



Agenda

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ARCHAEOLOGICAL REVIEW COMMITTEE HEARING

THURSDAY, September 3, 2015 at 4:30 PM

CITY COUNCILORS CONFERENCE ROOM

CITY HALL - 200 LINCOLN AVENUE, SANTA FE, NM

- A. CALL TO ORDER
- B. ROLL CALL
- C. APPROVAL OF AGENDA
- D. APPROVAL OF MINUTES: August 5, 2015
- E. MATTERS FROM THE FLOOR
- F. ACTION ITEMS
 - 1) Case #AR-25-2011. Historic Downtown Archaeological Review District. Archaeological Monitoring Report for Phase IV of the Downtown Systems Improvement Project. Office of Archaeological Studies for PNM. (Lisa Roach)
 - 2) Case #AR-26-2015. River and Trails Archaeological Review District. Archaeological Testing Plan for LA 151727 on State Trust Land at the Santa Fe River. Ron Winters for Santa Fe County. (Lisa Roach)
- G. DISCUSSION ITEMS
- H. MATTERS FROM THE COMMITTEE
- I. ADMINISTRATIVE MATTERS AND COMMUNICATIONS
- J. ADJOURNMENT

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ARCHAEOLOGICAL REVIEW COMMITTEE HEARING
Thursday, September 3, 2015

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**MINUTES OF THE
CITY OF SANTA FE
ARCHAEOLOGICAL REVIEW COMMITTEE HEARING
City Councilors Conference Room
September 3, 2015**

A. CALL TO ORDER

The Archaeological Review Committee Hearing was called to order by David Eck, Chair, at approximately 4:30 p.m., on September 3, 2015, in the Historic Preservation Conference Room, City Hall, Santa Fe, New Mexico.

B. ROLL CALL

Members Present

David Eck, Chair
Tess Monahan, Vice-Chair
James Edward Ivey
Gary Funkhouser

Members Excused

Derek Pierce

Others Present

Lisa Roach, Historic Preservation Division
Zachary Shandler, Assistant City Attorney
Melessia Helberg, Stenographer

NOTE: All items in the Committee packet for all agenda items are incorporated herewith to these minutes by reference, and the original Committee packet is on file in, and may be obtained from, the City of Santa Fe Historic Preservation Division.

C. APPROVAL OF AGENDA

MOTION: Jake Ivey moved, seconded by Tess Monahan, to approve the Agenda as presented.

VOTE: The motion was approved unanimously on a voice vote.

D. APPROVAL OF MINUTES: AUGUST 6, 2015

The following corrections were made to the minutes of August 6, 2015:

Correct the Summary Index to Thursday, August 6, 2015.

Page 3, Paragraph 1, line 10, correct as follows: "...as a ~~white~~ whole, and..."

Page 3, Paragraph 3 under Staff Recommendation, line 2, correct as follows: "...are less than one.."

Page 12, Paragraph 4, line 1, line 1, correct as follows: "We ~~you~~ asked..."

MOTION: Tess Monahan moved, seconded by Gary Funkhouser, to approve the minutes of the meeting of August 5, 2015, as amended.

VOTE: The motion was approved unanimously on a voice vote.

E. MATTERS FROM THE FLOOR

There were no matters from the floor.

F. ACTION ITEMS

- 1) **CASE #AR-25-2011. HISTORIC DOWNTOWN ARCHAEOLOGICAL REVIEW DISTRICT. ARCHAEOLOGICAL MONITORING REPORT FOR PHASE IV OF THE DOWNTOWN SYSTEMS IMPROVEMENT PROJECT. OFFICE OF ARCHAEOLOGICAL STUDIES FOR PNM. (LISA ROACH)**

BACKGROUND & SUMMARY:

At the request of PNM, the Office of Archaeological Studies undertook monitoring activities in association with PNM's Downtown Systems Improvement Project. The monitoring plan for Phases III and IV of this project were approved together by the ARC in Case AR-25-2011. The reporting was split due to a ROW dispute and subsequent delays for a portion of the originally approved project area. The monitoring report for Phase III was approved by the ARC in Case AR-25-2015, on August 20, 2015, and the present submittal represents the monitoring report for Phase IV. Phase IV included the excavation of three trenches, each 32 inches wide by 48 inches deep. A total of 922 linear feet of trench were excavated (488 linear feet along S. Federal Place, 67 linear feet in three short trenches off this main trench, 368 linear feet in an alley at 58 S. Federal Place). Monitoring resulted in the documentation of two archaeological midden deposits, both of which included artifacts associated with LA 1051.

STAFF RECOMMENDATION:

Staff recommends approval of the monitoring report, as it meets the intent of the City of Santa Fe Archaeological Review District Ordinance (14-5.3), the requirements of Archaeological Clearance Permits (14-3.13(B)(4)(a) and serves as a satisfactory alternative to the requirements of performing Reconnaissance (14-3.13(C)(4).

Chair Eck thanked Ms. Roach for the staff report, and asked her if she has additional comments.

Ms. Roach said in the Application it said the utility line was 903 linear feet, and in the Staff Report it is 922 linear feet, which is correct.

Jessica Badner said this is Phase IV of Phases III and IV, noting the Committee has reviewed Phase III. She said it is same undertaking and the reason it is so old. She said the report was produced mostly before she got to it. Ms. Badner said there are corrections on pages 1 and 2 and pages 45 and 44. There are 12 features, not 9, and 6 of those were determined to be Pueblo Coalition, 2 were Spanish Colonial, both of those are Acequias and 4 are Territorial features.

Ms. Badner said the corrections are as follows:

Page 1, paragraph 3, line, a total of 12, not 9 features.

Page 2, line 5, should read, "two pit features (5.5 and 5.6)."

Page 44, paragraph 3, line 2, should read, "... six prehistoric period archaeological features..."

Page 44, paragraph 3, line 4, "...two pits (Features 5.6 and 5.5)..."

Page 45, paragraph 1, line 1, should read, "...5.2 and two lenticular charcoal stains (5.3), ..."

Ms. Badner said she looked at the LA form. The two acequias were determined not sure for recommendation, but said, "I think they're both eligible," noting that is LA 179,108, #4 recommendation, on 1 of 88.

Ms. Badner said in the back of the report it stated that the acequia stone is part of the systems that served the agriculture and domestic community. She said she doesn't have the criteria for that.

Chair Eck said A is checked on both of them presently, and he assumes that would be the change, and she might consider adding other criteria if she feels they are applicable.

Ms. Badner said she went with the most obvious which is on page 45.

Tess Monahan

Ms. Monahan said she has no comment other than it is always fascinating to see what is downtown, and thanked her for the report.

Gary Funkhouser

Mr. Funkhouser said he has no comment, other than it was interesting that these features would be in trenches.

Jake Ivey

Mr. Ivey said on pages 41 and 42, there are some strange boxes.

Ms. Badner said those photos were taken from the common drive under the file folder that has all the photos of the excavation. She said she would be surprised if whoever was printing the report actually had access to Photoshop.

Ms. Roach said she thinks it is a reproduction issue, and has something to do with the scanning process and trying to focus certain parts of the photographs.

Chair Eck

Chair Eck noted on the title page Ms. Badner has misspelled Matthew's name, noting it should be Matthew Barbour. He suggested if there is a way to negate all previous spell checking, that she do a spell check one last time. He thanked her for this very thorough preliminary report.

MOTION: Gary Funkhouser moved, seconded by Tess Monahan, with respect to Case #AR-25-2011, to approve the Archaeological Monitoring Report for Phase IV of the Downtown Systems Project, requested by Jessica Badner, Office of Archaeological Studies for PNM, with the aforementioned corrections by Ms. Badner, as it meets the intent of the City of Santa Fe Archaeological Review District Ordinance (14-5.3), the requirements of Archaeological Clearance Permits (14-3.13(B)(4)(a) and serves as a satisfactory alternative to the requirements of performing Reconnaissance (14-3.13(C)(4).

