(

CITY OF SANTA FE ETHICS AND CAMPAIGN REVIEW BOARD

KAREN HELDMEYER,

Complainant,

Case No. 2017-1B

PRE-K FOR SANTA FE,

Respondent.

WAIVER OF PRE-K FOR SANTA FE POLITICAL COMMITTEE

Introduction

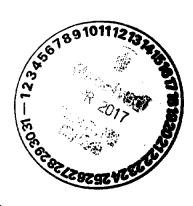
Pursuant to SFCC § 6-16.7(E), Pre-K for Santa Fe ("Committee"), through undersigned counsel, submits to the Board this written waiver of a hearing in the above-referenced matter. In addition, the Committee waives its defense of the claim that the Committee violated SFCC § 9-2.5(B). Once the Committee learned that it had inadvertently omitted the disclaimer from the newspaper editorial, the Committee immediately remedied the error. In the interest of efficiency, and to avoid a waste of the Board's resources, the Committee will accept the determination of the Board as to whether, given the facts set forth in the Committee's Response filed April 3, 2017, the Board should issue a sanction pursuant to SFCC § 6-16.7(B)(1)(public reprimand) or § 6-16.7(B)(2)(fine not to exceed \$500).

Dated: April 10, 2017

Respectfully submitted,

By: /s/ Sara Berger
Sara Berger Attorney at Law, LLC
P.O. Box 7808
Albuquerque, NM 87194
(505) 842-5074

Attorney for Pre-K for Santa Fe



CASE# 2017 -1A

Complaint Form
(Please print or type)
(Additional pages may be added)

Santa Fe & Campaig	Review Board		Date:	3/22/17	
Name of p	erson and/or group	charged with alle	eged violatio	OOM LOONA	3
Please exp	lain briefly the natu えレ W/a 18ミン	ure of the alleged カドケットン SのU	violation. RCC	OJSE MI VA	TING CAMPA
Please sta believe ha	te which specific pr ve been violated.	rovision(s) or par	t(s) of the Co イ B + D	ode of Ethics or E	ection Code yo
Please sta the date(s the time(s	te the facts you have DISCOVERE	P 3/21/17		icluding:	
the place(· ····			
other fact	any witnesses to the	e violation who a	re willing to	confirm your char	
Are there Please list Attach do this form.	any witnesses to the with addresses, plants of actual cumentation of actual cumentation actual cumentation of actual cumentation actual cumentatio	ne violation who a none numbers an ual evidence you	re willing to d what they have to sup	confirm your charknow.	ge? nt, to
Are there Please list Attach do this form. What is ye Address?	cumentation of actuar name? KARS	ual evidence you N HELD NEYE	re willing to d what they have to sup	confirm your charknow. port your complain Zip Code	nge?
Are there Please list Attach do this form. What is you Address? Telephone Email Add	with addresses to the with addresses, plumentation of actual remains and the second se	The violation who a hone numbers and ual evidence you will be the state of the stat	have to sup	confirm your charknow. port your complain Zip Code	ge? nt, to
Are there Please list Attach do this form. What is you Address? Telephone Email Address?	cumentation of actual a	ne violation who a none numbers an ual evidence you will have the start of the star	have to sup	confirm your charknow. port your complain Zip Code	ge? nt, to 7 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$
Attach do this form. What is you Address? Telephond Email Address? By:	cumentation of actual a	ual evidence you N HGLD MEYE REEKST 1992-3967 2017	have to sup	confirm your charknow. port your complaint Zip Code	ge? nt, to 7 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$
Attach do this form. What is you Address? Telephond Email Address? By:	cumentation of actual a	ual evidence you N HGLD MEYE REEKST 1992-3967 2017	have to sup	confirm your charknow. port your complain Zip Code rk: the best of my knownents are true a	ge? nt, to 7 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$

March 22, 2017

Ethics and Campaign Review Board City of Santa Fe PO Box 909 Santa Fe, NM 87504 [hand delivered]

I saw the attached flier reprinting a Santa Fe New Mexican editorial of March 4, 2017, stuck in my gate on Tuesday morning, March 21.

The flier does not list a contact person nor a contact phone number. According to SFCC 9-2.5(B) and 9-2.5(D), materials such as this that are distributed by a political committee must contain that information. The only identifying information on this flier is the notation "labor donated". Without the identifying information, it is impossible to tell who is distributing it.

According to SFCC 9-2.3(N), a political committee is "any entity formed for the principal purpose of raising or collecting, and expending or contributing money or anything of value ... for supporting the approval or defeat of any ballot proposition." Note that even if costs are minimal, any entity fitting this definition that expends ANY funds is considered a political committee and must follow the dictates of SFCC 9-2.5.

I have been told by a few neighbors that individuals supporting the ballot proposition were walking the neighborhood this weekend. However, those neighbors did not notice whom those individuals represented, so I do not know if the represented a political committee or not.

