

ACTION SHEET
CITY COUNCIL COMMITTEE MEETING OF 07/30/14
ITEM FROM FINANCE COMMITTEE MEETING OF 07/14/14

ISSUE:

7. Request for Approval of a Resolution Calling on the New Mexico State Legislature to Take Immediate Action during the 2015 Legislative Session to Enact a Municipal Telecommunications Tax Act that Would Authorize Municipalities to Collect from Telecommunications Providers a Municipal Telecommunications Tax on the Telecommunications Provider's Gross Receipts from Telecommunications Service. (Councilor Maestas) (Marcos Martinez)

Committee Review:

City Council (scheduled)

07/30/14

Fiscal Impact – No

FINANCE COMMITTEE ACTION: APPROVED AS CONSENT ITEM

FUNDING SOURCE:

SPECIAL CONDITIONS OR AMENDMENTS

STAFF FOLLOW-UP:

VOTE	FOR	AGAINST	ABSTAIN
COUNCILOR TRUJILLO	X		
COUNCILOR RIVERA	X		
COUNCILOR LINDELL	X		
COUNCILOR MAESTAS	Chair		
CHAIRPERSON DOMINGUEZ	Excused		

3-17/14/FCMissue

City of Santa Fe, New Mexico

LEGISLATIVE SUMMARY

Resolution No. 2014-____

Proposed Municipal Telecommunications Act

SPONSOR(S): Councilor Maestas

SUMMARY: The resolution calls on the New Mexico State Legislature to take immediate action during the 2015 legislative session to enact a municipal telecommunications tax act that would authorize municipalities to collect from telecommunications providers a municipal telecommunications tax on the telecommunications provider's gross receipts from telecommunications service.

PREPARED BY: Rebecca Seligman, Legislative Liaison Assistant

FISCAL IMPACT: No

DATE: July 7, 2014

ATTACHMENTS: Resolution
FIR

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CITY OF SANTA FE, NEW MEXICO

RESOLUTION NO. 2014-__

INTRODUCED BY:

Councilor Joseph Maestas

A RESOLUTION

CALLING ON THE NEW MEXICO STATE LEGISLATURE TO TAKE IMMEDIATE ACTION DURING THE 2015 LEGISLATIVE SESSION TO ENACT A MUNICIPAL TELECOMMUNICATIONS TAX ACT THAT WOULD AUTHORIZE MUNICIPALITIES TO COLLECT FROM TELECOMMUNICATIONS PROVIDERS A MUNICIPAL TELECOMMUNICATIONS TAX ON THE TELECOMMUNICATIONS PROVIDER'S GROSS RECEIPTS FROM TELECOMMUNICATIONS SERVICE.

WHEREAS, up to 75% of a municipality's general fund revenue is derived from gross receipts taxes; and

WHEREAS, since the economic downturn of 2008, municipalities in the state of New Mexico continue to be negatively impacted, which has resulted in significant declines in revenue available for local governments; and

WHEREAS, the New Mexico Municipal League (NMML) recognizes that gross receipts taxes are an unstable funding source whose levels are dependent on the health of the economy; and

WHEREAS, NMSA 1978, §3-18-2 prohibits any municipality from imposing any excise

1 tax, including but not limited to sales taxes, gross receipts and excise taxes on any incident relating to
2 tobacco, liquor, motor fuels and motor vehicles; and

3 **WHEREAS**, the NMML recognizes that there is a need for the New Mexico State
4 Legislature to enact legislation that would authorize municipalities to collect from
5 telecommunications providers a municipal telecommunications tax on the telecommunications
6 provider's gross receipts from telecommunications service.

7 **NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE**
8 **CITY OF SANTA FE** that the Governing Body hereby calls on the New Mexico State Legislature to
9 take immediate action during the 2015 legislative session to enact a Municipal Telecommunications
10 Tax Act that would authorize municipalities to collect from telecommunications providers a
11 municipal telecommunications tax on the telecommunications provider's gross receipts from
12 telecommunications service. The Municipal Telecommunications Tax Act is attached hereto as
13 Exhibit "A".

14 **BE IT FURTHER RESOLVED** that the City Clerk is directed to forward a copy of this
15 resolution to the City's State legislative delegation, the New Mexico Municipal League and the City's
16 lobbyist.

