CITY OF SANTA FE, NEW MEXICO 1 2 **BILL NO. 2015-27** INTRODUCED BY: 3 4 Councilor Peter Ives 5 6 7 8 9 AN ORDINANCE 10 AMENDING THE PUBLIC CAMPAIGN FINANCE CODE, SECTION 9-3 SFCC 1987 TO 11 MODIFY THE DEFINITIONS OF "CONTRIBUTION" AND "EXPENDITURE", DELETE 12 THE DEFINITION OF "QUALIFYING CONTRIBUTION" AND CREATE A DEFINITION 13 "COORDINATED EXPENDITURE" 14 **FOR** AND "QUALIFIED CONTRIBUTION"; TO MODIFY THE REQUIREMENTS TO QUALIFY AS A 15 PARTICIPATING CANDIDATE; TO DELETE PROVISIONS RELATED TO "SEED 16 MONEY CONTRIBUTIONS" AND "QUALIFYING CONTRIBUTIONS"; TO ESTABLISH 17 PROVISIONS FOR QUALIFIED SMALL CONTRIBUTIONS; TO MODIFY PROVISIONS 18 RELATED TO "REPORTS OF EXPENDITURE" TO EXPAND REPORTING 19 REQUIREMENTS; TO ADD PROVISIONS FOR "ADDITIONAL REPORTING OF 20 QUALIFIED SMALL CONTRIBUTIONS AND ADDITIONAL MATCHING PAYMENTS 21 FROM FUND"; AND TO MAKE SUCH OTHER CHANGES AS ARE NECESSARY TO 22 CLARIFY THE PROVISIONS OF THE PUBLIC CAMPAIGN FINANCE CODE. 23 24

BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF SANTA FE.

1	Section	1. Subsection 9-3.3 SFCC 1987 (being Ord. #2009-44, §4, as amended)
2	is amended to 1	read:
3	9-3.3	Definitions.
4	As used	l in this section, the following terms have the following meanings:
5	A.	Campaign depository means a bank, mutual savings bank, savings and loan
6	association or	credit union doing business in this state under which a campaign account or
7	accounts are maintained.	
8	В.	Campaign materials means any published communication, electronic or
9	otherwise, disse	eminated to more than one hundred (100) persons that either supports the election
10	or defeat of any	y identifiable candidate or candidates or supports the approval or defeat of a ballot
11	proposal, other	than communications to, or editorials, reports, or commentary by news media.
12	C.	Candidate means any individual who seeks election to a Santa Fe municipal
13	office. An indi-	vidual shall be a candidate when they:
14		(1) Announce publicly;
15		(2) File for office;
16		(3) When contributions are accepted or expenditures made; or when
17		(4) Any activity is held to promote an election campaign of an individual if
18	that ac	ctivity is endorsed or supported by that person or if the benefits of such activity are
19	later a	ccepted by such person.
20	D.	Contested race means a race in which there are at least two (2) candidates for the
21	office sought.	
22	E.	Contribution means a loan, loan guarantee, gift, advance, pledge, contract,
23	agreement or	promise of money or anything of value or other obligation, whether or not legally
24	enforceable, made directly or indirectly, to a candidate or political committee, or to a person	
25	obligated to f	file a report under section 9-2.6 SFCC 1987, for the purpose of [influencing the

1	outcome of a municipal election] supporting or opposing the election of a candidate or the
2	approval or defeat of a ballot proposition.
3	(1) The term "contribution" includes:
4	(a) The transfer of funds or anything of value between political
5	committees;
6	(b) The transfer of anything of value for less than full consideration;
7	(c) Interest, dividends or other income derived from the investment
8	of campaign funds;
9	(d) The payment for the services of an individual serving on behalf
10	of a candidate or political committee, which payments are made by a third party;
11	and
12	(e) The purchase of tickets for fundraising events such as dinners,
13	rallies, raffles, etc. and the proceeds of collections at fundraising events.
14	(f) [An expenditure by a person other than a candidate or the
15	candidate's political committee that is made in cooperation, consultation or
16	concert with, or at the request or suggestion of, a candidate or the candidate's
17	political committee.] Coordinated expenditure.
18	(2) The term "contribution" does not include:
19	(a) A volunteer's personal services provided without compensation
20	or the travel or personal expenses of such a campaign worker; and
21	(b) The cost of an event held in honor of or on behalf of a candidate when the total
22	cost of the event amounts to no more than two hundred dollars (\$200.).
23	F. Coordinated Expenditure means an expenditure that is made:
24	(1) by an individual or entity other than a candidate or the candidate's
25	political committee; and