Additionally, SFCC 9-2.6 calls for groups or individuals who spend \$250 or more in a single election for public communication disseminated to 100 or more eligible voters which advocates for the approval or defeat of a ballot proposition shall file a report of their expenditures and contributions on specified days with the city clerk's office.

For the May 2 special election, the first such date is tomorrow, March 23.

I know that this election is drawing input from a number of different groups, some of whom have not participated in our elections before. It may be that some groups are uninformed about the rules in the Santa Fe Campaign Code. I am filing this complaint, in large part, to inform all relevant groups about the dictates of that code. I hope those groups are forthcoming about their expenditures and donors and that they clearly label all communications that come from them.

I hope that Ethics and Campaign Review Board examines all campaigning that is occurring for this special election and requires all entities covered by the Campaign Code to adhere to the letter of the law.

I would also urge all voters in the upcoming special election to disregard any information they receive that is not clearly labeled as to its origin.

Karen Heldmeyer

EDITORIALS SANTA FE NEW MEXICAN

Our View: Pre-K for all? It's time

Saturday, March 4, 2017

Everyone knows that not all children in Santa Fe are prepared on the first day of school.

Anna might not be able to tell a teacher her name or address. Juan can't count to 10 or recite the alphabet. Tyler can't name his colors. Too often, children such as these start out behind and never catch up.

Yet despite understanding that early childhood education is essential to helping less privileged children start right on day one, the state of New Mexico has been unwilling — or too broke — to offer universal pre-K for all families who want it. Public schools have expanded access to early childhood education, but every year, families are turned away. There's not enough space. Other moms and dads cannot afford private preschool; it's simply too expensive.

Everyone understands this. What has challenged reformers is figuring out how to expand access to high-quality preschool, so that all families — especially those who most need it — can attend if they choose.

Making preschool a reality is not just the responsibility of parents or of the state's education system, but of the community. At least that is how Mayor Javier Gonzales sees it. And that's why he launched his Early Childhood Initiative, a plan to use city funds to make sure that all children can attend preschool if their parents so choose. He even figured out a way to pay for it.

On Wednesday, the Santa Fe City Council will decide if the mayor's plan to pay for pre-K will be presented to voters in a special election this May. While all agree that preschool is a worthy notion, there is much debate over how the mayor wants to pay to improve access. He is proposing a 2-cents-per-ounce tax on sugary drinks, estimated by the city to bring in \$7.7 million a year in new revenue. Those dollars would be spent making pre-K more widely available, using existing programs and providers.

The debate over taxing sugary drinks is beyond contentious already, with the goal — paying for preschool — becoming lost in the commotion. This is not a step for Santa Fe to take lightly. A so-called soda tax will impact families with less money more (although,

to be fair, no one has to drink sodas or other sugary drinks). That's concerning. It is true, as critics point out, that if people drink fewer sodas because they are more expensive, the revenue stream to pay for preschool could be inadequate. City councilors have questions, too, wondering about how the tax will be collected and how the money will be handed out. Good, let's have the debate. It's important.

What we have learned is encouraging. The tax is on soda and sugary-drink distributors—that means the local Coca-Cola plant, but also grocery store supply chains and big corporations such as Starbucks that sell sugar-sweetened drinks. The city plan calls for hiring a half- or full-time city employee to oversee collections, as well as a third-party vendor that specializes in such taxes. A soda tax should not lead to the creation of a new bureaucracy.

At the distribution point — where money is given to provide more preschool slots — the good news is that Santa Fe has a strong early childhood education infrastructure in place. There is Santa Fe Community College's Early Childhood Center of Excellence, Santa Fe County United Way preschool initiatives, Head Start, Santa Fe Public Schools and many private providers. City dollars will supplement what is already here. The goals are for more classrooms across the city to meet quality benchmarks under the National Institute for Early Education Research, for more families to be able to afford to send their children and for space to be available. Part of the initiative includes training, the creation of 56 new classrooms and employment of at least 196 additional teachers, administrators and staff.

Importantly, the city is not going to set up shop as a preschool provider. Key words from the city's plan: "Build on, but don't duplicate, Santa Fe's early childhood capacity and assets."

In a perfect world, the public school system would have all the money it needs to provide much-needed pre-K. Private providers would offer scholarships so that all families could afford to send children. A city such as Santa Fe, whose chief responsibilities are picking up trash, maintaining roads and ensuring public safety, would be less involved when it comes to ensuring the welfare of children. That is not the world in which we live.

Mayor Gonzales and his Pre-K for Santa Fe supporters see an acknowledged need. Nearly 1,000 3- and 4-year-olds in Santa Fe lack access to high-quality early learning programs. Some 72 percent of the children identified are Hispanic, with more than 58 percent living in households with an income below 200 percent of the federal poverty level, or \$36,325 for a family of four. The children who most need these educational opportunities, in other words, don't have them.

The mayor's Pre-K for Santa Fe plan identifies the need and finds a way to pay for it. On Wednesday, city councilors should ask their questions and hammer out differences — Santa Fe needs for this to be done right. Then, let the voters decide. Sooner, rather than later, not just because children are waiting but to avoid a long, ugly campaign. Pre-K for Santa Fe? It's about time.