17 PASSED, APPROVED, and ADOPTED this ___ day of _____, 2014.

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JAVIER M. GONZALES, MAYOR

21 ATTEST:

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YOLANDA Y. VIGIL, CITY CLERK

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1 APPROVED AS TO FORM:

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Kelley A. Brennan

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KELLEY A. BRENNAN, CITY ATTORNEY

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M/Melissa/Resolutions 2014/Muni Telecom Tax Act_City Version

1 telecommunications provider to pay for telecommunications service received under the contract; or

2 (b) if the end user is not the person described in Subsection (2)(b)(i), the
3 end user of telecommunications service.

4 (3) "customer" does not include a reseller:

5 (a) of telecommunications service; or

6 (b) for mobile telecommunications service, of a serving carrier under an
7 agreement to serve the customer outside the telecommunications provider's licensed service area.

8 C. "end user" means the person who uses a telecommunications service. For purposes
9 of telecommunications service provided to a person who is not an individual, "end user" means the
10 individual who uses the telecommunications service on behalf of the person who is provided the
11 telecommunications service.

12 D. "gross receipts from telecommunications service" means the revenue that a
13 telecommunications provider receives for telecommunications service rendered except for amounts
14 collected or paid as:

15 (1) a tax, fee, or charge:

16 (a): imposed by a governmental entity;

17 (b) separately identified as a tax, fee, or charge in the transaction with
18 the customer for the telecommunications service; and

19 (c) imposed only on a telecommunications provider;

20 (2) gross receipts taxes collected by the telecommunications provider from a
21 customer under NMSA 7-9-1 et seq.; or

22 (3) interest, a fee, or a charge that is charged by a telecommunications provider
23 on a customer for failure to pay for telecommunications service when payment is due.

24 "gross receipts from telecommunications service" includes a charge necessary to complete a
25 sale of a telecommunications service.

1 E. "mobile telecommunications service" is as defined in the Mobile
2 Telecommunications Sourcing Act, 4 U.S.C. Sec. 124.

3 F. "municipality" means a city or town.

4 G. "place of primary use":

5 (1) For telecommunications service other than mobile telecommunications
6 service, means the street address representative of where the customer's use of the
7 telecommunications service primarily occurs, which shall be:

8 (a) the residential street address of the customer; or

9 (b) the primary business street address of the customer; or

10 (2) For mobile telecommunications service, is as defined in the Mobile
11 Telecommunications Sourcing Act, 4 U.S.C. Sec. 124.

12 H. Notwithstanding where a call is billed or paid, "service address" means:

13 (1) If the location described in this Subsection (H) (1) is known, the location of
14 the telecommunications equipment:

15 (a) to which a call is charged; and

16 (b) from which the call originates or terminates;

17 (2) If the location described in Subsection (H)(1) is not known but the location
18 described in this Subsection (H)(2) is known, the location of the origination point of the signal of the
19 telecommunications service first identified by:

20 (a) the telecommunications system of the telecommunications provider;

21 or

22 (b) if the system used to transport the signal is not a system of the
23 telecommunications provider, information received by the telecommunications provider from its
24 service provider; or

25 (3) if the locations described in Subsection (H)(1) or (2) are not known, the

1 location of a customer's place of primary use.

2 I. "telecommunications provider" means:

3 (1) Subject to Subsections (I)(2) and (I)(3), a person that:

4 (a) owns, controls, operates, or manages a telecommunications service;

5 or

6 (b) engages in an activity described in Subsection (I)(1)(a) for the shared
7 use with or resale to any person of the telecommunications service.

8 (2) A person described in Subsection (I)(1) is a telecommunications provider
9 whether or not the public regulation commission of New Mexico regulates:

10 (a) that person; or

11 (b) the telecommunications service that the person owns, controls,
12 operates, or manages.

13 J. "telecommunications service" means the electronic conveyance, routing, or
14 transmission of audio, data, video, voice, or any other information or signal to a point, or among or
15 between points, other than mobile telecommunications service, that originates and terminates within
16 the boundaries of this state.

17 (1) "telecommunications service" includes:

18 (a) an electronic conveyance, routing, or transmission with respect to
19 which a computer processing application is used to act:

20 (i) on the code, form, or protocol of the content;

21 (ii) for the purpose of electronic conveyance, routing, or
22 transmission; and

23 (iii) regardless of whether the service:

24 (A) is referred to as voice over Internet protocol service;

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(B) is classified by the Federal Communications Commission as enhanced or value added;

- (b) an 800 service;
- (c) a 900 service;
- (d) a fixed wireless service;
- (e) a mobile wireless service;
- (f) a postpaid calling service;
- (g) a prepaid calling service;
- (h) a prepaid wireless calling service; or
- (i) a private communications service.

