness and bike encouragement in the Rail Yard. He said the task force should say the best way to make bikes available and consider if there should be an RFP for vendors to rent bikes.

Vice Chair Herdman talked about his ideas; a booth with a place to pick up bike maps; have minor repairs, bikes to rent, etc. and not just have one thing.

Ms. Robinson agreed. She said that had been discussed for years and a lot of information had already been generated and a lot of it had been dropped.

Mr. Siqueiros said it wasn't dropped. He said a lot had to happen first. He gave examples; one was getting the (in audible-two people speaking at once.) He said the resolution to take over the Santa Fe Depot had just been approved the previous night.

He said the original resolution directed Parks Staff to implement the program and a lot of research was done on vendors that provided bike sharing service. He said a multi-modal center was talked about with the use of "Smart" car vendors.

Mr. Pacheco asked that the item be put on the agenda for the next meeting. Vice Chair Herdman added he would add a discussion regarding the bike sharing task force membership selection and an update on other ongoing efforts for the creation of a multimodal center in the Rail Yard.

- 5) BTAC Subcommittee Updates
  - Multi-Use Trails-

No report.

On-Road --

Ms. Grogan said the group hadn't met but she had communicated with some of the community members about the sharrow issue. She reminded Staff the Committee was to receive a map from Public Works to show the current sharrow locations and if there was a prioritized list of sharrow's that need maintenance.

She said it was brought to her attention a section of Paseo De Peralta between East Alameda and Washington was never installed on the original sharrow install list.

Mr. Siqueiros said most of Paseo was State maintained. He thought that was why the sharrow's were not put in.

Ms. Grogan asked to know more about the 25 plastic sharrow's in inventory she heard were not being used.

Mr. Siqueiros said he hadn't seen any.

Ms. Grogan said another question was if a program could be established for maintaining sharrow's on an annual basis so every spring Public Works would fix a certain amount of sharrows.

#### Mountain Bike-

Mr. Longworth said he met with Mr. Siqueiros on the Pecos wilderness issue. He said the big news was that Santa Fe was selected by IMBA for the second year in a row to do a trail maintenance training/trail building class. He said the training started May 5 and he highly recommended it.

He talked about the previous year's training agenda and reviewed this year's agenda. He said Friday, May 6 the Mayor, City Councilors, legislators and congressional offices would be invited on a social ride in the evening in a continued promotion of mountain biking. Saturday, May 7, in the morning would be a class on trail building theory and implementation and in the afternoon a trail would be built in the field. On Sunday there would be a class on cleanup.

Vice Chair Herdman thought it would be great to get the Bicycle Master Plan finalized and then implement that. He said he was concerned the cart was put before the horse.

Mr. Longworth said he appreciated the concern. He said Staff initially expressed the same opinion. He said it was odd that a part of the area was actively being worked on and professional trail builders were told they couldn't build a professional trail there. He said he appreciated the Master Plan process and it was A plus and was a long process. He said the Master Plan wouldn't be accepted any time soon.

Vice Chair Herdman said the ideal situation was for the Master Plan to be approved before the trail building and that could be a kickoff to bring together a lot of good things; the Trails Alliance, the new mountain bike club, celebration of the Master Plan, etc.

Vice Chair Herdman said it would be great to have another public meeting in February; there were a couple of controversial issues. He said it was implementation of a significantly new part of the Master Plan before it was adopted and was disrespectful of the process.

The Committee discussed the trail building versus the Master Plan process.

Mr. Siqueiros said Councilor Bushee discussed the procedure with Robert Romero and he received an email from Mr. Romero that said "make it happen."

Vice Chair Herdman asked if it should be an agenda item. He said it could be used as a way to get the Master Plan approved.

Ms. Robinson said she would hope that BTAC could support the process. She thought Leroy Pacheco should be present because he understood the process.

Vice Chair Herdman thought two issues were of real controversy-one was leash or no leash for dogs. He said that wouldn't require further public input. The other was the possible expansion of the ATV area.

Mr. Longworth said his concern was the use of the IMBA invitation in the mix of the dog leash law and motorcycle thing. He said if there was a separate agenda item, he wanted to know the purpose. He said he Vice Chair Herdman said that it was to hear from Staff and make sure there were no obstacles.

Mr. Siqueiros said if the issue was put on the agenda as part of the La Tierra Master Plan or separate in La Tierra, it would be a more open process and would have Staff support.

Ms. Robinson said Councilor Bushee and Mr. Ward should be present for the discussion.

Mr. Longworth said he was concerned about tying it to the Master Plan and he wanted the issue to stand alone and be a separate process. He reminded the Committee the costs to build trails and said this would save \$10-20,000.

Mr. Siqueiros said they could start with the issue being on the agenda.

Bike Education and Outreach –

Ms. Miles showed posters she designed for the buses. Three versions were designed with basic bicycle information and were bilingual. Mr. Rivera offered to help with the Spanish.

La Tierra (NWQ)

No Report.

#### H. STAFF COMMUNICATIONS

1. BTAC Request for Information Log

Not discussed.

Vice Chair Herdman suggested that Officer Worth would be a great resource for the Bike Education and Outreach Committee.

Mr. Siqueiros said the BTAC resolution could be amended to include an ex officio member that could advise but had no voting power.

#### I. COMMITTEE COMMUNICATIONS

The next meeting would be February 24, 2011.

Mr. Pacheco thanked Vice Chair Herdman and said he recognized the good work with the bike statute in the legislature. He said he also appreciated the work done by Mr. Siqueiros.

Mr. Longworth said it was a good job on the trail on Cerrillos. Ms. Robinson agreed.

Ms. Miles said in crossing Cerrillos, she found the green time around 8 a.m. on the light wasn't long enough and it was very scary. She also brought up that at several locations on Cerrillos the lights do not recognize cyclists.

Ms. Robinson asked on the helmet law, when the ordinance for five feet was passed, if something else had to happen to make the helmet law enforceable.

The Committee discussed the ordinance and the enforcement of the helmet law.

Mr. Wilson said the law would state that anyone under 18 would have to wear a helmet but wouldn't state a fine, etc.

Mr. Siqueiros agreed to call Ms. Horn and ask her to return next month.

#### J. ADJOURNMENT

Having no further business to discuss the meeting was adjourned at 7:38 p.m.

Approved by:
Frank Herdman, Vice Chair

Submitted by:

Charmaine Clair, Stenographer