City of Santa Fe



ARCHAEOLOGICAL REVIEW COMMITTEE HEARING THURSDAY, May 21, 2015 at 4:30 PM CITY COUNCILORS CONFERENCE ROOM CITY HALL - 200 LINCOLN AVENUE, SANTA FE, NM

AMENDED AGENDA

- A. CALL TO ORDER
- B. ROLL CALL
- C. APPROVAL OF AGENDA
- D. APPROVAL OF MINUTES
- E. MATTERS FROM THE FLOOR
- F. ACTION ITEMS
 - 1) <u>Case #AR-15-15.</u> Consideration of Tamara Jager Stewart for approval to conduct archaeological investigations in the Historic Downtown Archaeological Review District. (Lisa Roach)
- G. DISCUSSION / INFORMATIONAL ITEMS
 - 1) <u>Case #AR-16-15.</u> River and Trails / Suburban Archaeological Review Districts. Archaeological Survey for Planned Improvements to the Santa Fe Acequia Trail System. Gerry Raymond / Criterion Environmental for the City of Santa Fe. (Lisa Roach)
- H. MATTERS FROM THE COMMITTEE
- I. ADMINISTRATIVE MATTERS AND COMMUNICATIONS
- J. ADJOURNMENT

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MINUTES OF THE CITY OF SANTA FE ARCHAEOLOGICAL REVIEW COMMITTEE HEARING City Councilors Conference Room May 21, 2015

A. CALL TO ORDER

The Archaeological Review Committee Hearing was called to order by David Eck, Chair, at approximately 4:30 p.m., on May 13, 2015, in the Historic Preservation Conference Room, City Hall, Santa Fe, New Mexico.

B. ROLL CALL

Members Present

David Eck, Chair Tess Monahan, Vice-Chair Gary Funkhouser

Members Excused

James Edward Ivey Derek Pierce

Others Present

Lisa Roach, Historic Preservation Division Zachary Shandler, Assistant City Attorney Melessia Helberg, Stenographer

NOTE: All items in the Committee packet for all agenda items are incorporated herewith to these minutes by reference, and the original Committee packet is on file in, and may be obtained from, the City of Santa Fe Historic Preservation Division.

C. APPROVAL OF AGENDA

MOTION: Gary Funkhouser moved, seconded by Tess Monahan, to approve the Agenda as presented.

VOTE: The motion was approved unanimously on a voice vote.

D. APPROVAL OF MINUTES.

There were no minutes.

E. MATTERS FROM THE FLOOR

There were no matters from the floor.

F. ACTION ITEMS

1) CASE #AR-15-15. CONSIDERATION OF TAMARA JAGER STEWART FOR APPROVAL TO CONDUCT ARCHAEOLOGICAL INVESTIGATIONS IN THE HISTORIC DOWNTOWN ARCHAEOLOGICAL REVIEW DISTRICT. (LISA ROACH)

BACKGROUND & SUMMARY:

Tamara Jager Stewart presents her qualifications for consideration by the ARC to be approved to conduct archaeological research in the Historic Downtown Archaeological Review District (HDARD). Qualifications for Archaeologists are provided in Section 14-2.7(E)(2) and further specified in External Policy 10.

STAFF RECOMMENDATION:

Staff defers to the Committee as to whether the archaeologist's qualifications satisfy the requirements of Section 14-2.1(E)(2) and External Policy 10, but asserts that consideration be given, as the City's List of Approved Archaeologists for the HDARD is gradually shrinking over time (2015 list includes four fewer than the previous year).

Chair Eck thanked Ms. Roach for the Staff Report and asked if she has additional remarks.

Ms. Roach said this is the first time she has brought forward the qualifications of an archaeologist for consideration of the Committee. She said she doesn't know how it has gone in the past, and it is hard for her to advise. She noted we lost 4 archaeologists from our list this year, and she believes it would be worth considering adding more people to do research in the historic downtown.

Chair Eck said the Committee consider all applicants, but they don't all succeed.