(2) "telecommunications service" does not include:

- (a) advertising, including directory advertising;
- (b) an ancillary service;
- (c) a billing and collection service provided to a third party;
- (d) a data processing and information service if:

be:

- (i) the data processing and information service allows data to
 - (A) acquired;
 - (B) generated;
 - (C) processed;
 - (D) retrieved; or
 - (E) stored; and
- (ii) delivered by an electronic transmission to a purchaser; and
- (iii) the purchaser's primary purpose for the underlying

transaction is the processed data or information;

- 1 (e) installation or maintenance of the following on a customer's
2 premises:
- 3 (i) equipment; or
 - 4 (ii) wiring;
 - 5 (f) Internet access service;
 - 6 (g) a paging service;
 - 7 (h) a product transferred electronically, including:
 - 8 (i) music;
 - 9 (ii) reading material;
 - 10 (iii) a ring tone;
 - 11 (iv) software; or
 - 12 (v) video;
 - 13 (i) a radio and television audio and video programming service:
 - 14 (i) regardless of the medium; and
 - 15 (ii) including:
 - 16 (A) furnishing conveyance, routing, or transmission of a
17 television audio and video programming service by a programming service provider;
 - 18 (B) cable service as defined in 47 U.S.C. Sec. 522(6); or
 - 19 (C) audio and video programming services delivered by
20 a commercial mobile radio service provider as defined in 47 C.F.R. Sec. 20.3;
 - 21 (j) a value-added nonvoice data service; or
 - 22 (k) tangible personal property.
- 23 (3) Mobile "telecommunications service" is as defined in the Mobile
24 Telecommunications Sourcing Act, 4 U.S.C. Sec. 124.
- 25 (a) that originates and terminates within the boundaries of one state; and

1 (b) only to the extent permitted by the Mobile Telecommunications
2 Sourcing Act, 4 U.S.C. Sec. 116 et seq.; or

3 (4) an ancillary service, "ancillary service" means a service associated with, or
4 incidental to, the provision of telecommunications service. "Ancillary service" includes:

- 5 (a) a conference bridging service;
- 6 (b) a detailed communications billing service;
- 7 (c) directory assistance;
- 8 (d) a vertical service; or
- 9 (e) a voice mail service.

10 (K) "telecommunications tax or fee"

11 (1) Except as provided in Subsection (K)(2), "telecommunications tax or fee"
12 means any of the following imposed by a municipality on a telecommunications provider:

- 13 (a) a tax;
- 14 (b) a license;
- 15 (c) a fee;
- 16 (d) a license fee;
- 17 (e) a license tax;
- 18 (f) a franchise fee; or
- 19 (g) a charge similar to a tax, license, or fee described in Subsections

20 (K)(1)(a) through (g).

21 (2) "telecommunications tax or fee" does not include:

22 (a) the municipal telecommunications license tax authorized by this part;

23 or

24 (b) a tax, fee, or charge that is imposed:

25 (i) on telecommunications providers; and

1 (ii) on persons who are not telecommunications providers.

2 Section 3. AUTHORITY OF MUNICIPALITY TO LEVY A TELECOMMUNICA-
3 TIONS TAX. -- A municipality may levy on and provide that there is collected from a
4 telecommunications provider a municipal telecommunications tax on the telecommunications
5 provider's gross receipts from telecommunications service that are attributed to the municipality if the
6 gross receipts are from a transaction for telecommunications service that is located within the
7 municipality.

8 A. To levy and provide for the collection of a municipal telecommunications license tax
9 under this part, the municipality shall adopt an ordinance that complies with the requirements of
10 NMSA 1978, § 3-17-5.

11 B. A municipal telecommunications license tax imposed under this part shall be at a
12 rate of up to 3.5% of the telecommunications provider's gross receipts from telecommunications
13 service that are attributed to the municipality.

14 C. A telecommunications provider may recover the amounts paid in municipal
15 telecommunications license taxes from the customers of the telecommunications provider within the
16 municipality imposing the municipal telecommunications license tax through a charge that is
17 separately identified in the statement of the transaction with the customer as the recovery of a tax.

18 C. A telecommunications tax or fee imposed under Subsection (3)(B) shall be imposed:

19 (a) by ordinance; and

20 (b) on a competitively neutral basis.