AMENDED

Complaint Form

(Please print or type)
(Additional pages may be added)

CASE#	2017	<u>-1B</u>
-------	------	------------

Date: 3/23//7 City of Santa Fe Ethics & Campaign Review Board Name of person and/or group charged with alleged violation.__ PREK FOR SANTA FE DISSERI MATINE CAMPAIN Please explain briefly the nature of the alleged violation. 2. MATERIAL W/O 10ENTIFY/NE SOURCE Please state which specific provision(s) or part(s) of the Code of Ethics or Election Code you 3. believe have been violated. STEC 9-2.5 B & D Please state the facts you have regarding the violations, including: DISCOVERED 3/21/17 the date(s) the time(s) the place(s) people involved other facts Are there any witnesses to the violation who are willing to confirm your charge? 5. Please list with addresses, phone numbers and what they know. Attach documentation of actual evidence you have to support your complaint, to Б. What is your name? KAREN HELDMEYEX 7. Zip Code 27705 325 6 BERGER ST. 8. Telephone Number? (505) 972-3912 Work: KHELD DEARTHLINK, NET 10. Email Address? To the best of my knowledge, the above statements are true and complete. Signature Subscribed and sworn to before me this 23rd OFFICIAL SEAL Geralyn F. Cardenas NOTARY PUBLIC STATE OF NEW MEXICO My Commission Expires: 02-13-2020

Complaint says pro-tax filers are unlabeled

By T.S. Lest/Journal North

Published: Wednesday, March 22nd, 2017 at delige Updeted: Wednesday, March 22nd, 2017 at 9:19pm

SANTA FE - A complaint has been filed with Santa Fe's Ethics and Campaign Review Board over apparent campaign filers consisting of copies of a newspaper editorial supporting Mayor Javier Gonzales' bellot measure to tax sugary drinks to finance pre-kindergarten programs.

The material showed up at homes in the South Capital neighborhood recently and, in at least one case, came without any information on who or which group was distributing the fliers. A copy that former City Councilor Karen Heldmeyer found attached to her gate Tuesday and that she submitted to the ethics board said only "labor donated" at the bottom of the page.

In a letter submitted with her complaint, Heldmeyer cites the section of the city campaign code that requires political committees to identify themselves on their campaign materials. "Without the identifying information, it is impossible to tell who is distributing it," she wrote.

A leader of Pre-K for Sasta Fe, a political committee supporting the tax, acknowledged Wednesday that the PAC distributed the print-out of a Santa Fe New Mexican editorial. "Copias that I've seen have our tag line," said Sandra Wechaler of Pre-K for Santa Fe. "If it doesn't, it was definitely an oversight on our part. We will make sure that future materials have the tag line."

Registered voters in Santa Fe will vote May 2 to decide whether a 2-cent-per-ounce tax should be placed on distributors of sugary drinks. Conzales says the tax would generate more than \$7 million per year that could be used to expand pre-K programs in Santa Fe, providing an additional 1,000 slots for children ages 3 and 4. Opponents say it unfairly targets certain businesses and could mean job losses.

Heldmeyer says in her letter that she wants to make sure everyone is following the election rules. "I am filing this complaint, in large part, to inform all relevant groups about their expenditures and donors and that they clearly label all communications that come from them," she wrote, adding that she hopes that the review board makes sure that entities covered under the code "adhere to the letter of the law."

The first campaign finance reports for the May 2 election, where political committees are required to report their revenue sources and spending, are due in the city clerk's office today.

1 of 1

03/23/2017 05:09 AM

Welcomet Login Signu REAL ESTATE SUBSCRIBE CLASSIFIEDS HOME NEWS SPORTS OPINION PASATIEMPO MAGAZINES MULTIMEDIA LIFE CALENDAR **LOCAL NEWS** FOR Ster Complaint filed over soda tax flier Thanks for visiting States Fe New Mexican. If you one 7-day print subscriber, please create an oilline occusus and than cities, inducable the occusus and include you sublished decess according you've sublished decess. For saiding subscriber, you've sublished decess, and want full access, we'll ask you to purchase as affordable subscription. Archives Place Classified Ad Subscribe Ad Rates Cortact Weekly Ada



Puned Wednesday, March 22, 2017 11:30 pm | Updoned: 21:50 pm, Wed Mor 22, 2017.

By Howard Hougher The New Merden

4

AP Top Stories Harch 23 A **NEWS VIDEO**

> a proposed tax on sugary beverages in Santa The campaign manager for a group backing Fe said Wednesday it was an oversight to distribute a filer without identifying who was responsible for the handout.

The anonymous flier prompted a former city councilor, Karen Heldmeyer, to file a formal Campaign Review Board after she found the one-page document stuck in a gate Tuesday complaint with the city Ethics and at her South Capitol residence.