Ms. Stewart said she has worked as a professional archaeologist across the State of New Mexico for the last 20 years. She said the particular emphasis has been in Santa Fe County and she is permitted currently to work in the outer districts of the City and has been for many years. She has worked on projects such as the Acequia Trail and others in the City. She said, "While I do not have extensive experience directing in the Historic Districts, I feel that my many years of experience conducting archival research and field work for pre-historic and historic surveys, National Register nominations from the community, have made me very familiar with the types of resources that might be encountered, and the archival sources that are available to consult.

Tess Monahan

Ms. Monahan thanked her for the charts which makes it easier.

Gary Funkhouser

Mr. Funkhouser said he has no comment. He said he has always been an advocate of experience in contiguous similar resources being sufficient for listing.

Chair Eck

Chair Eck asked Ms. Stewart what was her experience in being listed in Suburban and Urban Trails.

Ms. Stewart said that was many years ago, and she was listed. And then somehow was stricken from the list, so for many years she wasn't listed and she didn't understand it. She came back, explained the situation, and got back on the list. She said the first time, she guesses they looked at her experience overall, because she didn't have a lot in the City because she wasn't permitted. So they looked at it and they felt like it was enough. She said she has worked with Gerry Raymond doing various projects in the City.

Chair Eck said in the last years the Committee has had only a handful of people asking to get on the list.

Mr. Funkhouser said this Committee has thought all along that the list was getting too small with the same people doing the same thing all of the time. He said we all agree that you can't keep people out who have decades of experience.

MOTION: Tess Monahan moved, seconded by Gary Funkhouser, to approve the request of Tamara Jager Stewart for approval to conduct archaeological investigations in the Historic Downtown Archaeological Review District.

VOTE: The motion was approved unanimously on a voice vote.

G. DISCUSSION/INFORMATIONAL ITEMS

1) CASE #AR-16-15. RIVER AND TRAILS AND SUBURBAN ARCHAEOLOGICAL REVIEW DISTRICTS. ARCHAEOLOGICAL SURVEY FOR PLANNED IMPROVEMENTS TO THE SANTA FE ACEQUIA TRAIL SYSTEM, GERRY RAYMOND, CRITERION ENVIRONMENTAL, FOR THE CITY OF SANTA FE. (LISA ROACH)

BACKGROUND & SUMMARY:

The submitted report represents the results of an archaeological survey conducted pursuant to State laws regarding cultural resources, due to the proposed development being located on City property; however, the project does not meet the thresholds requiring ARC review and approval. The City of Santa Fe will be installing two pedestrian bridges for connections to the Acequia Trail System and constructing approximately 230-240 linear feet of new 8-foot-wide paved trail in the proposed scope of work. Funding for the project will come from the City of Santa Fe. The archaeologist discovered no archaeological sites or isolated occurrences, other than the Acequia Madre, in the areas of potential effects. Three segments of the Acequia Madre were documented and were determined to be eligible for listing on the National Register, and a determination of no effect was made.

STAFF RECOMMENDATION:

This documentation is presented to the Archaeological Review Committee for informational purposes only.

- Ms. Roach said she gave this a case number, because she wants to be able to track these cases, and feels that is the best way to do it.
 - Ms. Roach said she thought Mr. Raymond would be here.
 - Mr. Funkhouser said he won't be here today.
- Ms. Roach said Leroy Pacheco submitted Mr. Raymond's report to the SHPD before submitting it to us, and then gave the construction plans to our office to sign. She said apparently, because it is less than the acreage required in the River and Trails District, he doesn't need ARC

approval, which is the reason it is an informational item. She said the trail projects are a little difficult for her to gauge as to how to evaluate them. She said they can define whatever project area they want of so many acres.

Mr. Funkhouser said we have given it that way intentionally only to have it not respected.

Ms. Roach said it is clearly a linear project, and asked if it is gauged on linear feet or on acreage. She said in either case, 240 linear feet of 8 foot wide paved trail doesn't meet the threshold, nor does the acreage involved and the reason it is an informational item. She wants to track these kinds of projects so she knows what is being done to comply with the State regulations.