VOTE: The motion was approved unanimously on a voice vote.

2) CASE #AR-26-15. RIVER AND TRAILS ARCHAEOLOGICAL REVIEW DISTRICT. ARCHAEOLOGICAL TESTING PLAN FOR LA 151727 ON STATE TRUST LAND AT THE SANTA FE RIVER. RON WINTERS FOR SANTA FE COUNTY. (LISA ROACH)

BACKGROUND & SUMMARY:

At the request of Project Manager Scott Kaseman of Santa Fe County, Ron Winters prepared a treatment plan LA 151727, located on State Trust Land at the Baca Low Water Crossing on the Santa Fe River. The site was originally recorded in 2006 as part of cultural resources investigations required by the federal and state law. The purpose of data recovery excavations at the site is to determine the extent of subsurface

remains, to gather and interpret data from the site, and to exhaust the data potential prior to the destruction of the site by development activities associated with the Santa Fe River Greenway multi-use trail and river restoration.

STAFF RECOMMENDATION:

Staff recommends approval of the treatment plan, as it meets the intent of the City of Santa Fe Archaeological Review District Ordinance (14-5.3), the requirements of Archaeological Clearance Permits (14-3.13(B)(2) and the requirements of performing Treatment (14-3.13(C)(5)(d).

Chair Eck thanked Ms. Roach for the staff report and asked if she has additional commentary.

Ms. Roach said she don't have a good way to know all of the case numbers associated with compliance along the Santa Fe River. She said once the geodatabase is completed for the River and Trail District, that will become a lot easier. She said she assigned a new case number, although she suspects it had a previous case number for reconnaissance, and asked, "or is that not the case."

Chair Eck said as far as he knows there has been no case related to any part of this County project proposed for the Santa Fe River.

Ms. Roach said at some point it would be nice to see it all together.

Ron Winters said then Ms. Roach is thinking the surveys have been done in blocks going down the River from that destination, and asked if it is related.

Ms. Roach said it is all related to River restoration and development.

Chair Eck said it is all related but it is very ill defined.

Mr. Winters said he came into this kind of after the fact. He said he and Chair Eck went out to the site, noting the Chair is familiar with the project. Mr. Winters said he didn't do the original survey. He consulted with the Chair, as the State Trust Land Archeologist, to get his read on what needed to be done to get clearance on this small portion of the site that was going to be impacted by the project.

Mr. Winters said, unfortunately, he didn't get a lot of information from Rebecca Proctor's report, in terms of the site, and that is the reason "you will see it in her words." He said on page 4, paragraph 4, Ms. Proctor talked about the large numbers of ceramics on the site. He said on the map he can only count 27 artifacts that were mapped. He said one of the things he discussed with the Chair, was to remap the entire site, along with testing of the area of impact. He said, with regard to any questions you might have about the depth of the units he proposes to dig, that was done in consultation with the Chair. It was more to get a good stratigraphy. He said normally, you would do a couple of sterile levels, but they propose to do more than that to get the stratigraphy of the hill slope in the site at the south end.

Ms. Roach asked if this is a case to be acted upon by this Committee, or is this for discussion.

Chair Eck said it seems to him, to be more for discussion, because ultimately the approval of this level of testing happens between the State Land Office and the SHPO. He said, "This is testing to determine whether there are any intact deposits that are of concern within the area of effect for the project. It is not testing for nature and extent, in the larger sense. And because it is this specialized kind of testing, it is allowable under a general Archaeological Permit, as opposed to a project specific CPRC issued permit for formal testing. He said we are doing all of this under the Annual Archaeological Survey Permit which allows a limited amount of testing within archaeological sites to establish the presence or absence of impact subterranean projects.