Pre-K for Santa Fe, said when contacted by The New Mexican. "It was a mistake not to per our tagline on it. It was an oversight on manager for the political action committee

our part, and we'll make sure it doesn't "It's ours," Sandra Wechsler, campaign

Her group is one of several trying to sway voters in advance of a May 2 special election on

happen again."

Karen Hekhneyer

http://www.santafenewmexican.com/news/local_news/complaint-file...

whether the city should impose a 2-cents-an-ounce tax on sugar-sweetened drinks in order to fund early childhood education programs. Supporters of the initiative have been going door to door in various neighborhoods, leaving literature touting the educational benefits of expanding prekindergarten programs and the health benefits of discouraging sugar consumption.

Councilor Ron Trajillo — voted to schedule the special election despite objections from While some printed material clearly identifies Pre-K for Santa Fe as responsible for the messages, the anonymous filer discovered by Heldmeyer is a reprint of a Santa Fe New Mexican editorial of March 4, headlined "Pre-K for all? It's time." The editorial was published a few days before the mayor and City Council — with the exception of business groups and other tax opponents.

The only other information on the filer is a small notation that says "Labor donated."

Heldmeyer's complaint says a city ordinance requires that materials distributed by political committees seeking approval or defeat of a ballot proposition must list a contact person and phone number.

occurring for this special election and requires all entities covered by the Campaign Code "I hope that the Ethics and Campaign Review Board examines all campaigning that is to adhere to the letter of the law," she wrote.

Progressive Santa Fe PAC, which campaigned on behalf Mayor Javier Gonzales' election political consultant managed campaigns for former Mayor David Coss and helped form Heldmeyer said Wechsler should understand the city's campaign laws. The Santa Fe When told that Wechsler had acknowledged her group was responsible for the filer, three years ago.

committee "at the very least" should account for funds spent on the flier and should "offer When asked what response she hopes her complaint brings, Heldmeyer said the political some type of public apology."

Thursday is the deadline for political committees involved with the tax issue to submit initial campaign finance reports to the City Clerk's Office.

A group called Better Way for Santa Fe & Pre-K, whose supporters include makers and distributors of soft drinks, has campaigned against what it calls an unfair tax, saying it would hurt consumers and businesses, could cost jobs and would provide an unstable source of revenue for early childhood education programs.

Posted to Local Notes on Mahazaday, March 22, 2017 11:30 pm. Updated: 11:50 pm.

Ž

FLYERS AND COUPONS



HOVER FOR CIRCLEA

BICK S





STAPES

Powered by

Ales Made weeks and

CITY CLERK'S OFFICE

DATE 4/3/17 TIME

SERVED BY

ETHICS AND CAMPAIGN REVIEW BOARD

KAREN HELDMEYER,

Complainant,

•

v.

Case Nos. 2017-1B; 2017-2

PRE-K FOR SANTA FE,

Respondent.

RESPONSE OF PRE-K FOR SANTA FE POLITICAL COMMITTEE

Introduction

Former Santa Fe City Councilor Karen Heldmeyer filed two complaints with the Santa Fe Ethics and Campaign Review Board ("ECRB") against the political committee, Pre-K for Santa Fe ("Committee"), alleging violations of the reporting and disclaimer requirements of the Santa Fe Election Code ("SFEC" or "the Code"). See Complaints filed by Karen Heldmeyer, March 22, 2017 (Case No. 2017-1B), and March 27, 2017 (Case No. 2017-2). This Response addresses both Complaints.

In her first Complaint, Ms. Heldmeyer states that she received a copy of a Santa Fe New Mexican editorial piece at her home but the editorial did not specify a political committee sponsor pursuant to §§ 9-2.5(B) or 9-2.5(D). In her second Complaint, Ms. Heldmeyer states that the Committee failed to check the business contributor box of the Committee reporting form, in violation of SFEC § 9-2.12(B). Because Ms. Heldmeyer's Complaints fail to allege facts sufficient to show probable cause of any violation, they should be dismissed as a matter of law.

Argument

The ECRB must dismiss a Complaint if the Complainant fails to allege legally sufficient facts which, if true, show probable cause to believe that there was a violation of the election code. SFCC § 6-16.4(A)(1).

As a threshold matter, laws governing the regulation of political speech must survive exacting scrutiny. See McIntyre v. Ohio Elections Comm'n, 514 U.S. 334, 347 (1995) ("When a law burdens core political speech, we apply 'exacting scrutiny,' and we uphold the restriction only if it is narrowly tailored to serve an overriding state interest."). This is so because "[d]iscussion of public issues [is] integral to the operation of the system of government established by our Constitution. The First Amendment affords the broadest protection to such political expression in order to assure the unfettered interchange of ideas for the bringing about of political and social changes desired by the people." Buckley v. Valeo, 424 U.S. 1, 14 (1976) (internal quotations and citations omitted). This is particularly true in a ballot initiative election such as this. As the Tenth Circuit Court of Appeals explained:

There is nothing novel about requiring election campaign committees in this country to file periodic reports, including disclosures of names of contributors and the amount contributed. Many judicial decisions have considered whether particular reporting and disclosure requirements can withstand scrutiny under the First Amendment. The great bulk of those decisions, however, concern committees that are working for or against candidates for public office. Reporting requirements are justified as necessary to police whether anyone is contributing more than allowed to a candidate (the contribution limits being justified, in turn, by the need to prevent quid pro quo corruption, and the appearance of corruption) and to give the electorate useful information concerning the candidate's views and those to whom the candidate is likely to be beholden.