Mr. Funkhouser asked if this is part of something that would be part of a larger plan.

Ms. Roach said, in theory, yes. She said the Acequia Trail is a long term project that they plan to have extensions on and to make improvements to over time, so it is a much larger project than just the area they're going to be working on here. She can see the challenge from their point of view to look at it as larger in whole when they don't have all the funding at the same time, and it comes piecemeal which makes it a challenge for both sides.

Mr. Funkhouser said that is a practical challenge, but he still thinks "a project is a project wherever the ultimate scope should lead, and it should be evaluated on the basis of the project. Then as segments come along to us, we can deal with those as they happen and make allowances for what those requirements might be, if we see fit. However, you can end up with 100 small things, and never having them tied together until the end of the project, and we didn't have the opportunity to understand the full scope of the project.

Ms. Roach said it might be a 5 mile trail that we see in 200 linear foot increments, none of which require an action by this Committee. She will communicate that back to Mr. Pacheco and others who are dealing with the development.

Mr. Funkhouser said we have had this discussion before.

Chair Eck said this is comparable to La Tierra Trails and we finally got an appreciation of the overall project area and this concept of doing small things within it.

Mr. Funkhouser said we could have held the upper hand to require them to do the whole survey, like with the Parks. However, we agreed to scale it back with the understanding that they would keep us informed.

Ms. Roach said it has been left to her to catch things as they come through and make sure this Committee at least knows about them, because of the way the project area has been established.

Mr. Funkhouser said we have minimum space standards precisely to prevent people from taking large areas, segmenting them to get under some threshold and then developing without compliance.

Chair Eck said in this case apparently they are complying differently.

Ms. Roach said they are complying with State rules which is pretty close to what we would require.

Chair Eck said segmentation is generally a bad thing, and has been recognized as a bad thing on the federal level by making it a violation to try to do such a thing. He said he is glad we have the information, it is useful, and he has no particular difficulty that was stated in the Report.

Ms. Monahan and Mr. Funkhouser agreed, saying they have no difficulty as well.

Ms. Roach said she wanted to bring it to the Committee before she signed. She will speak with Mr. Pacheco to see if we can have a meeting of minds. She said, "I'll give it my best shot."

Chair Eck said an overall map showing the entirety of what is perceived to be the Santa Fe Acequia Trail system would be helpful.

Ms. Roach said she was able to get that for the Santa Fe River Trail, for how they are calling each segment, because she was trying to track down clearances for each of those segments.

Mr. Funkhouser said part of the La Tierra Trails was to have a full class one first and then the surveys Mr. Raymond was doing at the time, and then he wrote a management plan which was supposed to be followed subsequent to the initial survey. And then that's when it came to you. And it was their responsibility to bring those to us and what we made clear as part of the agreement to let them slide in light of the requirements.

Ms. Roach said it may worth putting something in the Code rewrite about how to deal with trail projects.

Mr. Funkhouser said that was the same story we got, "Well we didn't plan to have the money to do compliance."

Ms. Roach said we'll just keep trying to get them to take us seriously if we can.

H. MATTERS FROM THE COMMITTEE

There were no matters from the Committee.

I. ADMINISTRATIVE MATTERS AND COMMUNICATIONS

Ms. Roach thanked Mr. Funkhouser and Ms. Monahan for presenting awards last Friday, saying their presentations were very nice and heartfelt. She said Mr. Winters and Ms. Badner were very touched.

Ms. Roach said she is going to try to coordinate some regular meetings on the Code rewrite. She said, "I guarantee I'll send emails in the next week."

Chair Eck asked Ms. Roach to coordinate the meetings so they don't conflict with the Fuego games.

I. ADJOURNMENT

There was no further business to come before the Committee.

MOTION: Gary Funkhouser moved, seconded by Tess Monahan, to adjourn the meeting.

VOTE: The motion was approved unanimously on a voice vote, and the Committee was adjourned at approximately 5:00 p.m.

David Eck, Chair

Melessia Helberg, Stenographer