- (2) <u>in cooperation, consultation or concert with, or at the request or suggestion of, a candidate, his/her representatives or agents or the candidate's political committee, including but not limited to, the following examples in 9-3.3(F)(2)(a)-(d):</u>
 - (a) there has been substantial discussion between the individual or entity and the candidate, candidate's political committee or his/her representatives or agents. Substantial discussion includes, but is not limited to, an exchange of campaign strategies, polling information, voter lists or any other similar information that would facilitate the election or defeat of a candidate;
 - (b) an entity is directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of the candidate, candidate's political committee or his/her representatives or agents;
 - (c) the candidate, candidate's political committee or his/her representatives or agents has solicited funds or engaged in other fundraising activities on behalf of the person or entity making the expenditure during the twelve-month (12) period preceding the date of the expenditure. Fundraising activities, include but are not limited to, exchanging names of potential donors or other lists to be used in engaging in fundraising activity, regardless of whether or not the individual or entity pays fair market value for the names or lists provided; or being a featured guest or speaker at a fundraising event;
 - (d) if the individual or entity has employed, has in a leadership position, or has accepted a donation of the campaign related professional services of any person, who, during the twelve-month (12) period preceding the date of the expenditure, has been an employee of, has advised, or provided or is providing services to the candidate or candidate's political committee. These services include, but are not limited to, any services in support of the candidate's

or candidate's political committee's campaign activities, such as advertising, message, strategy or policy services, polling, allocation of resources, fundraising or campaign operations.

- (e) an expenditure is not a coordinated expenditure solely because:
- (i) the individual or entity and a candidate or candidate's political committee use the same vendor to provide polling services, printing or distribution services or physical space, provided that the vendor has in place prior to the expenditure a firewall to ensure that there is no exchange of information between the individual or entity and the candidate or campaign committee. Evidence of an adequate firewall is a vendor's formal written policy or a contractual agreement with the vendor prohibiting the exchange of information between the individual or entity and the candidate or candidate's political committee, which policy or contract is distributed to all relevant employees, consultants and clients affected by the policy or contract. The firewall shall be designed and implemented to prohibit the flow of information between employees and consultants providing services to the individual and entity and to those currently or previously providing services to the candidate or candidate's political committee. Coordination will be presumed in the absence of such a firewall.
 - (ii) the individual or entity making the expenditure interviews a candidate; has endorsed a candidate; has obtained from the candidate a biography of the candidate or a position paper, press release, or similar material about the candidate; has invited the candidate to make an appearance before the person's members, employees or shareholders;

or has shared space with a candidate or candidate's political committee for one or more single events of limited duration.

[F]G. Election means any regular or special Santa Fe municipal election.

[G]H. Expenditure means a payment or transfer of anything of value in exchange for goods, services, property, facilities or anything of value for the purpose of [assisting, benefiting or honoring any public official or candidate, or assisting in furthering or opposing any election eampaign for] supporting or opposing the election of a candidate or the approval or defeat of a ballot proposition. This includes contributions, subscriptions, distributions, loans, advances, deposits, or gifts of money or anything of value, and includes a contract, a promise or agreement, whether or not legally enforceable, to make an expenditure. The term "expenditure" also means the transfer of funds or anything of value between political committees. [In determining the dollar value of an expenditure, only that proportion of a payment or transfer of anything of value that is directly related to the campaign shall be considered an expenditure.]

[H]I. Fund means the public campaign finance fund created by subsection 9-3.4 SFCC 1987.

[I]<u>J</u>. Non-participating candidate means a candidate who is not a participating candidate.

[J]K. Participating candidate means a candidate who has qualified and has been certified pursuant to subsection 9-3.9 SFCC 1987 as eligible to receive payments from the fund.

[K]L. Qualified elector means a person who is registered to vote in the City of Santa Fe.

[L]M. [Qualifying contribution means a contribution of no more or no less than five dollars (\$5.00) that is received from a qualified elector during the qualifying period by a candidate seeking to become a participating candidate. A candidate for councilor shall only receive qualifying contributions from qualified electors registered to vote in the council district in

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apply for certification as a participating candidate. It begins one hundred eighty-three (183) days before the election and ends one hundred six (106) days before the election.