At issue on this appeal is a different type of campaign committee, not one seeking to elect or defeat a candidate, but one seeking to prevail on a ballot initiative. A citizen voting on a ballot initiative is not concerned with the merit, including the corruptibility, of a person running for office, but with the merit of a proposed law or expenditure, such as a bond issue. As a result, the justifications for requiring disclosures in a candidate election may not apply, or may not apply

with as much force, to a ballot initiative. Disclosure may facilitate ad hominem arguments-for whatever they are worth-on the merits of the ballot initiative; but there is no need for concern that contributors can change a law enacted through a ballot initiative as they can influence a person elected to office.

Sampson v. Buescher, 625 F.3d 1247, 1248-49 (10th Cir. 2010) (finding unconstitutional Colorado's campaign disclosure law as applied to a ballot measure committee that spent less than \$1,000 on advertising).

The U.S. Supreme Court addressed these fundamental principles in *McIntyre*, a case involving the distribution of anonymous leaflets opposing a proposed school tax levy. The Supreme Court, in finding unconstitutional (as applied) Ohio's statute prohibiting the distribution of campaign literature that did not contain the name and address of the person or campaign official issuing the literature, noted that "handing out leaflets in the advocacy of a politically controversial viewpoint is the essence of First Amendment expression." *McIntyre* at 347. The Court continued:

That this advocacy occurred in the heat of a controversial referendum vote only strengthens the protection afforded to Ms. McIntyre's expression: urgent, important, and effective speech can be no less protected than impotent speech, lest the right to speak be relegated to those instances when it is least needed. No form of speech is entitled to greater constitutional protection than Mrs. McIntyre's. *Id.* Under our Constitution, anonymous pamphleteering is not a pernicious, fraudulent practice, but an honorable tradition of advocacy and of dissent.

Id. at 357.

While the Committee supports transparency in political campaigns, and will continue to voluntarily comply with the SFEC as enacted (and as instructed by the City Clerk and City Attorney), this Board must view the sufficiency of Ms. Heldmeyer's Complaints in context of these precedential laws and guiding principles.

I. Complaint 2017-1B should be dismissed because editorials are not regulated by the Santa Fe Election Code.

The Santa Fe Election Code requires political committees such as Pre-K for Santa Fe to place on its printed campaign material the name of an officer or other responsible person of the political committee sponsoring such materials and a telephone number. SFEC §§ 9-2.5(B) and (D). The Code defines "campaign materials" as "any published communication, electronic or otherwise, disseminated to more than one hundred (100) persons that either supports the election or defeat of any identifiable candidate or candidates or supports the approval or defeat of a ballot proposal, other than communications to, or editorials, reports, or commentary by news media." SFEC § 9-2.3(E) (emphasis added).

Ms. Heldmeyer received a copy of an editorial that did not have what she states are the required disclosures. However, editorials are specifically excluded under the definition of campaign material. There is nothing in the Code that allows the City to regulate persons who merely republish or redistribute news articles, editorials, reports or commentary. Even if there were such a requirement, the failure to identify the Committee would be harmless. First, any voter could simply search the Santa Fe New Mexican to find this public document to authenticate it. Second, the Committee distributed the editorial with other material that clearly and conspicuously identified its author. See Affidavit of Sandra Wechsler, April 3, 2017, ¶ 5, attached as Exhibit A ("Wechsler Aff."). Finally, although not required by law, the Committee had intended to provide this disclaimer but inadvertently omitted it. See

http://www.santafenewmexican.com/news/local_news/complaint-filed-over-soda-tax-flier/article_9c5fe12c-0aab-56e8-a331-afb0378b1050.html.

¹ Nor would such a requirement survive First Amendment scrutiny. In addition to the constitutional protection afforded the media, the cost to duplicate this editorial was *de minimis*. See Affidavit of Sandra Wechsler, April 3, 2017, ¶ 5. See also, Sampson v. Buescher, 625 F.3d 1247 (10th Cir. 2010).

In sum, the City does not (and cannot) regulate news commentary and editorials such as the one at issue in Ms. Heldmeyer's Complaint.

II. Complaint 2017-2 should be dismissed because the business contributor disclosure reporting is not required in this special election.