21 Section 4. ATTRIBUTING THE GROSS RECEIPTS FROM TELECOMMUNICA-
22 TIONS SERVICE TO A MUNICIPALITY. --

23 A. The gross receipts from a telecommunications service are attributed to a municipality
24 if the gross receipts are from a transaction for telecommunications service that is located within the
25 municipality:

1 (1) for purposes of gross receipts under section 7-9-1 et seq.; and

2 (2) determined in accordance with Section 2.

3 B. The rate imposed on the gross receipts for telecommunications service shall be
4 determined in accordance with Subsection (2)(b) if the location of a transaction for
5 telecommunications service is determined under Subsection (1) to be a municipality other than the
6 municipality in which is located:

7 (1) for telecommunications service other than mobile telecommunications
8 service, the customer's service address; or

9 (2) for mobile telecommunications service, the customer's primary place of use.

10 C. The rate imposed on the gross receipts for telecommunications service described in
11 Subsection (2)(a) shall be the lower of:

12 (1) the rate imposed by the taxing jurisdiction in which the transaction is located
13 under Subsection (1); or

14 (2) the rate imposed by the municipality in which it is located:

15 (a) for telecommunications service other than mobile
16 telecommunications service, the customer's service address; or

17 (b) for mobile telecommunications service, the customer's primary place
18 of use.

19 Section 5. PROHIBITED ACTIONS BY A MUNICIPALITY. --

20 A. Subject to the other provisions of this section, a municipality may not levy or collect
21 a telecommunications tax or fee on a person except for a telecommunications tax or fee imposed by
22 the municipality:

23 (1) on a telecommunications provider to recover the management costs of the
24 municipality caused by the activities of the telecommunications provider in the right-of-way of a
25 municipality if the telecommunications tax or fee:

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(a) is imposed in accordance with Section 3; and

(b) is not related to:

(i) a municipality's loss of use of a highway as a result of the activities of the telecommunications provider in a right-of-way; or

(ii) increased deterioration of a highway as a result of the activities of the telecommunications provider in a right-of-way; or

(2) on a person that:

(a) is not subject to a municipal telecommunications license tax under this part; and

(b) locates telecommunications facilities in the municipality.

B. Subsection (A)(1), above, may not be interpreted as exempting a telecommunications provider from complying with any ordinance:

(1) related to excavation, construction, or installation of a telecommunications facility; and

(2) that addresses the safety and quality standards of the municipality for excavation, construction, or installation.

**City of Santa Fe
Fiscal Impact Report (FIR)**

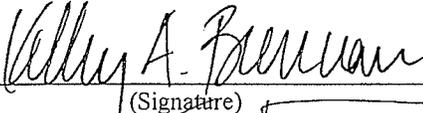
This Fiscal Impact Report (FIR) shall be completed for each proposed bill or resolution as to its direct impact upon the City's operating budget and is intended for use by any of the standing committees of and the Governing Body of the City of Santa Fe. Bills or resolutions with no fiscal impact still require a completed FIR. Bills or resolutions with a fiscal impact must be reviewed by the Finance Committee. Bills or resolutions without a fiscal impact generally do not require review by the Finance Committee unless the subject of the bill or resolution is financial in nature.

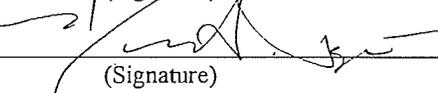
Section A. General Information

(Check) Bill: _____ Resolution: X
(A single FIR may be used for related bills and/or resolutions)

Short Title(s): A RESOLUTION CALLING ON THE NEW MEXICO STATE LEGISLATURE TO TAKE IMMEDIATE ACTION DURING THE 2015 LEGISLATIVE SESSION TO ENACT A MUNICIPAL TELECOMMUNICATIONS TAX ACT THAT WOULD AUTHORIZE MUNICIPALITIES TO COLLECT FROM TELECOMMUNICATIONS PROVIDERS A MUNICIPAL TELECOMMUNICATIONS TAX ON THE TELECOMMUNICATIONS PROVIDER'S GROSS RECEIPTS FROM TELECOMMUNICATIONS SERVICE.

Sponsor(s): Councilor Maestas
 Reviewing Department(s): City Attorney's Office
 Person Completing FIR: Rebecca Seligman Date: July 7, 2014 Phone: 955-6501

Reviewed by City Attorney:  Date: 7/8/14
 (Signature)

Reviewed by Finance Director:  Date: 7/8/14
 (Signature)

Section B. Summary

Briefly explain the purpose and major provisions of the bill/resolution.