[N]O. Race means the electoral process in which one (1) or more candidates run and one (1) candidate is elected to the office of mayor, municipal judge or city councilor for a particular district.

O. Seed money contribution means a contribution of no more than one hundred dollars (\$100.) made and accepted in compliance with the provisions of subsection 9-3.6 SFCC 1987 and used exclusively for the purposes specified in that section.] P. Uncontested race means a race in which there is only one (1) candidate for the office sought.

Subsection 9-3.4 SFCC 1987 (being Ord. #2009-44, §5, as amended) Section 2. is amended to read:

9-3.4 Public Campaign Finance Fund.

- A dedicated public campaign finance fund ("the fund") is established to be A. administered by the [municipal] city clerk for the purpose of providing public financing for the election campaigns of participating candidates. Monies in the fund and disbursed from the fund to participating candidates are public monies entrusted to the candidates to be used solely for the public purposes specified in this Section 9-3 SFCC 1987.
- B. Beginning with the city budget for fiscal year 2009-2010 and in each fiscal year thereafter, the sum of one hundred fifty thousand dollars (\$150,000.) shall be budgeted for and deposited in the fund.

1	C. Beginning with the election of 2014, the governing body shall appropriate and		
2	deposit in the fund such additional sums, if any, as may be necessary to ensure:		
3	(1) That the balance in the fund one hundred nineteen (119) days preceding		
4	each election for mayor and four (4) council seats is at least six hundred thousand dollars		
5	(\$600,000.); and		
6	(2) That the balance in the fund one hundred nineteen (119) days preceding		
7	each election for municipal judge and four (4) council seats is at least three hundred		
8	thousand dollars (\$300,000.).		
9	D. In addition to the deposits required by paragraphs B. and C. of this subsection,		
LO	the following shall also be deposited in the fund:		
11	[(1) All seed money contributions received by candidates seeking to become		
12	certified as participating candidates which remain unspent;		
13	(2) All qualifying contributions received by candidates seeking to become		
14	certified as participating candidates;		
15	([3]1) All amounts paid from the fund to participating candidates which have		
16	not been spent or obligated as of the date of the election;		
17	([4]2) All fines levied by the ethics and campaign review board or as decreed		
18	by a court of competent jurisdiction as a condition of probation;		
19	([5]3) Voluntary donations made to the fund;		
20	([6]4) All interest and other income earned from investment of the fund; and		
21	([7]5) Such other appropriations to the fund as may be made by the governing		
22	body as necessary to fulfill the requirements of this Section 9-3 SFCC 1987.		
23	Section 3. Subsection 9-3.5 SFCC 1987 (being Ord. #2009-44, §6, as amended)		
24	is amended to read:		
25	9-3.5 Eligibility as a Participating Candidate.		

[Beginning with the election of 2012, a] Any candidate for municipal office may qualify as a participating candidate eligible to receive payments from the fund pursuant to subsections 9-3.10 and 9-3.12 SFCC 1987 if the candidate:

- A. Meets the requisites to be listed on the ballot as a certified candidate for municipal office pursuant to the provisions of Section 3-8-27 (B) through (E) NMSA 1978 and Article IV Section 4.03 of the Santa Fe Municipal Charter;
 - B. Has collected [the requisite number of qualifying contributions, as follows]:
 - (1) For a candidate running for the office of mayor, six hundred (600) [qualifying] qualified small contributions of no less than five dollars (\$5.00) from separate qualified electors;
 - (2) For a candidate running for the office of city councilor, one hundred fifty (150) [qualifying] qualified small contributions of no less than five dollars (\$5.00) from separate qualified electors registered to vote in the council district in which the candidate is running;
 - (3) For a candidate running for the office of municipal judge, one hundred fifty (150) [qualifying] qualified small contributions of no less than five dollars (\$5.00) from separate qualified electors.
- C. Submits an application for certification pursuant to subsection 9-3.8 SFCC 1987 setting forth the agreement and the averments and accompanied by the forms[5] and reports [and payments] that are required by that section.
- Section 4. Subsection 9-3.6 SFCC 1987 (being Ord. #2009-44, §7, as amended) is amended to read:
 - 9-3.6 [Seed Money] Qualified Small Contributions.
- A. A participating candidate or a candidate seeking to become a participating candidate may solicit and accept [seed money contributions to defray expenses incurred in