Chair Eck continued, "It's basically going to be, ultimately, my review and Michelle's review and we can administratively approve this level of testing under his annual permit. Otherwise, he would have to make a formal presentation to the CPRC with a full-blown research design and lots of extra work that we really don't think is necessary."

Ms. Roach said then if this is approved by this Committee, the Committee then would recommend approval to the State Land Office.

Chair Eck said yes, and to SHPO.

Chair Eck said this site has been known about in some way for 30 years, but was never documented, and we have a sort of first hand account of the son of man who build the road that goes through the site, Mr. Baca. He said this is the Baca Low Water Crossing.

Ms. Monahan asked if it is also San Ysidro.

Chair Eck said this is well downstream, very close to the previous location of Roddy Lehar's gravel business. He said it is between #599 and Agua Fria, and approximately a mile upstream of where #599 crosses the Santa Fe River.

Chair Eck continued, "But the son of Mr. Baca reports that Mr. Baca, Sr., created this road by means of large equipment, maybe a bulldozer, and in their mind, they bulldozed through a Pueblo in creating this road. And that's another bit of folklore that doesn't match what we can see and what the documentation says. Ron can address that. Whether there's any evidence of structure anywhere in the site, that would be interesting. But we haven't seen any so far. But that's why he offers to do a complete site update, so that we have recordation that actually is something he can work with."

Chair Eck continued, "The tiny bit of this that will be in the area of effect is right down at the edge of the Santa Fe River, and is actually away from most of the documented artifacts, although Ron and I did see more artifacts when we were there, including a couple near the vicinity of where the testing is proposed. And just looking at the land form, we believe there is every possibility that those artifacts found their way there by erosion down this rather steep slope. He is investigating the slope, and that is the limit of what he will be investigating. He won't be digging anywhere else on the site, because where he could

do so, we would cross the threshold between what is allowable under his Annual Survey Permit and what would cause the need for a more formal permit. That being said, I think everybody knows as much as we know."

Tess Monahan

Ms. Monahan asked if this is within the Village of Agua Fria.

Chair Eck said it is not, to his knowledge, but we probably should revisit the limits of that.

Ms. Roach said maybe it's within the annexation area.

Ms. Monahan asked if it is in the annexation area or the extraterritorial zone.

Ms. Roach thinks it would be in the annexation area or in the Village of Agua Fria.

Chair Eck said to complicate it further a trust doesn't necessarily acknowledge anybody's right to annex anything that is Trust Land, so it might be in an area, but it may not be annexed. He said the Trust exists independent of all this other stuff.

Ms. Roach said if it's in the annexation area, the County is still involved because it had already allocated funding for this project.

Ms. Helberg asked if he is speaking of the Traditional Village of Agua Fria.

Chair Eck said not to his knowledge, but he is asking Mr. Winters to verify that by comparing boundaries of things as mapped.

Ms. Monahan asked if it is in an annexed area or the extraterritorial zone, and, even though we have this jurisdiction, would the City jurisdiction apply.

Ms. Roach said not if it is in the Village.

Chair Eck said it is literally 6 inches away from what would potentially be Agua Fria and the annexation area, and a whole host of other things. He said we are keeping all of Ron's work on the blue side of the project. The traditional color associated with trust lands on maps of ownership is blue.

Gary Funkhouser

Mr. Funkhouser said he looked at the site summary forms, but that was thin information. He noted the comment from SHPO that testing would be required to make a determination on eligibility. He asked if the limited area of testing is enough to identify what is underground.

Chair Eck said, "We stood out there and looked at this, and there is a fairly level terrace upon which there are artifacts, and the road cut going through this area within which there are artifacts. But when you get off the terrace onto the slope, everything you see looks like it has migrated down the hill from that. So we anticipate that what he is going to find is that he is in an area of very active erosion and maybe even channel working, and it very likely will not impact anything, in any way shape or form, within this area of the project. The rest of the site is a different question. And he's not going to get into the rest of the site, other than to document it. I think we have 10-12 feet that we're playing with, and it's all in what looks like this highly jumbled, eroded context. And absent of anything that impacts, we can proceed with approving the County's work."