The purpose a resolution is to call on the New Mexico State Legislature to take immediate action during the 2015 legislative session to enact a municipal telecommunications tax act that would authorize municipalities to collect from telecommunications providers a municipal telecommunications tax on the telecommunications provider's gross receipts from telecommunications service.

Section C. Fiscal Impact

Note: Financial information on this FIR does not directly translate into a City of Santa Fe budget increase. For a budget increase, the following are required:

- a. The item must be on the agenda at the Finance Committee and City Council as a "Request for Approval of a City of Santa Fe Budget Increase" with a definitive funding source (could be same item and same time as bill/resolution)
- b. Detailed budget information must be attached as to fund, business units, and line item, amounts, and explanations (similar to annual requests for budget)
- c. Detailed personnel forms must be attached as to range, salary, and benefit allocation and signed by Human Resource Department for each new position(s) requested (prorated for period to be employed by fiscal year)*

I. Projected Expenditures:

- a. Indicate Fiscal Year(s) affected – usually current fiscal year and following fiscal year (i.e., FY 03/04 and FY 04/05)
- b. Indicate: "A" if current budget and level of staffing will absorb the costs
 "N" if new, additional, or increased budget or staffing will be required
- c. Indicate: "R" – if recurring annual costs
 "NR" if one-time, non-recurring costs, such as start-up, contract or equipment costs
- d. Attach additional projection schedules if two years does not adequately project revenue and cost patterns
- e. Costs may be netted or shown as an offset if some cost savings are projected (explain in Section 3 Narrative)

X Check here if no fiscal impact

Column #:	1	2	3	4	5	6	7	8
	Expenditure Classification	FY _____	"A" Costs Absorbed or "N" New Budget Required	"R" Costs Recurring or "NR" Non-recurring	FY _____	"A" Costs Absorbed or "N" New Budget Required	"R" Costs – Recurring or "NR" Non-recurring	Fund Affected

Personnel*	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
Fringe**	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
Capital Outlay	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
Land/ Building	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
Professional Services	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
All Other Operating Costs	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____
Total:	\$ _____	_____	_____	\$ _____	_____	_____	_____	_____

* Any indication that additional staffing would be required must be reviewed and approved in advance by the City Manager by attached memo before release of FIR to committees. **For fringe benefits contact the Finance Dept.

2. Revenue Sources:

- a. To indicate new revenues and/or
- b. Required for costs for which new expenditure budget is proposed above in item 1.

Column #:	1	2	3	4	5	6
	Type of Revenue	FY _____	"R" Costs Recurring or "NR" Non-recurring	FY _____	"R" Costs – Recurring or "NR" Non-recurring	Fund Affected

_____	\$ _____	_____	\$ _____	_____	_____	_____
_____	\$ _____	_____	\$ _____	_____	_____	_____
_____	\$ _____	_____	\$ _____	_____	_____	_____
Total:	\$ _____	_____	\$ _____	_____	_____	_____

3. Expenditure/Revenue Narrative:

Explain revenue source(s). Include revenue calculations, grant(s) available, anticipated date of receipt of revenues/grants, etc. Explain expenditures, grant match(s), justify personnel increase(s), detail capital and operating uses, etc. (Attach supplemental page, if necessary.)

Not applicable

Section D. General Narrative

1. Conflicts: Does this proposed bill/resolution duplicate/conflict with/companion to/relate to any City code, approved ordinance or resolution, other adopted policies or proposed legislation? Include details of city adopted laws/ordinance/resolutions and dates. Summarize the relationships, conflicts or overlaps.

None that staff is aware of.

2. Consequences of Not Enacting This Bill/Resolution:

Are there consequences of not enacting this bill/resolution? If so, describe.

If the New Mexico State Legislature does not assist in enacting legislation regarding a municipal telecommunications tax act, the City would not be able to collect from telecommunications providers a municipal telecommunications tax on the telecommunications provider's gross receipts from telecommunications service.

3. Technical Issues:

Are there incorrect citations of law, drafting errors or other problems? Are there any amendments that should be considered? Are there any other alternatives which should be considered? If so, describe.

None that staff is aware of.

4. Community Impact:

Briefly describe the major positive or negative effects the Bill/Resolution might have on the community including, but not limited to, businesses, neighborhoods, families, children and youth, social service providers and other institutions such as schools, churches, etc.

The major positive effect of adopting this resolution is the City could potentially be able collect from a telecommunications provider a municipal telecommunication tax on the telecommunications provider's gross receipts from telecommunications service which would benefit our community.

Form adopted: 01/12/05; revised 8/24/05; 4/17/08