- B. The aggregate amount of [seed money] qualified small contributions from any one contributor to any one candidate shall not exceed one hundred dollars (\$100)[, and the aggregate amount of seed money contributions accepted by a candidate shall not exceed ten percent (10%) of the amount payable under subsection 9 3.10 SFCC 1987 to a candidate in a contested election for the office sought].
- C. Each [seed money] qualified small contribution shall be accompanied by a form signed by the contributor, which shall include the contributor's name, home address, telephone number, occupation and name of employer. The ethics and campaign review board may, by regulation, permit the use of an electronic signature on such forms.
- D. [All seed money contributions received by a candidate shall be deposited in a non-interest bearing account in a campaign depository to be established by the candidate before soliciting or accepting any such contributions. All expenditures of seed money shall be made from the campaign depository.] No person shall knowingly make and no candidate shall knowingly receive a qualified small contribution which is not from the person named on the form or for which the person named on the form has been or will be reimbursed or compensated by another person.
- E. Before soliciting or accepting qualified small contributions, a candidate shall appoint a treasurer and establish a campaign depository in the manner required by subsection 9-2.8 SFCC 1987. All qualified small contributions received by a candidate shall be recorded by the candidate's campaign treasurer, deposited in a separate non-interest-bearing account in the campaign depository and used in the candidate's campaign or disposed of following the election in the manner required by subsection 9-2.9 SFCC 1987. All such contributions shall be timely reported in a campaign finance statement prepared in the manner and filed on the dates required

by subsections 9-2.10 through 9-2.12 SFCC 1987. Campaign finance statements reporting the receipt of qualified small contributions shall be accompanied by copies of the forms signed by each contributor pursuant to paragraph C of this subsection.

[E. Seed money contributions shall be used only for the purposes specified in paragraph A. of this subsection, and all seed money contributions that have not been spent or used for such purposes by the time the candidate applies for certification as a participating candidate or by the end of the qualifying period, whichever is sooner, shall then be paid over to the municipal elerk for deposit in the fund; provided, however, that if payment of all of the candidate's unspent seed money to the municipal clerk would cause the bank account in the campaign depository to be closed, an amount of seed money necessary to keep the account open may be temporarily retained in the account and paid over to the municipal clerk at a later time in compliance with paragraph C of subsection 9 3.10 SFCC 1987.]

Section 5. Subsection 9-3.7 SFCC 1987 (being Ord. #2009-44, §8, as amended) is repealed.

[REPEAL] -- [9-3.7 Qualifying Contributions.]

[A. Each qualifying contribution shall be accompanied by a form signed by the contributor, which shall include the contributor's name, registered address and telephone number.

B. No candidate or person acting on a candidate's behalf shall pay to any other person any form of compensation for soliciting or obtaining a qualifying contribution.

C. No person shall knowingly make and no candidate shall knowingly receive a qualifying contribution which is not from the person named on the form or for which the person named on the form has been or will be reimbursed or compensated by another person.

D. All qualifying contributions received by a candidate shall be deposited in a noninterest bearing account in a campaign depository to be established by the candidate before soliciting or accepting any such contributions, and shall be paid over to the municipal clerk for

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deposit in the fund when the candidate applies for certification as a participating candidate or when the qualifying period ends, whichever is sooner.]

9-3.7 Reserved.

Subsection 9-3.8 SFCC 1987 (being Ord. #2009-44, §9, as amended)

Application for Certification as a Participating Candidate.

- A candidate who wishes to be certified as a participating candidate shall, [before the end of the qualifying period] on or before the one hundred and sixth (106th) day preceding the election, file an application for such certification with the municipal clerk on a form prescribed by the [municipal] city clerk.
- The application shall identify the candidate and the office that the candidate is seeking, and shall set forth:
 - The candidate's averment under oath that the candidate satisfies the (1) requisites for qualification and certification as a participating candidate prescribed by subsection 9-3.5 SFCC 1987;
 - The candidate's averment under oath that the candidate has accepted no (2) contributions to the candidate's current campaign other than [qualifying contributions and seed-money]qualified small contributions solicited and accepted pursuant to subsections 9-3.6 SFCC 1987 [and 9-3.7 SFCC 1987];
 - The candidate's averment under oath that the candidate has made no (3) expenditures for his or her current campaign from any source other than [seed money] qualified small contributions; and
 - The candidate's agreement that his or her current campaign will not (4) solicit, direct, or accept any further contributions other than qualified small contributions or make any further expenditures from any sources other than qualified small

that would be due to a candidate in a contested race for the same office.