SFEC § 9-2.12(B) requires a political committee that receives contributions from another entity that does not have to disclose its contributors to the city clerk, to "indicate as such on the campaign finance statement submitted to the city clerk pursuant to existing reporting requirements." However, according to the City Clerk and City Attorney, these reporting requirements do not apply to elections where there are no candidates on the ballot. See Wechsler Aff. ¶ 4. The City's waiver comports with U.S. Supreme Court and Tenth Circuit Court of Appeals precedent. Only in candidate races could such a requirement survive exacting scrutiny. As the Supreme Court explained:

In candidate elections, the Government can identify a compelling state interest in avoiding the corruption that might result from campaign expenditures. Disclosure of expenditures lessens the risk that individuals will spend money to support a candidate as a quid pro quo for special treatment after the candidate is in office. Curriers of favor will be deterred by the knowledge that all expenditures will be scrutinized by the [the campaign regulatory body] and by the public for just this sort of abuse.

McIntyre v. Ohio Elections Comm'n, 514 U.S. 334, 356 (1995) (emphasis added).

In any event, the City elected to waive this reporting requirement. As such, the Committee cannot be found liable for properly following the "existing reporting requirements" of SFEC § 9-2.12(B).

Conclusion

For the reasons set forth above, Pre-K for Santa Fe respectfully asks that the ECRB dismiss Ms. Heldmeyer's Complaints for failure to show probable cause of violations of the Santa Fe Election Code.

Dated: April 3, 2017

Respectfully submitted,

By: /s/Sara Berger
Sara Berger
Sara Berger Attorney at Law, LLC
P.O. Box 7808
Albuquerque, NM 87194
(505) 842-5074

Attorney for Pre-K for Santa Fe

CITY OF SANTA FE ETHICS AND CAMPAIGN REVIEW BOARD

KAREN HELDMEYER,

~		
Com	niai	nant.

•

v.

Case Nos. 2017-1B; 2017-2

PRE-K FOR SANTA FE,

Respondent.

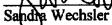
AFFIDAVIT OF SANDRA WECHSLER

STATE OF NEW MEXICO)
)
COUNTY OF SANTA FE)

Sandra Wechsler, being first duly sworn, states as follows:

- 1. I am over the age of 18 and competent to make this Affidavit.
- 2. The statements in this Affidavit are based on my personal knowledge and beliefs.
- I am a Campaign Consultant for the political committee, Pre-K for Santa Fe ("Committee").
- 4. On March 16, 2017, on behalf of the Committee, I attended a meeting held by the Santa Fe City Clerk. The purpose of the meeting was to discuss campaign finance reporting obligations of the political committees involved in the upcoming May 2, 2017, special election. Both the City Clerk and Assistant City Attorney, Zach Shandler, were in attendance. Mr. Shandler informed the Committee that since this was a special election where no candidates were running for office, the City did not require the Committee to check the "Contributor Disclosure Not Required" box on the business contributor sheet. A copy of the reporting form detailing the business contributor box is attached as Exhibit 1.

5. On March 21, 2017, the Committee conducted a canvass where the Committee distributed flyers to Santa Fe households. The material distributed is attached as Exhibits 2 and 3. Exhibit 2 is a reprint of an editorial that was published in the Santa Fe New Mexican on March 4, 2017. The cost of duplicating the editorial was \$487.41. Exhibit 3 is campaign material from the Committee supporting the ballot initiative.



SUBSCRIBED AND SWORN TO before me by Sandra Wechsler on this 3rd day of April, 2017.

Notary Public

My Commission Expires:

4-23-18



EDITORIALS SANTA FE NEW MEXICAN

Our View: Pre-K for all? It's time

Saturday, March 4, 2017

Everyone knows that not all children in Santa Fe are prepared on the first day of school.

Anna might not be able to tell a teacher her name or address. Juan can't count to 10 or recite the alphabet. Tyler can't name his colors. Too often, children such as these start out behind and never catch up.

Yet despite understanding that early childhood education is essential to helping less privileged children start right on day one, the state of New Mexico has been unwilling — or too broke — to offer universal pre-K for all families who want it. Public schools have expanded access to early childhood education, but every year, families are turned away. There's not enough space. Other moms and dads cannot afford private preschool; it's simply too expensive.

Everyone understands this. What has challenged reformers is figuring out how to expand access to high-quality preschool, so that all families — especially those who most need it — can attend if they choose.

Making preschool a reality is not just the responsibility of parents or of the state's education system, but of the community. At least that is how Mayor Javier Gonzales sees it. And that's why he launched his Early Childhood Initiative, a plan to use city funds to make sure that all children can attend preschool if their parents so choose. He even figured out a way to pay for it.

On Wednesday, the Santa Fe City Council will decide if the mayor's plan to pay for pre-K will be presented to voters in a special election this May. While all agree that preschool is a worthy notion, there is much debate over how the mayor wants to pay to improve access. He is proposing a 2-cents-per-ounce tax on sugary drinks, estimated by the city to bring in \$7.7 million a year in new revenue. Those dollars would be spent making pre-K more widely available, using existing programs and providers.