Mr. Funkhouser said, "I'm happy."

Jake Ivey

Mr. Ivey said he has no comment.

Chair Eck

Chair Eck said to nail it down, it might be clearer to actually indicate on a map where your two proposed test pits are located, because they do not show up here in a literal here's the spot, on a figure you've got, or a new figure, whichever works."

Mr. Winters said he will do so.

Mr. Winters said in terms of the other issues that address the site, he thinks certainly a site update and a remapping of the entire site needs to be done, and then the test units of course.

Chair Eck said Mr. Funkhouser "comments on the thinness of the documentation that was conveyed at the time up through review channels. But everyone knows that it's thinly documented, and you will make a major improvement in that situation."

Mr. Winters said yes, that's the intent.

MOTION: Tess Monahan moved, seconded by Jake Ivey, with respect to Case #AR-26-2015, to approve the Testing Plan for LA 151727 on State Trust Land at the Santa Fe River, requested by Ron Winters for Santa Fe County, as it meets our expectations and recommendation for approval and to forward that to the agencies involved with the final approval.

VOTE: The motion was approved unanimously on a voice vote.

G. DISCUSSION ITEMS

There were no discussion items.

H. MATTERS FROM THE COMMITTEE

There were no discussion items.

I. ADMINISTRATIVE MATTERS AND COMMUNICATIONS

Ms. Roach said she has resigned her position as of September 24, 2015, and she is doing what she can to bring the geodatabase grant project to completion.

Responding to Mr. Funkhouser, Ms. Roach said the deliverable is due September 30, 2015, and she will make sure it is delivered.

Ms. Roach said the Code rewrite is well on its way to a draft to share with the Committee. She said the plan is to have a draft, or at least a partial draft, to share with the Committee at its next meeting on September 17, 2015, to start getting feedback and keep that momentum going.

Chair Eck said most of the kudos have to go to Ms. Roach and Mr. Shandler, for taking our remarks and condensing them into a readable form.

Chair Eck said we are only at the threshold of providing a draft to this Committee for further review in Committee, over the next 2-3 meetings following the presentation of the draft. He said we will look at the draft a few pages at a time. He said once Mr. Shandler has included all of the changes, a draft bill can be prepared which can be sent for wider review.

Ms. Roach said Councilor Lindell is willing to sponsor the bill, and there is still discussion of asking Councilor Ives to cosponsor the bill.

Chair Eck said he still needs to contact Councilor Ives.

Ms. Roach said she regrets leaving, commenting being a part of this Committee has been very rewarding. She said it has been a huge challenge in terms of records management and she wants to leave it in much better shape than she found it. She wants some continuity for the next person.

Mr. Funkhouser thanked Ms. Roach for her work and said he hopes her replacement also will be interested in the work of this Committee.

Ms. Roach said she has made some strong recommendations to the Land Use Director and others in terms of her replacement, and hopefully those will be heard and taken into consideration.

Ms. Monahan said this is a huge loss to this Committee.


Chair Eck thanked Ms. Roach for everything she has done and still is doing.

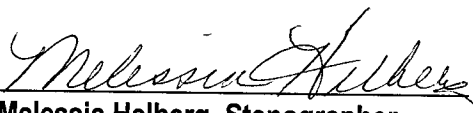
I. ADJOURNMENT

There was no further business to come before the Committee.

MOTION: Jake Ivey moved, seconded by Gary Funkhouser, to adjourn the meeting.

VOTE: The motion was approved unanimously on a voice vote, and the Committee was adjourned at approximately 5:15 p.m.



David Eck, Chair

Melessia Helberg, Stenographer