B. If the amounts required to be paid to candidates under paragraph A of this subsection exceed the total amount available in the fund, each payment shall be reduced in proportion to the amount of such excess. Any such proportionate reduction in the payment due to any candidate under paragraph A of this subsection shall give the candidate the option to reject the payment and to withdraw as a participating candidate. A candidate who withdraws as a participating candidate pursuant to this paragraph shall file an affidavit with the [municipal] city clerk so stating and shall thenceforth be treated for all purposes as a non-participating candidate relieved of all obligations and restrictions and excluded from all benefits and exemptions imposed or conferred on a participating candidate by this Section 9-3 SFCC 1987.

[C. Within five (5) business days of the candidate's receipt of the amount disbursed under paragraph A of this subsection or the municipal clerk's refusal to certify the candidate as a participating candidate pursuant to paragraph A of subsection 9-3.9 SFCC 1987, whichever is sooner, the candidate shall pay over to the municipal clerk for deposit in the fund any amount of seed money that has been temporarily retained by the candidate for the purpose of keeping open the bank account in the campaign depository pursuant to paragraph E of subsection 9-3.6 SFCC 1987.]

Section 9. Subsection 9-3.11 SFCC 1987 (being Ord. #2009-44, §12, as amended) is amended to read:

9-3.11 Use of Payments from the Fund[; the Fund as Exclusive Source].

- A. All payments received by a participating candidate from the fund shall be deposited in a non-interest-bearing account in the candidate's campaign depository and shall be used exclusively to pay expenses reasonably incurred in furtherance of the candidate's current campaign.
- B. Payments received from the fund shall not be used for any other purpose, including:

- (1) The candidate's personal living expenses or compensation to the candidate or the candidate's family;
- (2) A contribution to another campaign of the candidate or a payment to retire debt from another such campaign;
- (3) A contribution to the campaign of another candidate or to a political party or political committee or to a campaign supporting or opposing a ballot proposition;
- (4) An expenditure supporting the election of another candidate or the approval or defeat of a ballot proposition or the defeat of any candidate other than an opponent of the participating candidate;
- (5) Payment of legal expenses or any fine levied by a court or the ethics and campaign review board.
 - (6) Any gift or transfer for which compensating value is not received.
- C. All payments from the fund received by a participating candidate which have not been spent or obligated for the purposes specified in paragraph A of this subsection and any tangible assets purchased with such payments remaining in the possession of the campaign as of the date of the election shall be returned by the candidate and shall be conveyed to the municipal clerk within forty-five (45) days after that date. Returned payments shall be deposited in the fund. Tangible assets shall be conveyed to the city for its use or disposition in accordance with the city's procurement code. Proceeds from such disposition shall be deposited in the fund.
- D. In accordance with the agreement entered into pursuant to subparagraph B(4) of subsection 9-3.8 SFCC 1987, a candidate who has been certified as a participating candidate shall not thereafter accept any contribution to the candidate's campaign other than payments received from the fund pursuant to subsections 9-3.10 and 9-3.12 SFCC 1987 and qualified small contributions received pursuant to subsection 9-3.6 SFCC 1987, and shall not make any expenditure in support of the candidate's campaign from any source other than payments and

A new Subsection 9-3.12 SFCC 1987 is ordained to read: Section 10.

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Contributions; Additional Matching Payments from the Fund.

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9-3.12 [Reserved.] [NEW MATERIAL] Additional Reports of Qualified Small

A. Those participating candidates who wish to submit for matching payments from the Fund, in addition to the dates specified for the filing of campaign finance statements by subsection 9-2.10 SFCC 1987, may file campaign finance statements reporting the receipt of qualified small contributions on the sixty-second (62nd) day preceding the election and the fifteenth (15th) day preceding the election.