The debate over taxing sugary drinks is beyond contentious already, with the goal — paying for preschool — becoming lost in the commotion. This is not a step for Santa Fe to take lightly. A so-called soda tax will impact families with less money more (although,

to be fair, no one has to drink sodas or other sugary drinks). That's concerning. It is true, as critics point out, that if people drink fewer sodas because they are more expensive, the revenue stream to pay for preschool could be inadequate. City councilors have questions, too, wondering about how the tax will be collected and how the money will be handed out. Good, let's have the debate. It's important.

What we have learned is encouraging. The tax is on soda and sugary-drink distributors—that means the local Coca-Cola plant, but also grocery store supply chains and big corporations such as Starbucks that sell sugar-sweetened drinks. The city plan calls for hiring a half- or full-time city employee to oversee collections, as well as a third-party vendor that specializes in such taxes. A soda tax should not lead to the creation of a new bureaucracy.

At the distribution point — where money is given to provide more preschool slots — the good news is that Santa Fe has a strong early childhood education infrastructure in place. There is Santa Fe Community College's Early Childhood Center of Excellence, Santa Fe County United Way preschool initiatives, Head Start, Santa Fe Public Schools and many private providers. City dollars will supplement what is already here. The goals are for more classrooms across the city to meet quality benchmarks under the National Institute for Early Education Research, for more families to be able to afford to send their children and for space to be available. Part of the initiative includes training, the creation of 56 new classrooms and employment of at least 196 additional teachers, administrators and staff.

Importantly, the city is not going to set up shop as a preschool provider. Key words from the city's plan: "Build on, but don't duplicate, Santa Fe's early childhood capacity and assets."

In a perfect world, the public school system would have all the money it needs to provide much-needed pre-K. Private providers would offer scholarships so that all families could afford to send children. A city such as Santa Fe, whose chief responsibilities are picking up trash, maintaining roads and ensuring public safety, would be less involved when it comes to ensuring the welfare of children. That is not the world in which we live.

Mayor Gonzales and his Pre-K for Santa Fe supporters see an acknowledged need. Nearly 1,000 3- and 4-year-olds in Santa Fe lack access to high-quality early learning programs. Some 72 percent of the children identified are Hispanic, with more than 58 percent living in households with an income below 200 percent of the federal poverty level, or \$36,325 for a family of four. The children who most need these educational opportunities, in other words, don't have them.

The mayor's Pre-K for Santa Fe plan identifies the need and finds a way to pay for it. On Wednesday, city councilors should ask their questions and hammer out differences — Santa Fe needs for this to be done right. Then, let the voters decide. Sooner, rather than later, not just because children are waiting but to avoid a long, ugly campaign. Pre-K for Santa Fe? It's about time.



PRE-K FOR SANTA FE

Because Our Children Can't Wait

REGISTER TO VOTE BY MONDAY, APRIL 3 AT SOS. STATE.NM. US VOTE TUESDAY, MAY 2

school better prepared to learn. for Santa Fe will ensure that all of Santa Fe's three- and four-year-EACH CHILD DESERVES the opportunity to succeed. Pre-K olds have access to high quality pre-kindergarten so they can begin

creativity and imagination and gives them the skills they need to SCIENCE TELLS US that Pre-K sparks children's Shouldn't all Santa Fe children have an opportunity be ready to learn when they go to school. There are close to 1,000 Santa Fe children who do not have access to high quality Pre-K.

diabetes, and obesity. beverages, thereby decreasing the risk of heart disease, per ounce tax on distributors of soda and other sugary THE K FOR SANTA FE will be paid for by a two-cent

good pay, professional development, and benefits. 200 Jobs for Santa Feans in early education with PREKEOR SANTA FE will create

us at hello@prekforsantafe.org. For more information or to help out, please contact

WWW.PREKFORSANTAFE.ORG

Paid for and pullturesed by Perk for Santa for Carlo Library (SOC) 8:19-3:284







City Attorney Office's Research on Re-Publication of Editorials for Campaign Material

SHANDLER, ZACHARY A.

From:

Steve Yoder <syoder@abqpubco.com>

Sent:

Thursday, April 13, 2017 9:44 AM

To:

SHANDLER, ZACHARY A.

Subject: Attachments:

Journal Reprint Permission Form Journal reprint permission form.doc

4/13/17

Attached is a copy of the Albuquerque Journal reprint permission form.

Please fill it out, sign and fax to 505-823-3499 or email to syoder@abqpubco.com. Your request will be

submitted to the editor for approval. Your statement of intended use determines fees. If you have any questions, do not hesitate to contact me at 505-823-3492.

Thank you, Stephen Yoder

ALBUQUERQUE PUBLISHING COMPANY LIBRARY/MORGUE Albuquerque Journal/ Mountain View Telegraph Reprints/Permissions Request

NAME:		
COMPANY/ORGANIZATION:		
ADDRESS:		
CITY:	STATE:	ZIP:
PHONE:	FAX:_	****
E-MAIL ADDRESS:		URL:
USE FEES ARE BASED ON YOUR STATEMENT BE MADE BEFORE WE RELEASE THE REPRINT FEES ARE FOR REPRINT PERMISSION ONLY. O REQUESTOR. THE PURCHASE OF PHOTOGRPA	PERMISSION FORM. AL COPIES TO BE REPRODUC	L MAJOR CREDIT CARDS ACCEPTED. CED ARE THE RESPONSIBILITY OF THE
PUBLICATION: ALBUQUERQUE JOURN MOUNTAIN VIEW TELE	NAL	ARTICLE
MOONTAIN VIEW IBE	PHO	TOGRAPH
DATE OF PUBLICATION:	SECTION/PAG	E NUMBER
TITLE OR DESCRIPTION OF PHOTOGRAPH OR		
NAME OF PHOTOGRAPHER OR REPORTER		
STATEMENT OF INTENDED USE - ONE USE PE	ER REQUEST – BE SPECIFI	C ON HOW MATERIAL IS TO BE USED.
NUMBER TO BE REPRODUCED	OR POSTED FOR	MONTHS
ALL CONDITIONS OF THIS ORDER, AS STATED AGREED TO THISday of	O ON BOTH SIDES OF THIS	S AGREEMENT, ARE APPROVED &
SIGNATURE OF REQUESTOR:	TITLE O	F REQUESTOR_
THIS FORM MUST BE SIGNED BY RE	QUESTOR ABOVE A	ND FAXED TO 505-823-3499
APPROVED BY USE OF THE ALBUQUERQUE JOURNAL, MOT PROHIBITED. NO REFUNDS	_TITLE UNTAIN VIEW TELEGRA	DATE APH MASTHEAD, FLAG OR LOGO IS

CONDITIONS GOVERNING THE NONCOMMERICAL USE OF MATERIAL FROM THE ALBUQUERQUE JOURNAL, MOUNTAIN VIEW TELEGRAPH

- 1. Permission to use a photograph or article is granted for **one-time use** and only for the purposes listed in this form. Permission does not include the right to syndicate, rent, loan or license to resell. Permission does not include the manipulation or alteration of the photograph or article.
- 2. The reprint must plainly include the notice: Copyright: The Albuquerque Journal, Mountain View Telegraph. Reprinted with permission. Permission does not imply endorsement.
- 3. In authorizing the publication of a photograph/article, the newspaper surrenders neither its own right to publish, nor its right to grant permission for others to publish.
- 4. USE OF THE ALBUQUERQUE JOURNAL, OR THE MOUNTAIN VIEW TELEGRAPH MASTHEAD, FLAG OR LOGO IS PROHIBITED.
- 5. NOTICE; WARNING CONCERNING COPYRIGHT RESTRICTIONS THE COPYRIGHT LAW OF THE UNITED STATES (TITLE 17, U.S. CODE) governs the making of photocopies or other reproductions of copyrighted material. Under certain conditions specified in the law, libraries and archives are authorized to furnish a photocopy or other reproduction. One of these specified conditions is that the photocopy or reproduction is not to be used for any purpose other than private study, scholarship, or research. If a user makes a request for, or later uses, a photocopy or reproduction for purposes in excess of fair use, that user may be liable for copyright infringement. The newspaper reserves the right to refuse to accept a reprint order if, in its judgement, fulfillment of the order would involve violation of the copyright law.

ALBUQUERQUE JOURNAL, MOUNTAIN VIEW TELEGRAPH HAVE THE RIGHT TO REFUSE WITHOUT EXPLANATION

Items appearing in any publication produced by the News-Gazette, Inc. are protected by federal copyright laws and may not be copied or reprinted without prior written consent of the Publisher. The following are general policies and are not iintended to diminish the right of the newspaper to refuse permission for any reproduction.

The News-Gazette, Inc. often grants permission to reproduce articles, photographs and other materials for personal, educational or business uses. However, permission may only be granted in the case of material belonging to a publication produced by The News-Gazette, Inc. and does not extend to material provided by wire services, syndicates or other services. Articles, photographs and other material where permission has been granted must be reproduced in their entirety. Such materials cannot be altered, enhanced or in any way presented to imply or indicate an endorsement by the newspaper of products or services.

The newspaper will not grant permission to reproduce materials for use by political candidates or in political campaigns or for advertising promotions.

All authorized reproductions must include a credit line: "Reproduced by permission of The News-Gazette, Inc. Permission does not imply endorsement." The date of publication must be included. When the reproduced material has been published or distributed by the requesting party, that party must provide a copy or link to the News-Gazette at the address below.

If the request is for publication on an Internet site, please note that your web page can only link to the material. All text and photos must remain on The News-Gazette, Inc. servers.

Submission of this request does not constitute permission. You will receive notification after we review your request.

Federal law provides for statutory damages as high as \$50,000 for a willful copyright infringement, or for actual damages, as well as for awards of costs and attorney's fees.

http://www.news-gazette.com/forms/services/reprints-republishing-requests.html