Within two business days after the filing of a campaign finance statement by a participating candidate reporting the receipt of qualified small contributions and accompanied by copies of the forms signed by the contributors as required by paragraph C of subsection 9-3.6 SFCC 1987, the municipal clerk shall disburse to the candidate an additional payment from the fund equal to four times the total amount of the qualified small contributions reported in the campaign finance statement; provided, that no such additional matching payments shall be made for contributions reported in a campaign finance statement filed after the Tuesday preceding the election; and provided further that additional matching payments for contributions listed in a report filed with the candidate's application for certification under subsection 9-3.8 SFCC 1987 shall not be made until two business days after such contributions have been listed anew in a campaign finance statement filed under paragraph E of subsection 9-3.6 SFCC 1987 or paragraph A of this subsection.

Additional payments made to a participating candidate pursuant to paragraph B of this subsection shall be deposited in the separate account in the candidate's campaign depository that was established by the candidate for the deposit of payments received from the fund pursuant to paragraph A of subsection 9-3.11.

1	D. The aggregate amount of additional payments made to a participating candidate
2	pursuant to paragraph B of this subsection shall not exceed two hundred percent (200%) of the
3	amount initially paid to the candidate pursuant to subsection 9-3.10 SFCC 1987.
4	E. If the amounts required to be paid to candidates under paragraph B of this
5	subsection exceed the total amount available in the fund, each payment shall be reduced in
6	proportion to the amount of such excess.
7	[(Former subsection 9-3.12, Reports of Expenditures by Non-Participating Candidates
8	and Other Persons, previously codified herein and containing portions of Ordinance No. 2009-44,
9	was repealed in its entirety by Ordinance No. 2011-28, §17.)
10	Section 11. Subsection 9-3.14 SFCC 1987 (being Ord. #2009-44, §15, as
11	amended) is amended to read:
12	9-3.14 Reports of Expenditures[; Exemption from Certain Reporting
13	Requirements].
14	A. A participating candidate shall file with the municipal clerk reports under oath of
15	expenditures made from the payments received from the fund, indicating that the expenditures
16	were made from that source and showing the date and amount of each such expenditure, the name
17	and address of the person or organization to whom it was made, the purpose of the such
18	expenditure, the aggregate amount of <u>such</u> expenditures made to each person or organization and
19	the aggregate amount of all expenditures made by the candidate or by his or her campaign.
20	Receipts for all such expenditures shall be preserved for a period of two (2) years from the date of
21	the expenditure.
22	B. The reports required by paragraph A of this subsection shall be filed on each of
23	the days prescribed for the filing of campaign finance statements by subsection 9-2.10 SFCC
24	1987.
25	C. A signed campaign finance statement filed by a participating candidate to report

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Legislation/Bills 2015/Campaign Code 9-3 Bill

qualified small contributions pursuant to paragraph E of subsection 9-3.6 SFCC 1987 or paragraph A of subsection 9-3.12 SFCC 1987 shall also include a report of all expenditures made during the period covered by the statement from the separate account established by the candidate for the deposit of such contributions pursuant to paragraph D of subsection 9-3. SFCC 1987. The statement shall show that the expenditures were made from that source and shall contain all the information concerning the expenditures, account balances and funds on hand that is required for campaign finance statements filed pursuant to subsection 9-2.11 SFCC 1987. Receipts for all such expenditures shall be preserved for a period of two (2) years from the date of expenditure.

[C]D.. Except as provided in paragraph A [and B] through C of this subsection [and], paragraph E of subsection 9-3.6 SFCC 1987, paragraph C of subsection 9-3.8 SFCC 1987[5] and paragraph A of subsection 9-3.12 SFCC 1987, participating candidates are exempt from the requirement to file campaign finance statements imposed by subsections 9-2.10 SFCC 1987 through 9-2.12 SFCC 1987 and from the requirements to file campaign records with the municipal clerk imposed by paragraph C of subsection 9-2.9 SFCC 1987; provided, however, that campaign records shall be maintained in the manner required by the applicable provisions of the Campaign Code (Section 9-2 SFCC 1987) and shall be made available upon request to the municipal clerk and the ethics and campaign review board.

[Đ]<u>E</u>. [A seed money and qualifying contribution report and an] Campaign finance statements and contribution and expenditure reports of a candidate for municipal judge are not required to be signed or acknowledged by the candidate.

APPROVED AS TO FORM: